

**North Tyneside Council
Report to Cabinet
13 July 2015****North Tyneside
Local Plan Update****Portfolio(s):** Housing and Transport**Cabinet Member(s):** Cllr. John Harrison**Report from Service****Environment, Housing and Leisure****Area:****Responsible Officer:****Phil Scott – Head of Environment,
Housing and Leisure****Tel: (0191) 643 7295****Wards affected:****All****PART 1****1.1 Purpose:**

On 13 October 2014, Cabinet agreed a timetable to deliver the Local Plan. In accordance with that timetable in February 2015 the Authority published the Local Plan Consultation Draft. The purpose of this report is to update Cabinet on progress in preparing the Local Plan and seek agreement to the next steps in its production.

1.2 Recommendation(s):

It is recommended that Cabinet:

- 1) consider the responses to the Local Plan Consultation Draft 2015 ;
- 2) note the progress made in developing the further evidence to inform the preparation of the Local Plan, including the suggested Strategic Allocations;
- 3) establish a Local Plan Steering Group, as outlined in paragraph 1.5.3;
- 4) consider the options and agree the future programme for preparing the North Tyneside Local Plan towards a formal Pre-Submission draft consultation, Submission to the Secretary of State and then Examination in Public.

1.3 Forward plan:

Twenty eight days notice of this report has been given and it first appeared on the Forward Plan that was published on 15 June 2015.

1.4 Council plan and policy framework:

The North Tyneside Local Plan will be one of the key mechanisms to deliver a number of the objectives of the Council Plan “Our North Tyneside Plan 2014-18”, including:

- Our people will be supported to achieve their full potential and will live healthier and longer lives;
- Our places will be where people want to live and attract others to visit. Aligned to this, we will have more quality affordable homes and work collectively to regenerate the Borough;
- Our economy will grow by building on its existing strengths, creating the right conditions to support future investment and enabling local people to have the skills that match business requirements; and
- Our Partners, including police, fire and rescue service, NHS and businesses and manufacturers will be assisted to develop and expand.

The Local Plan is part of the Authority's Policy Framework and as such is subject to the Budget and Policy Framework Procedure Rules, and therefore will be progressed in accordance with those Rules.

1.5 Information:

Cabinet was previously apprised of the background to the role and purpose of the Local Plan (in June and October 2013 and more recently in January 2015). In short, the existing Unitary Development Plan (UDP) is out of date and is successfully being challenged at appeal. The result is that local residents are unhappy with the planning process.

Having an up to date and robust Local Plan in place will therefore give the Authority:

- Greater control over local decisions on future development;
- The ability to be proactive in accommodating growth and plan for the delivery of the supporting infrastructure (such as public transport and education); and
- A robust framework through which the objectives of the Council Plan can be delivered.

In October 2014, Cabinet agreed a revised timetable for the delivery of the Local Plan (the Local Development Scheme) and to date that programme has been adhered to, most recently with the publication of the Local Plan Consultation Draft in February 2015.

However, as set out within the body of the report, there is a need to revisit the Local Plan timetable prior to publishing the next formal version of the Plan - the 'Pre-Submission' Draft for the following reasons:

- Analysis of the consultation responses shows that two areas of significant concern arise from residents in relation to the Strategic Proposals at Murton Gap and Killingworth Moor;
- The Cabinet Member for Environment and Transport has requested the production of more detailed visual concept plans for these two sites to give residents a clearer understanding of the proposals. This would provide residents and other consultees with a further opportunity to provide more detailed views on the proposals;
- Further discussions with ATLAS (the Advisory Team for Large Applications) have similarly indicated that the production of more detailed 'Concept Plans' (with the required supporting evidence) for these two strategic proposals would deliver a more robust Plan that would withstand scrutiny at the Public Examination;
- The establishment of the proposed Local Plan Steering Group will be able to consider and challenge the policies and proposals prior to their formal consideration by Members.

1.5.1 Consultation feedback following publication of the Local Plan Consultation Draft 2015

Consultation on this latest draft of the Local Plan (referred to as the “Draft Plan 2015”) was held between 9 February and 27 March 2015. A range of activities were undertaken to gain the views of Members, residents, businesses, developers and other stakeholders including:

- Summary leaflets sent to all homes in the borough;
- Direct notification to previous respondents;
- Press releases;
- 6 public engagement events attended by some 325 residents (with two further events held attended by some 27 residents)
- Displaying all information on the Council Website; and
- Officers being available to respond questions and offer further advice.

In response, 515 individuals or organisations submitted written responses amounting to over 2,400 separate comments to the draft policies and proposals. Four petitions were also submitted to proposals at Murton Gap (totalling some 420 signatories) and to the four proposals at Benton (totalling some 993 signatories). A summary of the general comments is attached at **Appendix 1**. The full suite of responses can be viewed via the Authority’s Local Plan on-line consultation portal (http://northtyneside-consult.limehouse.co.uk/portal/lp_draft_15).

1.5.2 Ensuring an Up to Date and Robust Evidence Base

The Pre-Submission draft of the Plan is a critical part in the formulation of the North Tyneside Local Plan. Unless, there are significant changes made to the Pre-Submission draft (that arise from the next formal public engagement stage), it will effectively be that version of the Plan that will be tested by an independent Planning Inspector at the Examination in Public stage.

It is therefore essential that proposals within the Pre-Submission draft are founded on robust and up to date evidence to ensure they withstand challenges, either by objectors to the Plan and/or under scrutiny of the Planning Inspector.

To date, there is already a comprehensive body of evidence developed to support the Plan. Officers have now had the opportunity to challenge the robustness of this evidence, through having:

- Regard to the comments submitted by residents and other interested parties to the Draft Plan 2015; and
- A greater understanding of how Planning Inspectors are increasingly becoming more forensic in their consideration of allocations for major strategic development proposals at other Examinations across the country.

Due to this, the Authority has initiated the preparation of additional work to strengthen the Authority’s evidence base. This work is detailed at **Appendix 2**, but essentially includes:

- Refining existing technical pieces of work to take stock of recently released information and working jointly with specialist agencies
- In accordance with proposals within the Draft Plan 2015, the preparation of ‘Concept Frameworks’ for the strategic development sites at Murton Gap and Killingworth Moor. These Frameworks will be included within the Pre-Submission Draft and will address the policy requirements, site constraints and potential impacts of the proposals.

Crucially they will provide residents and other consultees with a visual appreciation of the nature of the developments proposed, the opportunities these could bring and the solutions to a number of concerns they have previously expressed and allow those parties to provide more detailed commentary to the proposals. Consultation on the Draft Plan 2015 has highlighted the importance and value for our residents of undertaking further work in relation to these suggested Strategic Allocations.

1.5.3 Establish a Local Plan Steering Group

As part of the preparation of the Pre-Submission draft, it is considered appropriate to create a clear and accountable governance structure to take the Local Plan forward. This will provide the time within the timetable for opportunity to challenge the Plan and the evidence behind it (which includes consultation responses received to date) and to ensure that any issues that emerge can be quickly identified, shared and addressed.

Cabinet is therefore asked to approve the establishment of a “Local Plan Steering Group” which will:

- Receive regular updates on progress of the Local Plan
- Consider and advise on key issues as they emerge
- Oversee delivery of the Local Plan from preparation of its Pre-Submission draft through to its formal ‘submission’ to the Secretary of State.

Membership of this group would consist of:

- The Deputy Mayor;
- The Cabinet Member for Housing and Transport; and
- The Head of Environment, Housing and Leisure.

1.5.4 The future programme for preparation of the North Tyneside Local Plan

At its meeting in October 2014, Cabinet agreed to a revision to the Local Development Scheme (LDS). It is now considered necessary to amend this timetable to:

- Allow the Local Plan Steering Group to work with officers in the preparation of the Pre-Submission draft and the new and emerging evidence that supports it.
- Ensure the evidence base remains robust to support the wider plan as well as the strategic proposals for Murton Gap and Killingworth Moor.
- Allow for the preparation of the Concept Plans for Murton Gap and Killingworth Moor

It is proposed to amend these timescales so that the next draft of the Local Plan will be presented to full Council in October 2015 rather than July 2015. The table below sets out the proposed changes meaning that final adoption could be delayed 7 months. This delay is however considered acceptable in order to strengthen the submitted Plan, when compared to the delays associated with an Inspector possibly suspending the Examination or declaring the Plan unsound and recommending it be withdrawal.

The Draft Local Development Scheme 2015 is available at **Appendix 3**.

Local Plan Stages	LDS 2014	Proposed LDS 2015
Local Plan Consultation Draft	Nov 2013	Complete
<i>Consideration of Further Consultation Draft as part of the Budget & Policy Framework</i>	Dec 2014 to Feb 2015	Complete
Overview & Scrutiny (Pre-Scrutiny)	Dec 2014	
Cabinet (Initial Proposals)	Jan 2015	
Overview and Scrutiny	Feb 2015	
<i>Further Consultation Draft to consult on preferred options</i>	Feb to March 2015	Complete
Consideration of Pre-Submission draft Local Plan as part of the Budget and Policy Framework	Feb to July 2015	Feb to Nov 2015
Overview and Scrutiny	July 2015	Oct 2015
Cabinet	July 2015	Oct 2015
Full Council – if Council do not accept Cabinet's Final Proposals the plan can be referred back to Cabinet for further consideration.	July 2015	Oct 2015
Pre-Submission Draft of the Local Plan and formal engagement (6 weeks)	Aug to Oct 2015	Nov to Dec 2015
Submission to the Secretary of State	Nov 2015	May 2016
Examination Matter and Issues / Pre Hearing*	-	June 2016
Examination in Public*	Feb to March 2016	Sept to Oct 2016
Receipt of Inspector's Report*	-	Jan 2016
Adoption	July/Aug 2016	March 2017

* Dates are subject to those made by the Planning Inspectorate.

Whilst no longer essential to the content of the LDS, a range of other planning documents are also included such as the Supplementary Planning Documents (SPDs). SPDs such as those detailed below provide more detail guidance as to how policies contained within the Local Plan will be implemented. Since publication of the last LDS, consultation has been undertaken on the Transport and Highways SPD. This document is now being considered by the Authority's Cycling Sub Group and a future programme for adoption is awaited.

Other Planning Documents	Adoption LDS 2014	Proposed LDS 2015
Local Register Supplementary Planning Document (SPD)	Dec 2016	Dec 2016
Design Quality SPD	Dec 2016	Dec 2016
Transport and Highways SPD	Feb 2015	TBC
Planning Obligations SPD	Aug 2016	Aug 2016
Community Infrastructure Levy	Aug 2016	March 2017
Weetslade Development Brief SPD	June 2016 Discussions ongoing with all stakeholders on timing and need for review.	June 2016 Discussions ongoing with all stakeholders on timing and need for review.

1.6 Decision options:

The following decision options are available for consideration by Cabinet:

Option 1 - Agree with the recommendations as set out at paragraph 1.2 of this report and the selection of Proposed LDS 2015 from the tables at section 1.5.4 of this report for preparation of the Local Plan and other planning documents.

Option 2 - Agree with the recommendations set out at paragraph 1.2 but request officers consider an alternative LDS timetable for preparation of the Local Plan and other planning documents.

Option 3 - Decline to approve the recommendations in paragraph 1.2 of this Report.

Option 1 is the recommended option.

1.7 Reasons for recommended option:

Option 1 is recommended for the following reasons:

- To enable the Authority to adequately address comments and objections made in respect to the Local Plan prior to the next stage of consultation on the Local Plan;
- To minimise the risk of the Local Plan being found unsound by the Planning Inspectorate;
- To enable full and meaningful engagement from the landowners / developers, and minimise the risk of piecemeal planning applications and therefore a lack of a cohesive development for the sites; and
- To maximise the potential for development of sites within the Local Plan to fully meet policy requirements, address site constraints and mitigate negative impacts to the Authorities satisfaction.

1.8 Appendices:

Appendix 1 – Local Plan Consultation Draft 2015 Consultation Summary and Response Schedule

Appendix 2 – Additional Evidence in Preparation to Support Delivery of the Pre-Submission Draft Local Plan

Appendix 3 - Draft Local Development Scheme Update 2015

1.9 Contact officers:

Jackie Palmer, Planning Manager (0191 643 6336)

Neil Cole, Planning Policy Manager (0191 643 6326)

Martin Craddock, Senior Planning Officer (0191 643 6329)

Catherine Lyons, Regulatory Services Manager (0191 643 7780)

Alison Campbell, Finance Business Manager (0191 643 7038)

1.10 Background information:

The following background papers/information have been used in the compilation of this report and are available at the officer of the author.

- 1 [Planning and Compulsory Purchase Act 2004.](#)
- 2 [Planning Act 2008.](#)
- 3 [Localism Act 2011](#)
- 4 [Town & Country Planning \(Local Planning\)\(England\) Regulations 2012.](#)
- 5 [National Planning Policy Framework 2012.](#)
- 6 [National Planning Guidance \(2014\)](#)
- 7 [Our North Tyneside Plan 2014-18](#)
- 8 [Cabinet Report : Core Strategy and Area Action Plan Cabinet response to Overview and Scrutiny recommendations \(June 2013\)](#)
- 9 [Cabinet Report : North Tyneside Local Plan Consultation Draft \(October 2013\)](#)
- 10 [Cabinet Report : North Tyneside Local Development Scheme, Update 2014 \(October 2014\)](#)
- 11 [Cabinet Report : North Tyneside Local Plan Consultation Draft 2015 \(January 2015\)](#)
- 12 [Cabinet Report : North Tyneside Local Plan Further Consultation Draft Supplementary Report \(January 2015\)](#)
- 13 [Local Plan Consultation Draft, November 2013](#)
- 14 [North Tyneside Statement of Community Involvement 2013](#)
- 15 [North Tyneside Local Plan Consultation Draft 2013 \(February 2015\)](#)

PART 2 – COMPLIANCE WITH PRINCIPLES OF DECISION MAKING

2.1 Finance and other resources

The staff, printing, and other costs to produce the Local Plan will be met where possible from within existing Authority revenue budgets. There is a potential for increased costs due to the increased amount of work that will be necessary to ensure the adoption of the Local Plan. The potential pressure was considered as part of the 2014/15 final accounts process and included in the 2014/15 Financial Outturn was the creation of a specific reserve of £0.120m to support additional expenditure. The reserve will be managed in accordance with the Authorities Reserves and Balances Policy.

The Development Plan is part of the Authority's Policy Framework and subject to the Policy Framework Procedure Rules. The Local Plan represents a longer term vision for North Tyneside and areas within the Borough and as such is necessary. As elements of the Local Plan come forward the financial implications will be costed and details included for approval within the Financial Planning and Budget process.

2.2 Legal

The Planning and Compulsory Purchase Act 2004 (and the accompanying Town and Country Planning (Local Planning) (England) Regulations 2012) and the Localism Act 2011 require the Authority to prepare development plan documents and prepare and maintain a Local Development Scheme, including a Monitoring Report.

The Local Plan forms part of the Authority's Policy Framework and is required to be formulated and progressed in compliance with the requirements of the Policy Framework Procedure Rules at section 4.7 of the Authority's Constitution.

2.3 Consultation/community engagement

2.3.1 Internal Consultation

Engagement has been undertaken with the Cabinet Members and the Senior Leadership Team in the preparation of the proposed timetable for work.

2.3.2 External Consultation/Engagement

There is no formal requirement for external consultation on the Local Development Scheme as it simply sets out the range of documents and programme of production of Development Plan documents, which includes external consultation on the content of those documents.

2.4 Human rights

There are no human rights implications directly arising from this report.

2.5 Equalities and diversity

There are no direct implications directly arising from this report.

2.6 Risk management

The risks associated with the preparation and engagement on the Local Plan have previously been assessed. The risks identified have been added to the relevant risk register. They will be managed using the Authority's risk management process.

These include:

- changes in Authority priorities and available resources;
- capacity of external agencies and bodies to contribute to document preparation, especially with supporting evidence;
- the nature of representations received to the Pre-Submission draft which may necessitate the need to agree and re-consult on changes of a significant nature in advance of the Plan being formally submitted to the Secretary of State;
- the views of the Planning Inspectorate in holding Examinations into the Local Plan; and
- changes in the law or National Planning Policy.

If there is a delay to the agreed work programme:

- desired development may be delayed or abandoned due to further uncertainty;
- coordination of development and infrastructure would be more difficult; and
- Public and other stakeholders may lose confidence in the plan making process.

The proposed recommendations of this report specifically manage the potential risk of the Planning Inspectorate finding the development plan documents unsound, which would lead to further cost and delay for the Authority.

2.7 Crime and disorder

There are no crime and disorder implications directly arising from this report.

2.8 Environment and sustainability

There are no environment and sustainability implications directly arising from this report.

PART 3 - SIGN OFF

- Deputy Chief Executive X
- Head(s) of Service X
- Mayor/Cabinet Member(s) X
- Chief Finance Officer X
- Monitoring Officer X
- Head of Corporate Strategy X

Appendix 1 – Local Plan Consultation Draft 2015 Consultation Summary and Response Schedule

This should be read in conjunction with the full suite of responses available via http://northtyneside-consult.limehouse.co.uk/portal/lp_draft_15.

Summary Comments from Residents

Four petitions were submitted:

- Objection to Murton – circa 270 signatures; predominantly from the Shiremoor area.
- Objection to Murton – circa 150 signatures; predominantly from Murton Village, New York and Monkseaton areas
- Objection to Site 139 Darsley Park – circa 40 signatures from the Briasyde area.
- Objection to sites at Benton, identified as Site 11: East Benton Farm, Site 17: Station Road West, Site 110: land adjacent to Proctor and Gamble and Site 139: Darsley Park – 953 signatures have been gathered predominantly online from the Benton and Wallsend areas which generated an additional 377 comments to these sites.

The majority of respondents have commented on the following suggested development sites:

- Site 9 Gosforth Business Park and Site 11 North of Quorum.
- Sites 35 to 41 – Murton Strategic Allocation.
- Sites 22 to 26 – Killingworth Moor Strategy Allocation.
- Sites 17 and 111 – Station Road West and East Benton Farm.
- Site 139 – Darsley Park.

General issues raised by objectors to the suggested development sites include the following:

- There should be a preference for prioritising brownfield land.
- The level of development identified is incorrect in the context of individual experiences of the sale of property and number of empty new homes and offices.
- Harm to wildlife and biodiversity.
- Harm to enjoyment of open character of the borough and green spaces and a general sense that proposals would result in the overdevelopment of the borough.
- Increased houses and population would harm services and facilities such as education and health.
- Increased traffic congestion to already busy roads and in some instances there is concern regarding the range, impact and inconvenience of current and future road works.
- Increased risk of flooding that would be caused by development.
- The impacts on residents' health, wellbeing and quality of life.

Summary comments raised by some of the Statutory Consultees

Environment Agency – generally supportive of the policy approach particularly to green infrastructure and flood risk. Additional wording is suggested to strengthen the policy in relation to Sustainable Drainage Systems). Additional specific comments are made to sites such as Site 3: Annitsford Farm, that include an element of flood risk within the site boundary.

Historic England (formerly English Heritage) – generally supportive and welcome the inclusion of a Heritage Impact Assessment for each suggested site. A range of comments encourage further integration of historic environment and heritage assets enhancement and protection. Additional specific comments are made in respect of two sites including Sites 35 to 41 Murton, highlighting the potential historic rural landscape of the area and archaeological value.

Natural England – are generally supportive of the policy approach and request some wording amendments to strengthen reference to protection and enhancement of biodiversity value. Additional amendments are also requested to help clarify mapping of designated sites –

particularly at the coast. Additional specific comments are made with regard to Sites 35 to 41 Murton, and the potential cumulative impact of housing growth as a whole, leading to increased recreation activity at the coast.

Highways England (formerly Highways Agency) – are generally supportive of the Local Plan policy and proposals but seek further evidence and information on the transport infrastructure that will be required to accommodate growth proposed.

Coal Authority – Include general support but remain keen to ensure that mineral safeguarding is properly implemented through the Local Plan process for planning applications for general and allocated sites. This would include establishing the requirement for prior-extraction of coal where development sites may otherwise sterilise the resource.

Summary Comments from Developer Interests

- Some contend there is a general imbalance between employment and housing growth. A reduction in the scale of employment land is sought with additional housing allocations required.
- Three sites are promoted for development which are currently located within the Green Belt at Seaton Burn and also within the area proposed as part of the Killingworth Moor Open Break.
- Newcastle Airport have a specific interest in Benton Curve (south east corner). Seek the future allocation of the site for housing development and object to its designation as potential open space.

Appendix 2: Additional Evidence in Preparation to Support Delivery of the Pre-Submission Draft Local Plan

- i. 2012 Household Forecasts Update - The latest official household forecasts were published in February 2015. These are now being assessed against the previous population models completed in 2014.
- ii. Transport infrastructure - Highways England are updating their own assessments of the impacts of the Local Plan on the Strategic Road Network and in parallel, the Authority has commissioned an appraisal of the impacts on the local road network.
- iii. Green Infrastructure (GI) Strategy 2015 - Further work and engagement with relevant stakeholders on the GI strategy, particularly the identification of proposed wildlife corridors.
- iv. Habitat Regulations Assessment and Appropriate Assessment (HRA/AA) - This will respond to advice from Natural England directed at the potential impacts of growth upon the internationally designated biodiversity sites at the Coast.
- v. Strategic Housing Land Availability Assessment (SHLAA) - Produced annually, the SHLAA ensures the Authority has a robust understanding of the potential capacity of all potentially available development sites within the Borough to deliver homes.

Preparation of the “Concept Plans” for the proposals at Murton and Killingworth Moor – Preparation of Concept Plans would help to respond to a series of concerns raised from the previous consultation and demonstrate how these strategic proposals would support the Authority’s vision for the future of North Tyneside (that protects and improves our natural environment, open spaces and wildlife corridors, town centres and safe successful communities). This will include being able to illustrate diagrammatically:

- How the Strategic Allocations could incorporate new areas of formal and informal open space;
- Measures to protect, create and enhance areas for wildlife and biodiversity;
- The provision of sustainable drainage solutions to address flood risk which can be integrated with open space and biodiversity;
- The broad location and scale of potential areas of development;
- The specific key infrastructure proposed and where it may be on the sites, including new schools, road and public transport provision, community facilities and local centres.
- The probable timeframes for when development may take place on different parts of the sites.

There are multiple landowners and developers across the two sites and it is considered essential that the Concept Plans’ preparation are led by the Authority. This approach does have implications for the delivering the next version of the Plan (in terms commissioning independent pieces of work).

Key issues for the Concept Plans to consider and requiring further work relate to the provision, the broad location and viability testing of critical infrastructure to ensure that the proposals are deliverable. This includes the provision of new schools (primary and secondary) and the transport network (potentially to include a new Metro station). These both require significant additional modelling and analysis to determine the most appropriate options for provision. Impact on ecology is also an important consideration that must be correctly addressed and work has been commissioned to ensure the

Concept Plans can be informed by appropriate surveys and information. It is becoming evident from recent Examinations elsewhere, that Inspectors are becoming more 'forensic' in their consideration of allocations of similar scales. They are wanting to be fully satisfied that there is a clear delivery strategy with no impediments to the sites coming forward.

This approach has been recommended and endorsed with the planning inspectorate and ATLAS (the Home and Communities Agency's Advisory Team for Large Applications).

Local Development Scheme

July 2015



North Tyneside Council wants to make it easier for you to get hold of the information you need. We are able to provide our documents in alternative formats including Braille, audiotape, large print and alternative languages.

For further information, and any queries relating to the Local Development Scheme please contact the Planning Policy Team at:

Tel: 0191 643 2310

Fax: 0191 643 2426

Email: planning.policy@northtyneside.gov.uk.

Post:

Planning Service
North Tyneside Council,
Quadrant, First Floor Left,
16 The Silverlink North,
Cobalt Business Park
North Tyneside, NE27 0BY

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1 Introduction

This Local Development Scheme for North Tyneside was approved by Cabinet on 13th July 2015 and replaces the Council's previous Local Development Scheme approved in October 2014.

The Local Development Scheme sets out the Council's programme for preparing new or revised local planning policy documents. The form and content of each plan will be shaped to a large degree by the National Planning Policy Framework (NPPF) published in March 2012. Appendix 1 lists the existing local planning policy documents.

2 Development Plans and other planning policy documents

2.1 Development Plans

The Council is required to produce documents which set out its policies relating to the development and use of land in its area.¹ The most important of these are Development Plan Documents (DPDs), also known as Local Plans, which include any allocations of land for development and general planning policies. They are the starting point for the determination of planning applications.

The main stages in the process required for the preparation and adoption of DPDs are:

- The preparation and maintenance of an up to date evidence base by the Council;
- Cooperation by the Council with adjoining authorities on cross border issues, a particular statutory requirement;
- Wide engagement by the Council with the public, businesses and other organisations on the content of the plan, which may include publication of Issues and Options papers, Preferred Options, and a Consultation Draft;
- Consideration by a full meeting of the Council (all councillors) of the content of a Draft Plan;
- Publication by the Council of the resulting Pre-Submission Draft Plan for formal representations on any issues still outstanding from previous engagement;
- Submission of the Draft Plan with the formal representations and supporting information to the Secretary of State;
- Examination before an independent Inspector, who will indicate whether the Plan can be adopted, with modifications if necessary;
- Adoption of the development plan.

¹ Main legislation is the Planning and Compulsory Purchase Act 2004

The current Development Plan policies are shown on an adopted Policies Map, which has to be updated on the adoption of a new or revised Development Plan document.

2.2 Neighbourhood Planning

Under the Localism Act 2011, Neighbourhood Plans can be produced by any groups or organisations that are designated as a “Neighbourhood Forum” by the Council and guided by Schedule 9 of the Localism Act 2011. Production of a neighbourhood plan for an area would be to provide detailed guidance on specific issues. These will be subject to independent examination and a local referendum. If approved at the referendum then the Council will bring the neighbourhood plan into force. The neighbourhood plan would then provide the starting point to determine planning applications for that particular area. Given that Neighbourhood Plans are prepared by communities and not the Council it is not appropriate for the LDS to specify when, or for where, they will be produced.

2.3 Statement of Community Involvement

The Statement of Community Involvement (SCI) is the document the Council must prepare² to set out its policies for the involvement of all those interested in development of the Borough in the preparation of planning policy and in the determination of planning applications. With the exception of formal adoption, the main stages in its preparation are not prescribed. These stages would usually be:

- Preparation, including informal consultation;
- Formal consultation on Draft SCI; and
- Adoption with any modifications required.

2.4 Supplementary Planning Documents

Supplementary Planning Documents (SPD) may be prepared by a Council if it wishes to supplement the policies in the adopted Development Plan, for example to provide more details to assist developers make successful applications. An SPD does not override the Local Plan policies but is a material planning consideration when determining relevant planning applications. If prepared, the main stages required for their preparation³ are:

- Preparation, including informal consultation;
- Formal consultation on the Draft SPD;
- Adoption with any modifications required.

2.5 Community Infrastructure Levy

The Community Infrastructure Levy (CIL) is a levy that Council’s can charge on new development in their area. The money can be used to help to pay for infrastructure that councils or local communities want, e.g. road

² Main legislation is the Planning and Compulsory Purchase Act 2004

³ See Local Planning Regulations 2012

improvements, new school buildings, open space etc. The CIL needs to be based on the infrastructure requirements arising from the proposals of an up-to-date and adopted development plan supported by an Infrastructure Delivery Plan. In the case of North Tyneside this will be provided as part of the Local Plan. The process for preparing a charging schedule is similar to that which applies to DPDs.

3. Local Development Scheme: requirements and process

The Council is required to publish a Local Development Scheme describing the DPDs it intends to prepare, and the timetable for their preparation. Once published the Council has to issue up to date information on compliance with the timetable, including in its Monitoring Report. The Council also has to make revisions to the scheme as appropriate.⁴

This updated Local Development Scheme is required because since approval of the last Local Development Scheme in 2014, the following measures have been introduced into the programme which had not been previously allowed for :

- The Cabinet Member for Environment and Transport has requested the production of more detailed visual 'concept plans' for the Strategic Proposals at Murton Gap and Killingworth Moor to give residents and other consultees a clearer understanding of the proposals as part of the Pre-Submission Draft Local Plan engagement.
- Further discussions with ATLAS (the Advisory Team for Large Applications) have similarly indicated that the production of more detailed 'concept plans' (with the required supporting evidence) for these two strategic proposals would deliver a more robust Plan that would withstand scrutiny at the Public Examination; and
- The establishment of a formal 'Local Plan Steering Group' will offer be able to consider and challenge the policies and proposals prior to their formal consideration through the formal Council decision making processes.

Production of the Local Plan was initially proposed in the Local Development Scheme in 2013 as it merged the previous production of a Core Strategy and Area Action Plans for Wallsend, North Shields and The Coast, and in addition the North West Settlement Enhancement Planning Framework. These documents that were previously included in the Local Development Scheme in 2012 are now incorporated into the single Local Plan. In addition, policies relating to waste management, previously part of a separate DPD in the Local Development Scheme 2010 are included within the Local Plan.

⁴ Main legislation is the Planning and Compulsory Purchase Act 2004

4. Local Development Scheme: Adopted Planning Documents

The following details the range of existing planning policy documents in place within the Borough. As detailed in this Local Development Scheme, a number of these documents will be reviewed or replaced:

- a) Saved policies contained within the North Tyneside Unitary Development Plan (UDP), 2002
- b) Local Register of Buildings and Parks SPD, 2008
- c) Design Quality SPD, 2010
- d) Transport & Highways SPD, 2010
- e) Planning Obligations SPD, 2009
- f) Weetslade Development Brief SPD, 2007
- g) Statement of Community Involvement, 2013

Web links to existing planning policy documents are included in Appendix 1.

5. Local Development Scheme: Documents to be prepared

Links are provided to the latest information for any of the following documents which are already under preparation.

5.1.1 Local Development Scheme: Summary Work Programme

	Preparation	Publication & Formal Engagement	Submission	Examination	Adoption
Local Plan	Ongoing	Nov-Dec 2015	May 2016	Sept. 2016	March 2017
Local Register of Buildings and Parks	Aug 2016	Oct 2016	Not required for SPDs		Dec 2016
Design Quality SPD	Aug 2016	Oct 2016			Dec 2016
Transport and Highways SPD	Nov 2015	Feb / Mar 2015			To Agree ⁵
Planning Obligations SPD	Feb 2016	July 2016			Aug 2016
Community Infrastructure Levy	Ongoing	Aug 2015			March 2017
Weetslade Development Brief SPD	To agree	To agree			To agree ⁶

5.2 Statement of Community Involvement

The purpose of the Statement of Community Involvement (SCI) is as set out in section 2.2 above. It applies to the whole Borough. The existing SCI 2013 was prepared to take into account the most recent changes in legislation and national policy since its previous adoption. The potential need for a review of

⁵ Since publication of the last LDS, consultation has been undertaken. This document is now being considered by the Council's Cycling Sub Group and a future programme for adoption is awaited.

⁶ Discussions ongoing with all stakeholders on timing and need for review and the future programme is to be agreed.

the Statement of Community Involvement will be kept under review should there be any further changes to national guidance or policy that would require changes to the SCI. At this time a review of the SCI is not required.

5.3 The Local Plan

The production of a Local Plan is intended to address the strategic priorities for North Tyneside and will tackle particular issues of regeneration and investment. The Local Plan will set out a vision and spatial strategy for the whole Borough for at least 15 years from its adoption. It will include:

- policies for the amount and distribution of development for housing, strengthening the local economy, regeneration of the riverside, revitalisation of town centres and for other uses;
- policies relating to the provision of infrastructure (including transport and waste management) and community facilities, to the natural and built environment, including the coast, and relating to climate change.
- Proposals for key development sites and priority areas including North Shields, Wallsend the Coast including Tynemouth in the south, Cullercoats, Whitley Bay town centre and as far north as St Mary's Island, and the North West of the Borough.

The Local Plan is currently under preparation. The programme for the remaining stages of its preparation is as follows:

Stage of production	Timetable
Local Plan Consultation Draft	Nov 2013 (complete)
Complete preparation of Further Consultation Draft	Dec 2014 (complete)
Further Consultation Draft to consult on preferred options (Regulation 18)	Feb to March 2015 (complete)
Cabinet/Council consideration of Pre-Submission Draft (requires approval by Council)	Oct 2015
Pre-Submission Draft of the Local Plan and formal engagement (Regulation 19)	Nov-Dec 2015
Submission to Secretary of State (Regulation 22)	May 2016
Examination in Public (Regulation 24)	Sept - Oct 2016*
Adoption	March 2017*

* dates are subject to those made by the Planning Inspectorate.

The Local Plan forms part of the Authority's Policy Framework and as such is subject to the Budget and Policy Framework Rules requiring the proposals to be considered by the Council's Cabinet, Overview and Scrutiny Committee and full Council prior to public engagement.

To date, the Council has prepared and consulted upon two previous drafts of the full Local Plan.

- In November 2013 – the first draft of the Plan set out the policies in full and sought views on a range of options around the overall rates of growth across the plan period for housing and employment needs along with options for the potential development sites
- In February 2015, a further consultation draft of the Plan was published (which included amendments received from the previous consultation).

As informed by more up to date evidence it set out the preferred levels of growth and the sites required to meet that growth.

The next formal draft of the Local Plan will be the Pre-Submission Draft that will include a formal public consultation. Any responses received at this stage will be submitted to the Secretary of State along with the Local Plan Pre-Submission Draft, a range of other evidence and submission documents, and any further proposed modifications to the Plan. Upon submission these documents and any remaining comments or objections received through formal consultation will be considered by an independent inspector.

5.4 Adopted Policies Map

On the adoption of the Local Plan the current Unitary Development Plan Proposals Map will require amendment for the areas affected by revised and updated policies and proposals.

5.5 Supplementary Planning Documents – An Overview

There is no longer any formal requirement for local development schemes to contain details of other planning policy documents. However, for completeness, the Council has chosen to include within its Local Development Scheme details of those Supplementary Planning Documents it intends to bring forward or review.

It should be noted, that the priority document for the Council remains the delivery of the Local Plan. Every effort will be made to deliver the following programmes for Supplementary Planning Documents however, these will be kept under review as resources dictate.

5.6 Local Register of Buildings and Parks SPD

The existing Local Register SPD (2008) requires review because:

- there have been changes in legislation and national policy since its adoption, and
- at present it adds detail to policies in the existing Unitary Development Plan which is to be replaced by the Local Plan.

The purpose of the Local Register SPD is to provide detailed information on those buildings and parks that are of special local architectural and historic interest although not appearing on the national statutory lists. The inclusion of a property in the Local Register is a material consideration in the assessment of any planning application relating to the property. It applies to the whole Borough.

The programme for its preparation is as follows:

Preparation, including informal consultation	June 2016
Formal consultation on Draft SPD	September 2016
Adoption by Cabinet.	December 2016

5.7 Design Quality SPD (review)

The existing Design Quality SPD (2010) requires review because:

- there have been changes in legislation, national policy and design guidance since its adoption, and
- at present it adds detail to policies in the existing Unitary Development Plan, which is to be replaced by the Local Plan.

The purpose of the Design Quality SPD is to ensure the delivery of sensitive and appropriately designed sustainable development, and provide further guidance on the application of the Code for Sustainable Homes and CAFE Building for Life criteria. It applies to the whole Borough.

The programme for its preparation is as follows:

Preparation, including informal consultation	July 2016
Formal consultation on Draft SPD	September 2016
Adoption by Cabinet.	December 2016

5.8 Transport and Highways SPD

The existing Transport and Highways SPD (2010) requires review prior to the adoption of the Local Plan because there have been changes in legislation and national policy since its adoption.

The purpose of the Transport and Highways SPD is to set out details of how appropriate measures will be secured to respond to the transport implications of new developments, including requirements for drainage, Travel Plans, and cycle and car parking.

A draft of Transport and Highways SPD was formally consulted upon between February and March 2015 and the comments are presently being reviewed. In parallel, this document is also being considered by the Council's Cycling Sub Group. Accordingly, a future programme for its adoption is awaited.

Preparation, including informal consultation	November 2015
Formal consultation on Draft SPD	February – March 2015 (completed)
Adoption by Cabinet.	To be agreed

5.9 Community Infrastructure Levy

The purpose of the Community Infrastructure Levy (CIL) would be to set out above (under the general description of Development Plans and other planning policy documents).

North Tyneside does not yet have an adopted CIL and is presently appraising the position as to whether taking forward CIL would be the best option for the borough or whether to continue with the use of Planning Obligations (or a

combination of both). Subject to this options appraisal, an anticipated programme for would be as follows, linked to the adoption processes of the Local Plan (however this would need to remain under review).

Completion of the CIL / Planning Obligations Options Appraisal	August 2015
Preliminary charging schedule consultation (reg 16)	October / November 2015
Draft charging schedule consultation (reg 17)	February / March 2016
Submission to Secretary of State	May 2015
Examination including public hearings	Sept / October 2016
Adoption	March 2017

5.10 Planning Obligations SPD

The existing Planning Obligations SPD (2009) will require replacement as programmed because:

- there have been changes in legislation and national policy since its adoption, especially related to the introduction of the Community Infrastructure Levy;

The purpose of the Planning Obligations SPD would be to provide guidance relating to the process the Council intends to follow in assessing whether new development is required to make financial or in-kind contributions to mitigate environmental, social, cultural and economic impacts arising from development proposals. It would apply to the whole Borough.

Preparation of this SPD is closely linked to the outcome of the options appraisal presently being undertaken for CIL (as detailed at 5.9) as to whether it is prepared in tandem with CIL or whether the decision is taken to prepare a stand alone Planning Obligations SPD. The programme for the remaining stages of its preparation is as follows, linked to the programme for the Community Infrastructure Levy:

	As a single SPD	In combination with CIL
Completion of the CIL / Planning Obligations Options Appraisal	August 2015	August 2015
Preparation, including informal consultation	February 2016	October / November 2015
Formal consultation on Draft SPD	Sept/October 2015	February / March 2016
Adoption by Cabinet.	August 2016	March 2017

5.11 Weetslade Development Brief SPD

The existing Weetslade Development Brief SPD (2007) requires review as it currently adds detail to policies in the Unitary Development Plan, which is to be replaced by the Local Plan. Its extent is shown on Map 2 in Appendix 2.

The purpose of the Weetslade Development Brief SPD is to provide comprehensive guidance for the development of this major existing employment land allocation, suited particularly for development of storage and distribution uses at the Northern Gateway (A1056). It takes into account issues of environmental mitigation, highway improvement and access.

Recent developments in the potential delivery of the site mean that there is currently uncertainty about the timing for delivery of a revised Weetslade SPD. The Council is working closely with the landowners and potential developers of the site and the need for a revised SPD will need for and timing of any review will be required to reflect the outcomes of that joint working. As such for this revision of the SPD a formal timetable is not included in the LDS.

The programme for the review of the Weetslade Development Brief SPD preparation is as follows:

Preparation, including informal consultation	Discussions ongoing with all stakeholders on timing and need for review.
Formal consultation on Draft SPD	
Adoption by Cabinet	

Appendix 1: Existing Development Plan and other Planning Policy Documents

Title	Date	To be replaced / reviewed
North Tyneside Unitary Development Plan (UDP)	2002	Certain policies of the UDP have been saved by direction of the Secretary of State in 2007, and remain part of the Development Plan for the time being. They will be replaced or deleted at the adoption of the Local Plan.
Statement of Community Involvement	2013	Currently considered up to date. Need for update to be kept under review.
Fish Quay Neighbourhood Plan	2013	This replaces the Fish Quay/New Quay Conservation Area Management SPD . Its extent is shown in Map 1 in Appendix 2.
Design Quality SPD	2010	To be reviewed
Transport & Highways SPD	2010	To be reviewed
Planning Obligations SPD	2009	To be reviewed
Local Register of Buildings and Parks SPD	2008	To be reviewed
Weetslade Development Brief SPD	2007	To be reviewed
Revoked - North East of England Plan (Regional Spatial Strategy - RSS)	2008	Previously forming part of the development plan for North Tyneside, setting strategic requirements for development, the Regional Spatial Strategy for the North East was revoked in April 2013.

Appendix 2: Maps of proposed planning policy documents

Note: the following maps are of the boundaries of those documents which cover only part of the Borough

- 1) Fish Quay Neighbourhood Plan SPD (adopted no review planned)
- 2) Weetslade Development Brief SPD (need for review under discussion)

