

## **Initial Assessment of Impact of Kings Priory School upon schools maintained by North Tyneside Council**

- 1.1 In September 2012 the Department for Education (DfE) indicated that it had undertaken a very high level impact assessment prior to issuing the Academy Order. The DfE indicated that its initial assessment considered that at primary level the merger would have a minimal impact as the net gain in the published admission number (PAN) would be the provision of 15 additional state funded places, which was equivalent to the 2011 primary intake at Kings School in September 2011. They also indicate that at secondary level the PAN of 125 assumed that the expected 2012 admission number at Kings School of 80 pupils would be sustained thereby introducing approximately 45 additional places into the maintained sector. The DfE acknowledged that the two secondary schools within one mile of the proposed academy administered close to their PAN in the last year and therefore there could be some detrimental effect on those two schools.
- 1.2 However, a preliminary assessment by Council officers based on information provided by the project manager acting on behalf of the Woodard Academies Trust, and the most recent admissions information held by the Local Authority, indicates that if the Kings Priory School proposals go ahead there will be a significant impact on the population in schools maintained by the Local Authority. At the present we are still waiting for information regarding the pupils who would be admitted to years 8 - 11 in order to conclude the full impact assessment on North Tyneside schools. The Authority has a concern regarding the potential impact on year 9 admissions over the next two years particularly in our Whitley Bay and Monkseaton schools. We believe the Secretary of State should not consider the proposals until a full impact assessment has been completed as the Authority is still awaiting additional information from the Woodard Academies Trust (WAT). Further information has now been received regarding the reception offers made which has resulted in 83 pupils being offered a place at Kings Priory. The impact assessment has therefore been updated to reflect this new information.

### **Summary**

- 1.3 The announcement of the Kings Priory Proposal has already affected the North Tyneside School System. 41 primary aged pupils have transferred from existing North Tyneside Schools into the Kings and Priory Schools with a further 12 transfers pending (awaiting confirmation of exact numbers of pupils that have transferred).

- 1.4 Following the analysis of the impact of Kings Priory School on pupil numbers in schools maintained by North Tyneside Council we can conclude the following:

#### Primary Impact

- i Our initial assessment for the primary schools concluded that the proposed Published Admission Number (PAN) of 75 would not add any capacity to the system. However, since the WAT have undertaken the shadow admissions process for the reception admissions in September 2013, this has now resulted in 83 provisional offers being made. The primary population in the South East of the borough could be expected to decline by 66 pupils over the next 5 years to 2017/18. This is in addition to the 60 Priory Primary School pupils each year no longer in the North Tyneside school system. Therefore there is a total expected loss of 366 pupils from existing North Tyneside schools over the next 5 years.

We are therefore seeking clarification in how future appeals will be managed in order to prevent an admission number of up to 90. Our understanding is that it would be difficult to prove that the WAT would not be able to admit up to 90 on the grounds that it would prejudice the efficient use of education given that the school is proposing to operate three forms of entry (3fe). We have therefore adjusted our assessment on Reception Places to take account of this recent information and we seek clarification from the Secretary of State on how this will be approached if the admissions numbers continue to be above the PAN. Our assessment is that, if admissions continue for Reception to be above the PAN of 75, there will be a significant and material impact on primary schools in the locality which has not been taken into consideration by the Priory Primary Governing Body or WAT.

#### Secondary Impact

- ii. At secondary level additional capacity will be added into the North Tyneside school system at a time when pupil numbers are falling as a result of falling birth rates. Currently the secondary system is carrying 14% surplus capacity. A combination of falling rolls up to 2015/16 and the additional capacity provided by the Kings Priory School means the overall surplus secondary capacity will rise to 20% by 2015/16. The secondary aged school population will start to increase incrementally from 2015/16, however there is sufficient surplus capacity in the existing school system to accommodate this increase which without the additional capacity provided by Kings Priory would be at 8% surplus by 2022/23.
- iii. In addition to the above, there are specific concerns relating to the impact resulting from the creation of an all-through school through the merger of

Priory School and Kings School. This means that those attending the primary school will automatically transfer to the secondary school. The information provided indicates that this would equate to a 35% reduction in the pupil roll at one feeder secondary school and will have a further detrimental impact on other secondary schools in the area. This rapid decline in pupil numbers and the associated financial impact is likely to result in reduced levels of staffing in neighbouring schools; this may restrict the ability of those schools to provide a broad and balanced curriculum and thus have a significant destabilising impact.

- iv. Additional school places will also be added into the system at Year 9 for the first two years following the opening of the new Academy. Initial analysis indicates that this will have a detrimental impact on the three tier system, with a potential destabilising impact on Year 9 admissions in the 13 – 18 system.
- v. The proposal for increasing the 6<sup>th</sup> form capacity is anticipated to have a negative impact on the 6<sup>th</sup> form provision across North Tyneside both in schools and at Queen Alexandra 6<sup>th</sup> Form College as traditionally those students leaving Marden, John Spence and Norham High Schools would transfer to post-16 arrangements at the Queen Alexandra 6<sup>th</sup> Form College.
- vi. Regarding the proposals surrounding nursery provision, it is now understood from the appointed project manager that the proposals to establish a nursery from September 2014 have been delayed. This will need to be reviewed as part of a future impact assessment. Notwithstanding this, the Local Authority would anticipate a significant impact for Sir James Knott Nursery.

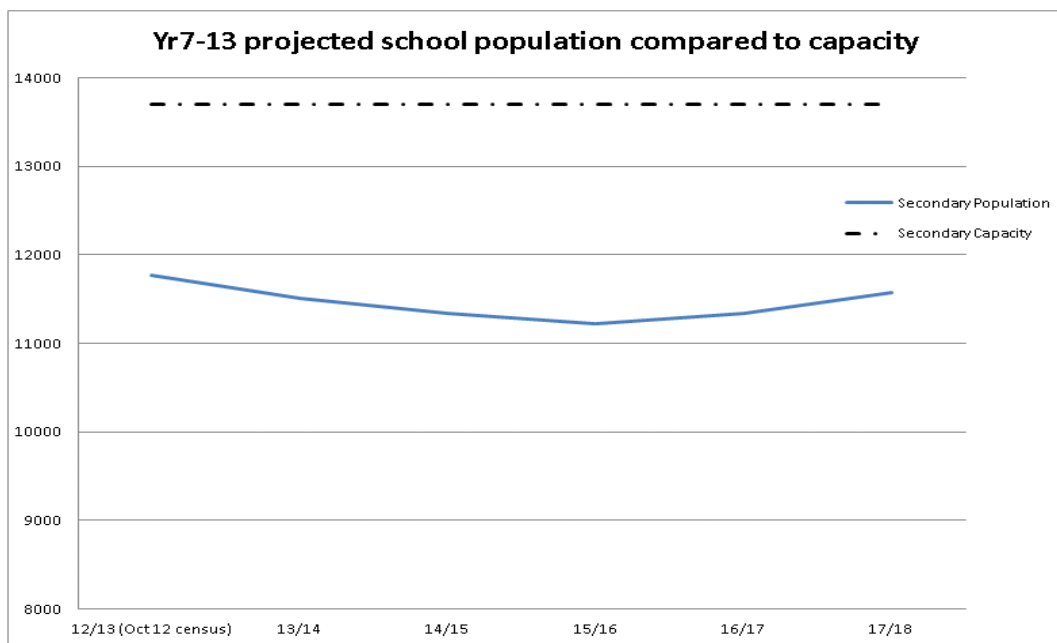
## Conclusion

It is clear that children will be affected in a number of schools not just Priory Primary and Kings School, therefore there remains a concern around the inadequacy of the consultation process undertaken by the Governing of Priory Primary and The Woodard Trust. The only parents consulted were those of Kings and Priory pupils. There was no wider consultation with parents of children in other schools where a potential material impact has been identified.

It was clear at the start, that children attending Marden High School would be affected by these proposals. The failure to carry out a full impact assessment at the start of the process has resulted in a partial consultation exercise being undertaken.

## Projected Pupil Numbers in North Tyneside

- 2 The Local Authority's Pupil projections are based on birth rates within the Borough and transfer rates between schools and year groups. The data shows that the secondary population (including 6<sup>th</sup> form) is set to decline by 4% (550 pupils) over the next 3 years to 2015/16. There is currently 14.1% surplus capacity in the school system which is projected to rise to 18.1% by 2015/16 (based on October 2012 update of the pupil projection model). This surplus capacity exists before the introduction of any additional state funded school places. Despite the fact that the secondary aged population is set to rise it is anticipated that in 2022/23 there will still be surplus capacity in the existing schools in North Tyneside.



## Additional Capacity in the System

- 3.1 The Kings Priory proposal for pupil numbers is as follows:
- 75 places in each primary year group from Reception to Yr 6;
  - 125 places in each secondary year group (Yr7-Yr11); and
  - 200 6<sup>th</sup> form places (Yr 12 - 13).
- 3.2 If approved, the School would introduce an additional 105 state funded primary places and an additional 825 secondary places (including 6<sup>th</sup> form). As at November 2012 there were 480 secondary places filled at The Kings School. If the 480 existing pupils utilise the additional spaces there would still be an additional 345 state funded places within North Tyneside. The surplus capacity in the Borough would therefore increase to 20.1% (an additional 2%) by 2015/16.

- 3.3 The data suggests that this additional capacity is not required to serve the secondary population of North Tyneside. Unless the additional capacity is filled by pupils from outside of North Tyneside, there will be a significant detrimental impact upon existing schools within the Borough.

Where do the current Kings School and Priory School Pupils live?

- 4.1 Postcode data for pupils attending the existing Kings School during the 2012/13 academic year indicates that 68% of the current School population live within North Tyneside. The remainder live in neighbouring authorities, mainly Northumberland (12%), South Tyneside (9%), and Newcastle (7%). This percentage of students living within the Borough varies between phases with 72% of primary aged pupils, 70% of secondary (up to Yr11), and 59% of post-16 pupils resident in North Tyneside.
- 4.2 Historic Information regarding the percentage of pupils attending The Kings School and resident in North Tyneside has been requested from the project manager acting on behalf of the Woodard Academies Trust but has not yet been provided.
- 4.3 Based on the October 2012 school census pupils attending Priory Primary live in the following primary catchment areas:

<b>Primary catchment</b>	<b>Number</b>	<b>Percentage</b>
Priory	266	63.5%
King Edward	46	11.0%
Monkhouse	21	5.0%
Spring Gardens	20	4.8%
Cullercoats	14	3.3%
New York	7	1.7%
Collingwood	6	1.4%
Preston Grange	5	1.2%
Waterville	5	1.2%
Schools in NE	10	2.4%
Schools in SW	7	1.7%
Schools in NW	4	1.0%
Schools in SE (not above)	4	1.0%
Northumberland	4	1.0%

- 4.4 Postcode data of current applicants to Kings Priory School shows that there are 85 external applicants for year 7 in 2013 (as at Dec 2012). External applicants are those who do not have a sibling link or who are not children of school staff. Of these, 71% live in North Tyneside. Of those living outside North Tyneside, 40% live in Newcastle. The North Tyneside catchment areas with the most external applicants are Priory Primary and Holystone Primary.

### Impact on schools - Possible Nursery Provision

- 5.1 There is an indication that nursery provision may be proposed in the future. Neither The Kings School nor Priory Primary school currently have nursery provision. Local Authority nursery provision in the area close to the proposed school is provided by Sir James Knott nursery. Sir James Knott has a total of 120 places, and currently (October 2012 school census) there are 110 pupils attending. The latest Childcare Sufficiency Assessment indicates that there is enough capacity in the system to meet the demand for 3 and 4 year old nursery places, without this proposed increase in provision.
- 5.2 The Authority has been informed that classes from reception to year 4 will be housed at the current Priory School site where there are currently 14 general teaching spaces, a small ICT space and an SEN group room. With three classes of 25 (though in some cases this could be 26 or more) the proposal would require 15 teaching spaces. The prospectus indicates that if there were to be nursery provision then this would also be accommodated on the Priory School site, however currently there would not be sufficient classroom space to enable this to happen.
- 5.3 As outlined in the summary, the project manager acting on behalf of the Woodard Academies Trust has indicated that the nursery proposals will be delayed from September 2014 to September 2015. A further impact assessment will need to be considered alongside these proposals nearer the time.

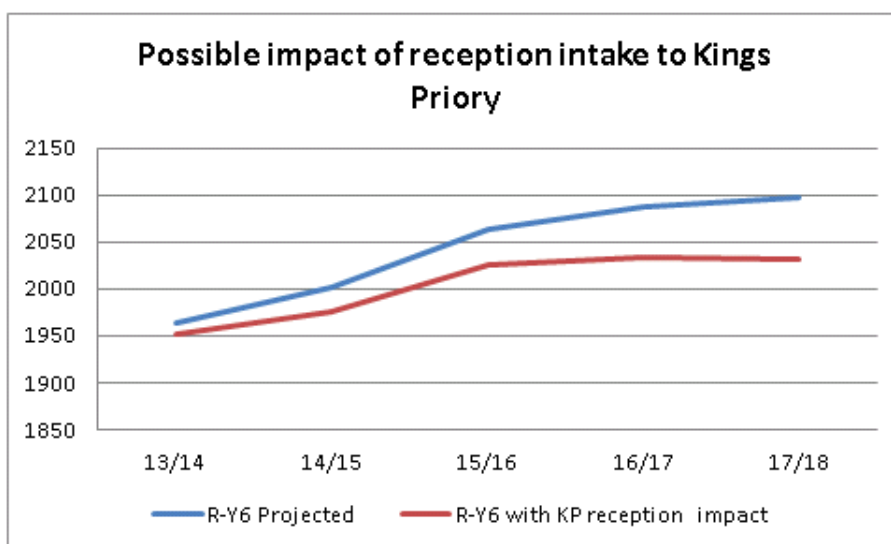
### Impact on schools – Primary

- 6.1 Since the announcement of the proposal to merge Priory Primary and The Kings School 41 pupils have left North Tyneside Primary schools in order to move to one of these schools, and a further 12 are pending (as at December 2012). These pupils have been mainly from Cullercoats Primary, King Edward Primary, St Bartholomew's Primary and Marden Bridge Middle.
- 6.2 Priory School has a capacity of 420 pupils and as at the October 2012 census had 419 pupils. It is a two form entry school with an admission number of 60. If it is assumed that all of the current Priory School pupils would take up places at Kings Priory School then they would use 60 of the 75 places in each primary year group. As at November 2012 there were at least 15 pupils in each primary year group at The Kings School. There is therefore likely to be little further impact on primary schools in North Tyneside as all 75 places would be filled by existing Priory and Kings School pupils. Once information has been received regarding the pupils who would be admitted to reception at Kings Priory schools further impact analysis will be carried out.

- 6.3 For the first year of admission (2013/14) there will be 92 places in year 5 and 6, and in 2014/15 there will be 92 places in year 6. The number of places is greater than 75 in order to accommodate pupils already in the two schools and once those year groups move into secondary year groups each primary year group will revert to 75.
- 6.4 Information has now been received in relation to 83 offers for reception places in 2013/14. As more than the original 75 places have been offered this will have a greater impact than originally expected. Based on the information available to us and the fact that KS1 year groups at Kings School had between 16 and 19 pupils in them it was originally assumed that there would be little impact on schools in North Tyneside other than the pupils who would have been expected to be offered a place at Priory Primary.
- 6.5 For September 2013 admissions there are ten pupils with a sibling at Kings School. Even if we assume that these pupils would have applied to Kings in any case the impact on North Tyneside schools is a total of 73 pupils rather than just the 60 Priory pupils. This equates to 3.2% of the projected reception population in North Tyneside mainstream schools in 2013/14. All these 73 pupils have been offered a place at a school in the South East of North Tyneside.

<b>School</b>	<b># Pupils</b>	<b>% of PAN</b>	<b>% of projection</b>
Priory	60	100%	102%
Christ Church	3	10%	12%
Cullercoats	3	5%	5%
King Edward	2	3%	3%
St Mary's NS	2	7%	7%
New York	1	2%	3%
Preston Grange	1	3%	4%
Spring Gardens	1	2%	2%

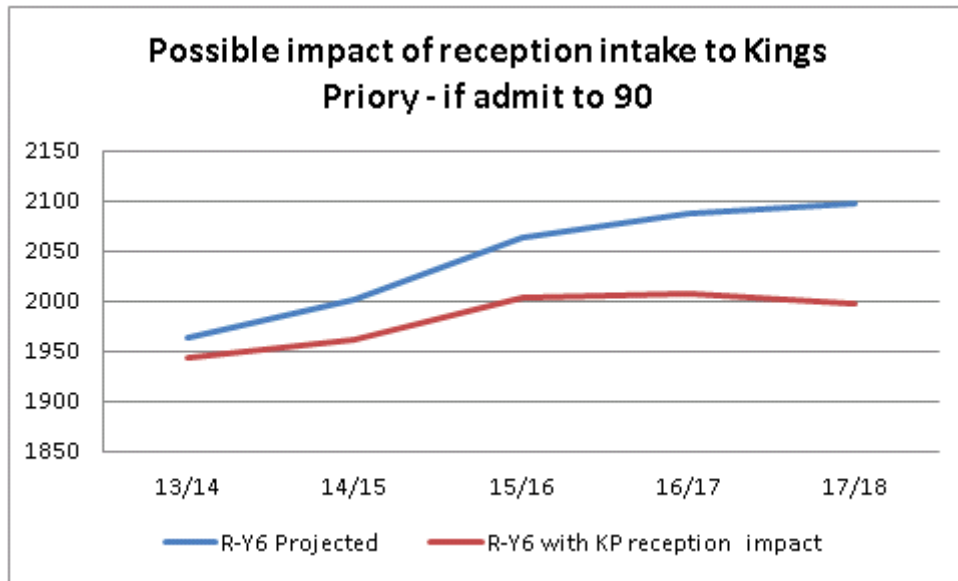
- 6.6 Assuming that the same impact on the schools in the South East continues into the future the comparison of the current and revised projections of pupils in reception to Y6 in the above schools (except Priory) can be seen in the chart below. The gap by 2017/18 is 66 pupils across these seven schools. This does not take into account any possible transfers from year groups other than reception.



- 6.7 At an individual school level this would mean that by 2017/18 Christ Church and Cullercoats would see a reduction (across the whole school) equal to half a form of entry and King Edward and St Mary's NS equal to a third of a form of entry. **See Appendix 1**
- 6.8 If the school were to further increase the admission number into reception to 90 (3 form entry) then we could expect to see a reduction of 100 pupils across these seven schools by 2017/18.

School	# Pupils	% of PAN	% of projection
Priory	60	100%	102%
Christ Church	3	10%	12%
Cullercoats	5	8%	9%
King Edward	6	10%	10%
St Mary's NS	3	10%	10%
New York	1	2%	3%
Preston Grange	1	3%	4%
Spring Gardens	1	2%	2%





6.9 Assuming that the additional seven places are offered to the next seven pupils on the list, sorted by distance, then based on their preference information we might expect King Edwards to see a reduction by 2017/18 equal to 93% of a form of entry across the whole school and Cullercoats a reduction equal to 83% of a form of entry across the whole school. Christ Church and St Mary's NS would likely see a reduction equivalent to half a form of entry across the whole school.

6.10 The charts shown at Appendix 1 detail the impact in terms of surplus capacity for individual Primary Schools by 2017/18

Impact on schools – Secondary – pre 16

7.1 If established, Kings Priory School will be an all-through school and pupils in the primary year groups will not be required to apply for places at year 7.

7.2 Given the additional capacity that Kings Priory School would provide in secondary year groups, together with the expectation that existing Priory School pupils will continue their secondary education in Kings Priory School rather than moving to a Local Authority School there is likely to be a significant impact upon Local Authority Secondary school provision.

7.3 The closing date for applications for secondary places in September 2013 was prior to the admissions arrangements being published. Originally it was indicated that 'The academy will adhere to the national admissions policy' but this is not explicit. Although subsequent oversubscription criteria have been issued indicating a move to 'random' selection for year 7 and year 12 applications, from the original 'distance' method, this may still result in more localised applications for September 2013, therefore a greater impact upon Marden High School and potentially John Spence High School in the first year.

- 7.4 The initial significant impact is likely to be experienced at Marden High School. Data suggests that in the past 87% of Priory Pupils have transferred to Marden High School. The Local Authority has been informed that all Year 6 Priory pupils plan to continue into Yr 7 at the Kings Priory School. If it is assumed that this continues for future year groups and instead of transferring to Marden High School, all pupils continue into the secondary provision at King Priory School, there will be a significant detrimental impact on Marden High School. This has been calculated as a reduction of 264 pupils over the next 5 years, equating to 30% of the current school population. In addition to this the school will be impacted by applications to the additional places at year 7.
- 7.5 There will also be additional places in Kings Priory School which are not taken up by existing Kings and Priory School pupils. Based on the latest information provided to the Local Authority, and subject to Kings Priory recruiting to its PAN, it would appear that in 2013/14 there will be the following number of additional places to be filled in each year group Yr 7- Yr 11.

	<b>13/14</b>
<b>7</b>	35
<b>8</b>	22
<b>9</b>	40
<b>10</b>	33
<b>11</b>	1

- 7.6 When the school is operating at the full PAN (75 in primary year groups and 125 in secondary year groups) there will be an additional 50 places in year 7 – this is likely to be by 2019/20. Until this point there will still be additional places available at year 7.

<b>13/14</b>	<b>14/15</b>	<b>15/16</b>	<b>16/17</b>	<b>17/18</b>	<b>17/18</b>	<b>18/19</b>
35	33	33	49	48	46	47

- 7.7 The latest oversubscription criteria (13/11/12), provided as part of the consultation information, for the allocation of school places indicate that proximity to the school will be a factor for reception places. At Yr7 (and 12) 10% of places will be allocated based on musical aptitude and the remainder based on children of staff and sibling links, followed by random allocation. 10% of each secondary age group having musical aptitude equates to approximately 13 pupils. It is difficult to know whether these pupils already exist amongst the current Kings School or Priory School population and therefore the impact of this cannot be measured. 2012 data shows that 100 pupils from North Tyneside schools were entered for GCSE music, 27% of

these pupils attended Marden High School and therefore this could be an additional factor affecting this school directly.

### Impact at Year 7

- 8.1 There are 35 additional places to be filled in Year 7 in September 2013. As at December 2012 there is one child of a member of staff and 10 sibling links. Therefore there will be 24 places still to be filled based on random allocation. As 71% of the current “external” applicants are from North Tyneside it is estimated that this could affect North Tyneside by 17 pupils in 2013/14. Assuming that up to 10 pupils in each of the future year 7 groups has a sibling link or a parent who is a teacher at the school and of the remainder 71% will come from North Tyneside the likely additional impact range will be:

13/14	14/15	15/16	16/17	17/18	17/18	18/19
17	16-23	16-23	28-35	27-34	26-33	26-33

- 8.2 The probable impact of all Priory Pupils moving to Kings Priory and a proportion of the remaining available spaces being filled by pupils from North Tyneside is a reduction in pupil numbers across the whole Local Authority area of 4%-5% in each year.
- 8.3 In addition to those pupils currently at Priory Primary we could expect a loss of 165 pupils from local authority maintained schools.
- 8.4 Information has been received from the Woodard Academies Trust providing details of pupils who have been allocated “external” places at Kings Priory. Using this, and the first preference admissions information we have in respect of those currently in year 6 at Priory, we are able to calculate a more accurate impact on Year 7 in North Tyneside Schools in 2013/14. The anticipated impact on North Tyneside schools as a result of the “external” places was projected to be 17 in 2013/14. Based on the information provided by the Woodard Academies Trust the impact is 21 pupils (12 excluding sibling links).
- 8.5 Overall, the impact in year 7 in 2013/14 as a result of Priory pupils transferring to Kings Priory and the allocation of pupils to “external” places (based on the first preference applications to schools in North Tyneside) equates to 35% of the PAN at Marden High School, 4% at John Spence.
- 8.6 Projecting this impact forward increases the surplus capacity across middle, secondary and high schools in 2015/16 from 17.4% to 19.1% and by 2022/23 from 8.2% to 11.4%.
- 8.7 The charts shown at **Appendix 2** detail the impact in terms of surplus capacity in individual secondary schools by 2022/23.

### Impact at Year 9

- 9.1 There will be an impact at year 9 for two years. This will equate to 40 places in 2013/14 and 25 places in 2014/15. Until further information is received regarding the allocation of these places a full impact assessment cannot be carried out. A further request has been made for this information to be provided along with any information relating to applications to other year groups that currently have vacancies.
- 9.2 Given the proximity to the three tier system and the fact that in the North East pupils would be transferring school between year 8 and year 9 we could assume that the majority of the impact would be seen in the High Schools. Based on the pupil projections for these two schools for the next two years the impact could be as much as an 8% reduction in year 9 pupils in 2013/14 and a 5% reduction in 2014/15. However, Monkseaton High School is the next nearest school to Kings Priory in terms of proximity. We have a concern that the impact on Monkseaton High School would be significant, which would result in the reduction of the year 9 admissions as outlined at 9.1 above.

### Impact on schools – Secondary – post 16

- 10.1 A published admission figure of 200 has been indicated, though there is no indication of subjects offered the prospectus indicates that these will be advanced level qualifications. Additionally, verbal advice received indicates that 200 is only an indicative number of places and the number could climb to include up to 250+ pupils.
- 10.2 The information provided suggests that there will be admissions of up to 50 pupils into year 12 in September 2013 and 25 in subsequent years.
- 10.3 Pupils attending the secondary schools in the South East (Marden, John Spence and Norham) which do not have post-16 provision will generally access 6<sup>th</sup> form provision at Queen Alexandra 6<sup>th</sup> Form College (Tyne Met) or within one of the neighbouring high schools.