



# ANNUAL FINANCIAL REPORT

2013/14

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# Explanatory Foreword of the Chief Finance Officer

## 1 Introduction

A published and audited Statement of Accounts is at the heart of ensuring proper accountability for the use of local and national taxpayers money. However, we recognise that the Authority's Accounts can only tell part of the story. The Authority also needs to demonstrate that it is aiming to operate to the highest standards of conduct in accordance with the principles of corporate governance and has a robust system of internal control in place. The Accounts bring together our financial position with a summary of our governance arrangements in our Annual Governance Statement (page 139).

This Statement of Accounts details the Authority's financial position for the financial year 1 April 2013 to 31 March 2014. It has been prepared in accordance with the 'Code of Practice on Local Authority Accounting in the United Kingdom' (the Code). The Code of Practice constitutes "proper accounting practice" under the terms of the Accounts and Audit (England) Regulations 2011, the Local Government and Housing Act 1989 and, for audit, the Audit Commission Act 1998.

The purpose of this foreword is to offer an easily understandable guide to the most significant matters reported in the Accounts. It provides an explanation in overall terms of the Authority's financial position and assists in the interpretation of the financial statements.

### The Accounting Statements:

The Authority's Accounts for the year 2013/14 consist of:

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## 2 Summary of the 2013/14 Financial Year

The Authority incurs both revenue and capital expenditure each year. Revenue expenditure is usually used to purchase goods and services that are consumed within one year; these are financed from Council Tax, Government Grants, Non Domestic Rates under the rates retention scheme and other income such as fees and charges. Capital expenditure is money spent on assets which have a useful life in excess of one year; these are financed by capital receipts, borrowing, and grants and contributions.

## General Fund

At its meeting of 5 March 2013, Council approved a total General Fund Revenue Budget of £177.132m for the financial year 2013/14.

The Dedicated Schools Grant (DSG) received for 2013/14 was £136.691m for North Tyneside Council with a subsequent Academy recoupment of £7.602m leaving the total amount of DSG received in 2013/14 as £129.089m (original budget estimate was £136.798m).

The following table summarises the financial position for the year in the format set out in the Council Tax Leaflet at the start of the year:

2012/13 Actual Outturn £000s		2013/14 Actual Outturn £000s	2013/14 Budget £000s
264,414	Expenditure on all Services	265,694	280,971
12,797	Levies	13,143	13,143
17,227	Interest payable, interest income and capital financing costs (excluding PFI and finance leases)	17,212	21,414
2,238	Transfers to (from) reserves	10,766	(1,598)
296,676		306,815	313,930
(1,610)	Revenue Support Grant	(63,426)	(63,426)
(127,374)	Dedicated Schools Grant	(129,089)	(136,798)
(85,287)	Council Tax Collection Fund Receipts	(70,394)	(70,394)
(83,044)	National Non Domestic Rates	0	0
0	Retained Business Rates	(28,322)	(28,322)
0	Business Rates Top Up	(14,961)	(14,961)
(34)	Transfer from Collection Fund	(29)	(29)
(297,349)		(306,221)	(313,930) *
(673)	Addition to (use of) Balances	594	0
13,330	Balances brought forward	12,657	12,657
12,657	Balances carried forward	13,251	12,657

\*This figure is the approved General Fund Budget of £177.132m and the Dedicated Schools Budget of £136.798m.

The Local Government Act 2003 imposes a duty on the Authority to monitor its budget during the year and to consider what action to take if a potential deterioration in its financial position is identified. In North Tyneside this requirement is met by monthly budget monitoring in Services and bi-monthly monitoring reports to Cabinet. The "Amounts Reported for Resource Allocation Decisions" (Note 4 page 32) is a statement that reconciles the year end outturn report to Cabinet with the Cost of Services included in the Comprehensive Income & Expenditure Statement.

The budget monitoring and management process was effective in the year and allowed all issues arising to be addressed. Overall the Authority recorded an underspend against the budget, although there were variations between and within

services. Further details on the variations in the budgets at the year end were reported to Cabinet on 9 June 2014. Link to report [Cabinet 09-JUN-2014 - North Tyneside Council](#)

## **Comprehensive Income & Expenditure Statement**

The Cost of Services line in the Comprehensive Income & Expenditure Statement represents the net expenditure incurred by the Authority in the direct provision of Services (page 14). The net expenditure of £130.307m (£141.520m 2012/13) is a reduction of £11.213m on the previous year. The main reason for this is an exceptional item of £14.955m relating to the reversal of previous downwards revaluations within the Housing Revenue Account. The adjustment has taken place due to increases in the market value of the properties as at 31 March 2014.

Other operating expenditure has fallen from £44.344m in 2012/13 to £28.755m during 2013/14. This is due to an exceptional item in 2012/13 in respect of the loss of disposal of assets, as 8 schools transferred to the North Tyneside Learning Trust, whereas only 5 transferred during 2013/14.

In terms of income, Taxation and Non-specific Grant Income increased by £12.981m to £192.975m in 2013/14. Note 11 shows the variations between years for each of the income streams. The changes between 2012/13 and 2013/14 shown in Note 11 illustrate the significant changes in aspects of Local Government finance introduced from 1 April 2013, namely the introduction of a Local Council Tax support scheme and the commencement of the Business Rates retention scheme.

## **Balance Sheet**

The Balance sheet is set out on page 17. Overall, the Authority has net liabilities of £45.243m a change of £101.405m from 2012/13 which is largely due to a reduction in the pension liability of £94.100m.

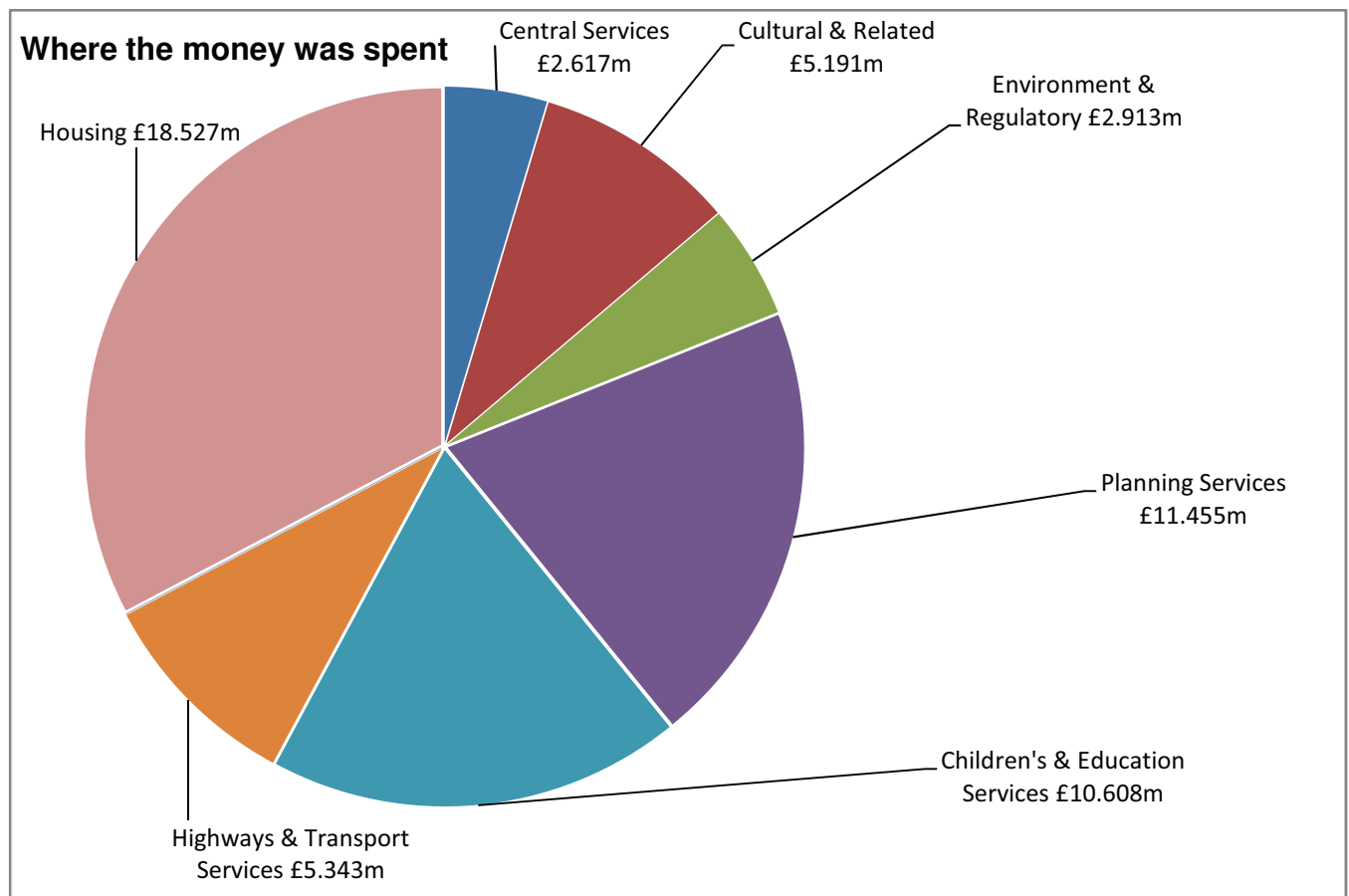
## **Housing Revenue Account**

On 16 January 2013 the Authority approved the Housing Revenue Account (HRA) budget which included an average rent increase of 5.81% and income and expenditure of £57.164m.

The detailed HRA outturn for 2013/14 was reported to Cabinet on 9 June 2014 and showed a final contribution to working balances of £0.654m. This is £0.570m higher than the budgeted figure and reflects savings made as a result of delays in the implementation of Welfare Reform, and a range of other small management savings. The delay in reaching financial close on the North Tyneside Living PFI Scheme generated significant cost savings which have been re-directed into the Housing Building and the PFI reserves.

## **Capital Expenditure**

Capital expenditure in 2013/14 totalled £61.649m. This amount includes £56.654m (£40.582m 2012/13) on capital projects, this includes the transfer of properties from Tyne and Wear Development Company (TWEDCO) following the decision to wind the company up and to transfer ownership of the property assets to the local authorities where the assets were located.



Major schemes within the 2013/14 plan included:

	<b>£000s</b>
HRA Schemes	17,309
Education and Schools	10,608
Transfer of TWEDCO properties	6,300
Local Transport Plan	3,248
Excellent Parks	2,249
Whitley Bay Regeneration	2,153
Swan Hunters Regeneration	2,075
Roads and Pavements	2,073
Coastal Regeneration	1,632
Asset Maintenance	1,493
North Shields Customer First Centre	1,454
Foxhunters Sport Pavilion	1,105
Information Computer Technology	1,018

The sources of finance used to fund the capital expenditure are set out in Note 19 on page 74.

### **Borrowing Facilities**

Section 3 of the Local Government Act 2003 requires the Authority to determine its own affordable borrowing requirement necessary to fund capital expenditure. The key objectives of the Prudential Code are to ensure that capital investment plans

are affordable, prudent and sustainable and that treasury management decisions are taken in accordance with good professional practice.

The Authority set its Authorised Limit for external debt for 2013/14 at £1,180.000m (£1,028.352m 2012/13) and its Operational Boundary for external debt at £625.000m (£613.602m 2012/13). All transactions were carried out within the Authorised Limit boundaries during 2013/14. As shown in the Balance Sheet, the total short and long term liabilities for borrowing and finance lease balances (including Private Finance Initiative (PFI)) are £513.124m (£514.465m 2012/13).

### **3 Overview and Outlook**

The Authority's budget monitoring and management systems are an integral part of its planning process. During 2013/14, financial pressures that were identified as part of the budget monitoring process were addressed in year, opportunities to achieve Treasury savings were taken, and demand led services were managed such that there was a reduced call on contingencies and the Authority achieved an underspend at the year end.

On 20 February 2014, the Authority set its General Fund revenue budget for 2014/15 and a four-year investment plan covering 2014-2018. The General Fund net revenue budget for 2014/15 (excluding schools) is £168.395m, a decrease of £8.737m.

The HRA budget for 2014/15 was approved by Cabinet on 15 January 2014. This included an average increase in housing rents of 6.31% in line with the Government's rent restructuring formula. The HRA budget for 2014/15 incorporates expenditure of £60.285m which is financed by a combination of rent and service charges, and includes a contribution to balances of £0.153m.

The Dedicated Schools Grant (DSG) for North Tyneside for 2014/15 is budgeted to be £139.696m an increase of £2.898m from 2013/14. An element of this will be recouped in respect of schools transferring to academy status.

In relation to capital investment, expenditure of £79.419m was approved (including Housing) and total expenditure of £202.644m is currently projected over the lifetime of the 4 year period of the plan (2014-2018).

#### **Risks and challenges moving forward**

Financial risks are driven by changes to Government policy and the national financial climate as well as issues arising throughout the year. These risks are reported as part of the financial management reporting process and are also highlighted as part of the Authority's risk management procedures and monitored through the Authority's risk registers. These risks are considered and reflected in the level of reserves that have been set aside to meet the challenging financial circumstances being faced by the Authority over the next few years.

These include:

- Spending review – the Authority needs to ensure that it can live within its means, whilst at the same time meet the targets set by the efficiency agenda and spending review;



- Financial Assumptions – the Authority’s Financial Plan includes assumptions that have been made based on the indicative settlement up to and including 2017/18. Any variations to these assumptions may result in changes to the current targeted savings;
- Business Rates Retention scheme - the outcome of rating appeals may impact on the resources available to support the Authority’s General Fund budget. Also, the overall impact of this change in local government finance is an additional risk to the Authority;
- Regeneration – there is a risk that North Tyneside may suffer from a lack of investment, impacting on jobs, skills and the ability to stimulate economic growth;
- Working with Partners and shared services – as the Authority starts to place greater reliance on working with our partners to deliver essential services there is a need to ensure that the partners are in a position to fulfil their responsibilities;
- Workforce planning and performance – the Authority has agreed a Workforce Strategy which reflects the current climate and challenges facing the Authority. If the Authority is unable to deliver this strategy there is a risk that we will not achieve the identified workforce outcome, with a subsequent impact on service to our customers and achievement of related corporate objectives;
- Health Inequalities – if measures are not put in place there may be an increased chance that people from deprived areas may continue to suffer from ill health and be more likely to die young than those in the more affluent areas of the borough. The key financial risk is in relation to inappropriate investment;
- Delivery of Council Ambitions – as the Authority appoints strategic partners to undertake the delivery of some of our Authority services it is important that there are mechanisms in place to ensure that the objectives and ambitions of the Authority are delivered and statutory responsibilities met. If the objectives and ambitions of the Authority are not met this could lead to Value for Money not being achieved and the financial implications may need to be met internally and alternative savings found;
- Flood Resilience – there is a risk that due to changes in climate, and potentially urban design, the borough may be subject to increased instances of severe weather, resulting in pluvial flooding for which the Authority may be unable to provide adequate emergency response and mitigation of the impact of flooding events. There is the potential for increased costs and increased insurance premiums and potential hardship for residents;
- Information Governance – some information held by the Authority is extremely sensitive in nature which requires us to have robust policies and systems in place to ensure that it is as secure as possible, and that staff are fully aware of the procedures they need to follow when dealing with such information. If we fail to do so we are at risk of putting residents in a

vulnerable situation. We may also breach the Data Protection Act which could potentially result in large fines;

- Health and Safety – as the Authority is going through a period of continual change and challenge it is important that assurance can be given that the Authority is still striving towards the goal of continued improvement with respect to Health and Safety performance;
- Change Programme (Change, Efficiency and Improvement) – there is a risk that if the Change Programme is not successfully implemented, the Authority may be unable to meet the increased demand on Council services within reducing resources;
- Changes in Health and Social Care – the Better Care Fund is being implemented nationally. There is a risk that the financial plans in relation to the Better Care Fund do not deliver the anticipated savings. In addition, the financial implications of the introduction of the Care Bill are not yet clear;
- Technical Partnership – there is a risk that the Technical Partnership may not deliver the anticipated savings; and
- Price Inflation – the impact of increasing prices on the Authority’s available resources remains an area of risk for the Authority.

The Authority continues to work to mitigate these risks. The delivery of efficiency savings to allow the front line services to be protected as far as possible, has been a feature in the Authority’s budget plans for many years. Financial plans for future years are no different, with a challenging remit to deliver savings. Failure to meet these targets would place significant pressure on the Authority’s finances and its ability to balance its budget and continue to deliver excellent services.

**Patrick Melia**  
**CHIEF FINANCE OFFICER**  
**Date: 25 September 2014**

# Independent Auditor's Report to the Members of North Tyneside Council

## Opinion on the Authority financial statements

We have audited the financial statements of North Tyneside Council for the year ended 31 March 2014 under the Audit Commission Act 1998. The financial statements comprise the Movement in Reserves Statement, the Comprehensive Income and Expenditure Statement, the Balance Sheet, the Cash Flow Statement, the Housing Revenue Account Income and Expenditure Statement, the Movement on the Housing Revenue Account Statement and Collection Fund and the related notes. The financial reporting framework that has been applied in their preparation is applicable law and the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2013/14.

This report is made solely to the members of North Tyneside Council in accordance with Part II of the Audit Commission Act 1998 and for no other purpose, as set out in paragraph 48 of the Statement of Responsibilities of Auditors and Audited Bodies published by the Audit Commission in March 2010.

## Respective responsibilities of the Chief Financial Officer and auditor

As explained more fully in the Statement of the Chief Financial Officer's Responsibilities, the Chief Financial Officer is responsible for the preparation of the Statement of Accounts, which includes the financial statements, in accordance with proper practices as set out in the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom, and for being satisfied that they give a true and fair view. Our responsibility is to audit and express an opinion on the financial statements in accordance with applicable law and International Standards on Auditing (UK and Ireland). Those standards require us to comply with the Auditing Practices Board's Ethical Standards for Auditors.

## Scope of the audit of the financial statements

An audit involves obtaining evidence about the amounts and disclosures in the financial statements sufficient to give reasonable assurance that the financial statements are free from material misstatement, whether caused by fraud or error. This includes an assessment of: whether the accounting policies are appropriate to the Authority's circumstances and have been consistently applied and adequately disclosed; the reasonableness of significant accounting estimates made by the Chief Financial Officer; and the overall presentation of the financial statements. In addition, we read all the financial and non-financial information in the explanatory foreword to identify material inconsistencies with the audited financial statements. If we become aware of any apparent material misstatements or inconsistencies we consider the implications for our report.

## Opinion on financial statements

In our opinion the financial statements:

- give a true and fair view of the financial position of North Tyneside Council as at 31 March 2014 and of its expenditure and income for the year then ended; and
- have been prepared properly in accordance with the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2013/14.

## Opinion on other matters

In our opinion, the information given in the explanatory foreword for the financial year for which the financial statements are prepared is consistent with the financial statements.

## **Matters on which we report by exception**

We report to you if:

- in our opinion the annual governance statement does not reflect compliance with ‘Delivering Good Governance in Local Government: a Framework’ published by CIPFA/SOLACE in June 2007 and the December 2012 addendum;
- we issue a report in the public interest under section 8 of the Audit Commission Act 1998;
- we designate under section 11 of the Audit Commission Act 1998 any recommendation as one that requires the Authority to consider it at a public meeting and to decide what action to take in response; or
- we exercise any other special powers of the auditor under the Audit Commission Act 1998.

We have nothing to report in these respects.

## **Conclusion on Authority’s arrangements for securing economy, efficiency and effectiveness in the use of resources**

### ***Respective responsibilities of the Authority and the auditor***

The Authority is responsible for putting in place proper arrangements to secure economy, efficiency and effectiveness in its use of resources, to ensure proper stewardship and governance, and to review regularly the adequacy and effectiveness of these arrangements.

We are required under Section 5 of the Audit Commission Act 1998 to satisfy ourselves that the Authority has made proper arrangements for securing economy, efficiency and effectiveness in its use of resources. The Code of Audit Practice issued by the Audit Commission requires us to report to you our conclusion relating to proper arrangements, having regard to relevant criteria specified by the Audit Commission.

We report if significant matters have come to our attention which prevent us from concluding that the Authority has put in place proper arrangements for securing economy, efficiency and effectiveness in its use of resources. We are not required to consider, nor have we considered, whether all aspects of the Authority’s arrangements for securing economy, efficiency and effectiveness in its use of resources are operating effectively.

### ***Scope of the review of arrangements for securing economy, efficiency and effectiveness in the use of resources***

We have undertaken our audit in accordance with the Code of Audit Practice, having regard to the guidance on the specified criteria, published by the Audit Commission, as to whether the Authority has proper arrangements for:

- securing financial resilience; and
- challenging how it secures economy, efficiency and effectiveness.

The Audit Commission has determined these two criteria as those necessary for us to consider under the Code of Audit Practice in satisfying ourselves whether the Authority put in place proper arrangements for securing economy, efficiency and effectiveness in its use of resources for the year ended 31 March 2014.

We planned our work in accordance with the Code of Audit Practice. Based on our risk assessment, we undertook such work as we considered necessary to form a view on whether, in all significant respects, the Authority had put in place proper arrangements to secure economy, efficiency and effectiveness in its use of resources.

### **Conclusion**

On the basis of our work, having regard to the guidance on the specified criteria published by the Audit Commission, we are satisfied that, in all significant respects, North Tyneside Council put in place proper arrangements to secure economy, efficiency and effectiveness in its use of resources for the year ended 31 March 2014.

### **Delay in certification of completion of the audit**

We cannot formally conclude the audit and issue an audit certificate until we have completed the work necessary to issue our assurance statement in respect of the authority's Whole of Government Accounts consolidation pack. We are satisfied that this work does not have a material effect on the financial statements or on our value for money conclusion.

**Gareth Davies**  
**For and on behalf of Mazars LLP**  
**The Rivergreen Centre**  
**Aykley Heads**  
**Durham, DH1 5TS**

**September 2014**

## Statement of Responsibilities for the Statement of Accounts

### The Authority's Responsibilities

The Authority is required:

- i. To make arrangements for the proper administration of its financial affairs and to secure that one of its officers has the responsibility for the administration of those affairs. In this Authority, the officer is the Chief Finance Officer;
- ii. To manage its affairs to secure economic, efficient and effective use of resources and safeguard its assets; and
- iii. To approve the Statement of Accounts.

Signed:

Chair of Council  
Date: 25 September 2014

### The Chief Finance Officer's Responsibilities

The Chief Finance Officer is responsible for the preparation of the Authority's Statement of Accounts in accordance with proper practice as set out in the CIPFA/Local Authority Accounts Advisory Committee (LASAAC) Code of Practice on Local Authority Accounting in the United Kingdom ('The Code').

In preparing this Statement of Accounts the Chief Finance Officer has:

- i. Selected suitable accounting policies and then applied them consistently;
- ii. Made judgements and estimates that were reasonable and prudent; and
- iii. Complied with the local authority Code.

The Chief Finance Officer has also ensured that:

- i. Proper accounting records have been kept up to date; and
- ii. Reasonable steps have been taken for the prevention and detection of fraud and other irregularities.

I certify that the Statement of Accounts for the year ended 31 March 2014, required by the Accounts and Audit (England) Regulations 2011 are set out in the following pages and that they give a true and fair view of the financial position of the Authority and its income and expenditure for the year ended 31 March 2014.

Signed:

Patrick Melia  
Chief Finance Officer  
Date: 25 September 2014

## Comprehensive Income and Expenditure Statement for the year ended 31 March 2014

This Statement shows the accounting cost in year of providing services in accordance with generally accepted accounting practices, rather than the amount to be funded from taxation. Councils raise taxation to cover expenditure in accordance with regulations, this may be different from the accounting cost. The taxation position is shown in the Movement in Reserves Statement.

Restated\*

2012/13			2013/14			
Gross Exp £000s	Gross Inc £000s	Net Exp £000s		Gross Exp £000s	Gross Inc £000s	Net Exp £000s
20,361	(19,283)	1,078	Central Services to the Public	628	(1,884)	(1,256)
28,221	(7,486)	20,735	Cultural & Related	35,572	(8,077)	27,495
29,054	(5,398)	23,656	Environmental & Regulatory	29,674	(7,474)	22,200
7,188	(4,436)	2,752	Planning Services	9,434	(5,553)	3,881
209,949	(176,979)	32,970	Children's & Education Services	212,018	(170,997)	41,021
13,459	(4,747)	8,712	Highways & Transport Services	14,336	(6,892)	7,444
52,537	(56,916)	(4,379)	Local Authority Housing (HRA)	40,579	(59,250)	(18,671)
0	0	0	Exceptional Item HRA**	(14,955)	0	(14,955)
82,047	(81,806)	241	Other Housing Services	79,485	(81,110)	(1,625)
90,393	(34,248)	56,145	Adult Social Care	85,375	(29,815)	55,560
0	0	0	Public Health	10,458	(10,854)	(396)
6,827	(1,277)	5,550	Corporate & Democratic Core	6,807	(1,135)	5,672
4,580	0	4,580	Non Distributed Costs (NDC)	3,937	0	3,937
(10,520)	0	(10,520)	Exceptional Item NDC**	0	0	0
<b>534,096</b>	<b>(392,576)</b>	<b>141,520</b>	<b>Cost of Services</b>	<b>513,348</b>	<b>(383,041)</b>	<b>130,307</b>
44,344	0	44,344	Other Operating Expenditure (Note 9)**	28,755	0	28,755
42,878	(278)	42,600	Financing and Investment Income and Expenditure (Note 10)	43,481	(462)	43,019
0	(179,994)	(179,994)	Taxation and Non Specific Grant Income (Note 11)	0	(192,975)	(192,975)
<b>621,318</b>	<b>(572,848)</b>	<b>48,470</b>	<b>Deficit on Provision of Services</b>	<b>585,584</b>	<b>(576,478)</b>	<b>9,106</b>
		(1,041)	Surplus on Revaluation of Non-Current Assets			(1,451)
		(10,029)	Surplus on Revaluation of Available for Sale Financial Assets			0
		24,720	Remeasurement of the net defined benefit liability**			(109,060)
		<b>13,650</b>	<b>Other Comprehensive Income and Expenditure</b>			<b>(110,511)</b>
		<b>62,120</b>	<b>Total Comprehensive Income and Expenditure</b>			<b>(101,405)</b>

\*See Note 1 for more details on Prior Period Adjustments

\*\*See Note 46 for more details on Exceptional Items



## Movement in Reserves Statement

This Statement shows the movement in year on the different reserves held by the Authority, analysed into 'useable reserves' (i.e. those that can be applied to fund expenditure or reduce local taxation) and other reserves. The (Surplus)/Deficit on the Provision of Services line shows the true economic cost of providing the Authority's services, more details of which are shown in the Comprehensive Income & Expenditure Statement. These are different from the statutory amounts required to be charged to the General Fund Balance and the Housing Revenue Account for Council tax setting and dwellings rent setting purposes.

	General Fund Balances £000s	Earmarked Balances** £000s	Housing Revenue Account £000s	Capital Receipts Reserve £000s	Major Repairs Reserve £000s	Capital Grants Unapplied £000s	Total Useable Reserves £000s	Unuseable Reserves Note 35 £000s	Total Authority Reserves £000s
<b>Balance 1 April 2013</b>	<b>(12,657)</b>	<b>(25,564)</b>	<b>(2,200)</b>	<b>(5,187)</b>	<b>(562)</b>	<b>(8,165)</b>	<b>(54,335)</b>	<b>200,983</b>	<b>146,648</b>
<u>Movement in Reserves during 2013/14</u>									
(Surplus)/deficit on the provision of Service	25,831	0	(16,725)	0	0	0	9,106	0	9,106
Other Comprehensive Income & Expenditure	0	0	0	0	0	0	0	(110,511)	(110,511)
<b>Total Comprehensive Income &amp; Expenditure</b>	<b>25,831</b>	<b>0</b>	<b>(16,725)</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>9,106</b>	<b>(110,511)</b>	<b>(101,405)</b>
Adjustments between accounting basis & funding basis under regulations (Note 3)	(36,062)	0	14,942	(1,313)	0	4,242	(18,191)	18,191	0
<b>Net (increase)/decrease before transfers to earmarked reserves</b>	<b>(10,231)</b>	<b>0</b>	<b>(1,783)</b>	<b>(1,313)</b>	<b>0</b>	<b>4,242</b>	<b>(9,085)</b>	<b>(92,320)</b>	<b>(101,405)</b>
Transfers to/(from) earmarked reserves (Note 34)	9,637	(10,766)	1,129	0	0	0	0	0	0
(Increase)/decrease in 2013/14 (Note 33)	(594)	(10,766)	(654)	(1,313)	0	4,242	(9,085)	(92,320)	(101,405)
<b>Balance at 31 March 2014</b>	<b>(13,251)</b>	<b>(36,330)</b>	<b>(2,854)</b>	<b>(6,500)</b>	<b>(562)</b>	<b>(3,923)</b>	<b>(63,420)</b>	<b>108,663</b>	<b>45,243</b>



General Fund Balances £000s	Earmarked Balances** £000s	Housing Revenue Account £000s	Capital Receipts Reserve £000s	Major Repairs Reserve £000s	Capital Grants Unapplied £000s	Total Useable Reserves £000s	Unuseable Reserves Note 35 £000s	Total Authority Reserves £000s
<b>(13,330)</b>	<b>(23,336)</b>	<b>(4,299)</b>	<b>(4,210)</b>	<b>0</b>	<b>(8,489)</b>	<b>(53,664)</b>	<b>138,192</b>	<b>84,528</b>
37,739	0	10,731	0	0	0	48,470	0	48,470
0	0	0	0	0	0	0	13,650	13,650
37,739	0	10,731	0	0	0	48,470	13,650	62,120
(37,816)	0	(10,110)	(977)	(562)	324	(49,141)	49,141	0
(77)	0	621	(977)	(562)	324	(671)	62,791	62,120
750	(2,228)	1,478	0	0	0	0	0	0
673	(2,228)	2,099	(977)	(562)	324	(671)	62,791	62,120
<b>(12,657)</b>	<b>(25,564)</b>	<b>(2,200)</b>	<b>(5,187)</b>	<b>(562)</b>	<b>(8,165)</b>	<b>(54,335)</b>	<b>200,983</b>	<b>146,648</b>

**Balance 1 April 2012\***

Movement in Reserves during 2012/13

(Surplus)/deficit on the provision of Service  
Other Comprehensive Income & Expenditure

**Total Comprehensive Income & Expenditure**

Adjustments between accounting basis & funding basis under regulations (Note 3)

**Net (increase)/decrease before transfers to earmarked reserves**

Transfers to/(from) earmarked reserves (Note 34)

(Increase)/decrease in 2012/13 (Note 33)

**Balance at 31 March 2013**

\*See Note 1 for more details on Prior Period Adjustments

\*\* Earmarked Balances includes reserves and balances relating to both the General Fund and Housing Revenue Account – Note 34 provides more details

## Balance Sheet as at 31 March 2014

The Balance Sheet shows the value as at the Balance Sheet date of the assets and liabilities recognised by the Authority. The net liabilities of the Authority are matched by the reserves held by the Authority.

1 April 2012* £000s	31 March 2013 £000s		Notes	31 March 2014 £000s
871,995	822,268	Property, Plant & Equipment	18	817,351
791	849	Heritage Assets		1,214
1,697	1,745	Investment Property	21	1,983
987	441	Intangible Assets		255
520	10,784	Long Term Investments	22	10,784
894	1,191	Long Term Debtors	23	1,037
<b>876,884</b>	<b>837,278</b>	<b>Long Term Assets</b>		<b>832,624</b>
218	354	Short Term Investments	40	436
1,106	1,050	Assets Held for Sale	24	0
679	611	Inventories		664
28,262	34,872	Short Term Debtors	25	39,078
3,226	4,821	Cash & Cash Equivalents	26	13,362
<b>33,491</b>	<b>41,708</b>	<b>Current Assets</b>		<b>53,540</b>
(48,804)	(73,735)	Short Term Borrowing	27	(77,355)
(38,234)	(37,306)	Short Term Creditors	28	(35,688)
(2,054)	(2,167)	Finance & PFI Lease Creditors	7,17	(3,232)
(17,008)	(10,349)	Provisions	29	(6,220)
(404)	(361)	Other Short Term Liabilities	32	(354)
<b>(106,504)</b>	<b>(123,918)</b>	<b>Current Liabilities</b>		<b>(122,849)</b>
(47,242)	(52,216)	Finance & PFI Lease Creditors	7,17	(54,419)
(3,327)	(3,427)	Provisions	29	(5,033)
(402,943)	(382,943)	Long Term Borrowing	30	(374,843)
(3,170)	(3,043)	Other Long Term Liabilities	32	(2,921)
(4,681)	(3,590)	Other Long Term Creditors	31	(4,521)
(425,630)	(454,330)	Pension Liability	8	(360,230)
(1,406)	(2,167)	Capital Grants Receipts in Advance	12	(6,591)
<b>(888,399)</b>	<b>(901,716)</b>	<b>Long Term Liabilities</b>		<b>(808,558)</b>
<b>(84,528)</b>	<b>(146,648)</b>	<b>Net (Liabilities)</b>		<b>(45,243)</b>
(53,664)	(54,335)	Useable Reserves	33	(63,420)
138,192	200,983	Unuseable Reserves	35	108,663
<b>84,528</b>	<b>146,648</b>	<b>Total Reserves</b>		<b>45,243</b>

\*See Note 1 for further details on Prior Period Adjustments

## Cash Flow Statement for year ended 31 March 2014

The Cash Flow Statement shows the changes in cash and cash equivalents of the Authority during the reporting period. The Statement shows how the Authority generates and uses cash and cash equivalents by classifying cash flows as operating, investing and financing activities. The amount of net cash flows arising from operating activities is a key indicator of the extent to which the operations of the Authority are funded by way of taxation and grant income or from the recipients of services provided by the Authority. Investing activities represent the extent to which cash outflows have been made for resources which are intended to contribute to the Authority's future service delivery. Cash flows arising from financing activities are useful in predicting claims on future cash flows by providers of capital (i.e. borrowing) to the Authority.

Restated\*

2012/13 £000s		Notes	2013/14 £000s
(48,470)	Net (deficit) on the provision of services		(9,106)
83,328	Adjustments to net deficit on the provision of services for non cash movements	42	69,710
(19,621)	Adjustments for items included in the net deficit on the provision of services that are investing and financing activities	42	(31,352)
<b>15,237</b>	<b>Net Cash Flows from Operating Activities</b>		<b>29,252</b>
(13,552)	Net Cash flow from Investing Activities	44	(13,203)
(90)	Net Cash flow from Financing Activities	45	(7,508)
<b>1,595</b>	<b>Net Increase in cash and cash equivalents</b>		<b>8,541</b>
3,226	Cash and cash equivalents at the beginning of the reporting period	26	4,821
<b>4,821</b>	<b>Cash and cash equivalents at the end of the reporting period</b>		<b>13,362</b>

\*See Note 1 for more details on Prior Period Adjustments

## Chief Finance Officer's Certificate

I certify that the Statement of Accounts for the year ended 31 March 2014, required by the Accounts and Audit (England) Regulations 2011 are set out in the following pages and that they give a true and fair view of the financial position of the Authority and its income and expenditure for the year ended 31 March 2014.

Signed:

Patrick Melia  
Chief Finance Officer

Date: 25 September 2014

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## Extracts from the Cash Flow Statement 2012/13

2012/13 Published Figures		2012/13 Restated Figures
Gross Exp £000s		Gross Exp £000s
(37,560)	Net (deficit) on the provision of services	(48,470)
72,418	Adjustments to net deficit on the provision of services for non cash movements	83,328
<b>15,237</b>	<b>Net Cash Flows from Operating Activities</b>	<b>15,237</b>
		Adjustment for Pension Costs £000s
		(10,910)
		10,910
		<b>0</b>

## **2 Accounting Standards that have been issued but not yet adopted**

The Code of Practice on Local Authority Accounting in the United Kingdom 2014/15 has introduced several changes in accounting policies which will be required from 1 April 2014 and may require retrospective application. It is not anticipated that any of the changes will have a material effect on the Statement of Accounts.

The changes that have been introduced are in relation to the following IFRS (International Financial Reporting Standard) statements:

- IFRS 10 Consolidated Financial Statements;
- IFRS 11 Joint Arrangements;
- IFRS 12 Disclosure of Interests in Other Entities;
- IAS 27 Separate Financial Statements;
- IAS 28 Investments in Associates & Joint Venture;
- IAS 32 Financial Instruments: Presentation; and
- IFRS 13 Fair Value Measurement (May 2011)

### 3 Adjustments between Accounting Basis and Funding Basis under Regulations

This note details the adjustments that are made to the total Comprehensive Income & Expenditure figure recognised by the Authority in the year in accordance with proper accounting practice to the resources that are specified by statutory provisions as being available to the Authority to meet future capital and revenue expenditure.

	Useable Reserves					
	General Fund Balances £000s	Housing Revenue Account £000s	Capital Receipts Reserve £000s	Major Repairs Reserve £000s	Capital Grants Unapplied £000s	Movement in Unuseable Reserves £000s
Charges for depreciation and impairment of non current assets	(16,975)	(19,422)	0	0	0	36,397
Revaluation losses on Property, Plant & Equipment	(15,203)	15,569	0	0	0	(366)
Movements in the Fair Value of Investment Property	238	0	0	0	0	(238)
Amortisation of intangible assets	(311)	0	0	0	0	311
Capital Grants and contributions applied	14,436	77	0	0	0	(14,513)
Revenue Expenditure funded from Capital under Statute	(3,988)	(40)	0	0	0	4,028
Amounts of non current assets written off on disposal or sale as part of the gain/loss on disposal to the Comprehensive Income & Expenditure Statement	(17,476)	(6,987)	0	0	0	24,463
Statutory/Voluntary provision for the financing of capital investment	13,497	3,913	2,054	0	0	(19,464)
Capital expenditure charged against the General Fund and HRA Balances	608	2,488	0	0	0	(3,096)
Capital grants and contributions unapplied credited to the Comprehensive Income & Expenditure Statement	2,358	0	0	0	(2,358)	0
Application of grants to capital financing transferred to the Capital Adjustment Account	0	0	0	0	6,600	(6,600)

	Useable Reserves						Movement in Unuseable Reserves £000s
	General Fund Balances £000s	Housing Revenue Account £000s	Capital Receipts Reserve £000s	Major Repairs Reserve £000s	Capital Grants Unapplied £000s		
Transfer of cash sales proceeds credited as part of the gain/loss on disposal to the Comprehensive Income & Expenditure Statement	3,881	6,501	(9,382)	0	0	0	(1,000)
Use of the Capital Receipts Reserve to finance new capital expenditure	0	0	4,484	0	0	0	(4,484)
Contributions from the Capital Receipts Reserve to finance the payments to the government capital receipts pool	(1,531)	0	1,531	0	0	0	0
Transfer of deferred sales proceeds credited as part of the gain/loss on disposal to the Comprehensive Income & Expenditure Statement	(2)	0	0	0	0	0	2
Reversal of Major Repairs Allowance credited to the HRA	0	14,164	0	(14,164)	0	0	0
Use of the Major Repairs Reserve to finance new capital expenditure	0	0	0	14,164	0	0	(14,164)
Amount by which finance costs charged to the Comprehensive Income & Expenditure Statement are different from finance costs chargeable in the year in accordance with statutory requirements	(95)	(57)	0	0	0	0	152
Reversal of net charges made to the deficit for the Provision of Services for post employment benefits (see Note 8)	(40,088)	(1,282)	0	0	0	0	41,370
Employer's pensions contributions and direct payments to pensioners payable in the year	26,410	0	0	0	0	0	(26,410)

### 2013/14 Adjustments (contd)

Transfer of cash sales proceeds credited as part of the gain/loss on disposal to the Comprehensive Income & Expenditure Statement

Use of the Capital Receipts Reserve to finance new capital expenditure

Contributions from the Capital Receipts Reserve to finance the payments to the government capital receipts pool

Transfer of deferred sales proceeds credited as part of the gain/loss on disposal to the Comprehensive Income & Expenditure Statement

Reversal of Major Repairs Allowance credited to the HRA

Use of the Major Repairs Reserve to finance new capital expenditure

Amount by which finance costs charged to the Comprehensive Income & Expenditure Statement are different from finance costs chargeable in the year in accordance with statutory requirements

Reversal of net charges made to the deficit for the Provision of Services for post employment benefits (see Note 8)

Employer's pensions contributions and direct payments to pensioners payable in the year

**2013/14 Adjustments (cont'd)**

Amount by which Council tax income credited to the Comprehensive Income & Expenditure Statement is different from Council tax income calculated for the year in accordance with statutory requirements

Amount by which Business Rates income credited to the Comprehensive Income & Expenditure Statement is different from Business Rate income calculated for the year in accordance with statutory requirements

Amount by which officer remuneration charged to the Comprehensive Income & Expenditure Statement on an accruals basis is different from remuneration charged in the year in accordance with statutory requirements

**TOTAL ADJUSTMENTS**

General Fund Balances £000s	Useable Reserves					Movement in Unuseable Reserves £000s
	Housing Revenue Account £000s	Capital Receipts Reserve £000s	Major Repairs Reserve £000s	Capital Grants Unapplied £000s		
314	0	0	0	0	0	(314)
(2,391)	0	0	0	0	0	2,391
256	18	0	0	0	0	(274)
<b>(36,062)</b>	<b>14,942</b>	<b>(1,313)</b>	<b>0</b>	<b>4,242</b>	<b>0</b>	<b>18,191</b>

**Restated\*****2012/13 Adjustments**

	Useable Reserves						Movement in Unuseable Reserves £000s
	General Fund Balances £000s	Housing Revenue Account £000s	Capital Receipts Reserve £000s	Major Repairs Reserve £000s	Capital Grants Unapplied £000s		
Charges for depreciation and impairment of non current assets	(19,525)	(19,223)	0	0	0	0	38,748
Revaluation losses on Property, Plant & Equipment	(5,493)	(10,820)	0	0	0	0	16,313
Movements in the Fair Value of Investment Property	48	0	0	0	0	0	(48)
Amortisation of intangible assets	(549)	0	0	0	0	0	549
Capital Grants and contributions applied	3,498	74	0	0	0	0	(3,572)
Revenue Expenditure funded from Capital under Statute	(1,034)	(189)	0	0	0	0	1,223
Amounts of non current assets written off on disposal or sale as part of the gain/loss on disposal to the Comprehensive Income & Expenditure Statement	(33,449)	(2,930)	0	0	0	0	36,379
Statutory/Voluntary provision for the financing of capital investment	12,080	2,500	1,313	0	0	0	(15,893)
Capital expenditure charged against the General Fund and HRA Balances	2,171	3,686	0	0	0	0	(5,857)
Buy out of Finance Lease	451	0	0	0	0	0	(451)
Capital grants and contributions unapplied credited to the Comprehensive Income & Expenditure Statement	4,076	0	0	0	(4,076)	0	0
Application of grants to capital financing transferred to the Capital Adjustment Account	0	0	0	0	4,400	0	(4,400)

	Useable Reserves						Movement in Unuseable Reserves £000s
	General Fund Balances £000s	Housing Revenue Account £000s	Capital Receipts Reserve £000s	Major Repairs Reserve £000s	Capital Grants Unapplied £000s		
Transfer of cash sales proceeds credited as part of the gain/loss on disposal to the Comprehensive Income & Expenditure Statement	2,398	3,752	(5,719)	0	0	0	(431)
Use of the Capital Receipts Reserve to finance new capital expenditure	0	0	2,111	0	0	0	(2,111)
Contributions from the Capital Receipts Reserve to finance the payments to the government capital receipts pool	(1,318)	0	1,318	0	0	0	0
Transfer of deferred sales proceeds credited as part of the gain/loss on disposal to the Comprehensive Income & Expenditure Statement	(304)	0	0	0	0	0	304
Reversal of Major Repairs Allowance credited to the HRA	0	13,728	0	(13,728)	0	0	0
Use of the Major Repairs Reserve to finance new capital expenditure	0	0	0	13,166	0	0	(13,166)
Amount by which finance costs charged to the Comprehensive Income & Expenditure Statement are different from finance costs chargeable in the year in accordance with statutory requirements	(130)	(70)	0	0	0	0	200
Reversal of net charges made to the deficit for the Provision of Services for post employment benefits (see Note8)	(30,923)	(657)	0	0	0	0	31,580
Employer's pensions contributions and direct payments to pensioners payable in the year	27,600	0	0	0	0	0	(27,600)

### 2012/13 Adjustments (contd)

Transfer of cash sales proceeds credited as part of the gain/loss on disposal to the Comprehensive Income & Expenditure Statement

Use of the Capital Receipts Reserve to finance new capital expenditure

Contributions from the Capital Receipts Reserve to finance the payments to the government capital receipts pool

Transfer of deferred sales proceeds credited as part of the gain/loss on disposal to the Comprehensive Income & Expenditure Statement

Reversal of Major Repairs Allowance credited to the HRA

Use of the Major Repairs Reserve to finance new capital expenditure

Amount by which finance costs charged to the Comprehensive Income & Expenditure Statement are different from finance costs chargeable in the year in accordance with statutory requirements

Reversal of net charges made to the deficit for the Provision of Services for post employment benefits (see Note8)

Employer's pensions contributions and direct payments to pensioners payable in the year

**2012/13 Adjustments (contd)**

Amount by which Council tax income credited to the Comprehensive Income & Expenditure Statement is different from Council tax income calculated for the year in accordance with statutory requirements

Amount by which amounts charged for Equal Pay claims to the Comprehensive Income & Expenditure Statement are different from the cost of settlements chargeable in the year in accordance with statutory requirements

Amount by which officer remuneration charged to the Comprehensive Income & Expenditure Statement on an accruals basis is different from remuneration charged in the year in accordance with statutory requirements

**TOTAL ADJUSTMENTS**

General Fund Balances £000s	Useable Reserves					Movement in Unuseable Reserves £000s
	Housing Revenue Account £000s	Capital Receipts Reserve £000s	Major Repairs Reserve £000s	Capital Grants Unapplied £000s		
(303)	0	0	0	0	0	303
2,265	0	0	0	0	0	(2,265)
625	39	0	0	0	0	(664)
<b>(37,816)</b>	<b>(10,110)</b>	<b>(977)</b>	<b>(562)</b>	<b>324</b>	<b>49,141</b>	

\*See Note 1 for further details of Prior Period Adjustments



#### 4 Amounts Reported for Resource Allocation Decisions

The analysis of income and expenditure by service on the face of the Comprehensive Income and Expenditure Statement is that specified by the Service Reporting Code of Practice. However, decisions about resource allocation are taken by the Council's Cabinet on the basis of budget reports analysed across services. These reports are prepared on a different basis from the accounting policies used in the financial statements. In particular:

- Depreciation, revaluation and impairment losses in excess of the balance on the Revaluation Reserve and amortisations are charged to services in the Comprehensive Income and Expenditure Statement, whereas in the management accounts the cost of capital expenditure is included within Corporate items; and
- The cost of retirement benefits is based on cash flows (payment of employer's pension contributions) rather than current service cost of benefits accrued in the year.

##### 2013/14

	Services* £000s	Corporate Items £000s	Total General Fund £000s	Housing Revenue Account £000s	Total £000s
Fees and Charges	(47,241)	(2,862)	(50,103)	(59,070)	(109,173)
Government Grants & Contributions	(418,931)	(8,300)	(427,231)	(870)	(428,101)
Support Services	(45,420)	(2,211)	(47,631)	(425)	(48,056)
Interest & Investment Income	0	(101)	(101)	(30)	(131)
<b>Total Income</b>	<b>(511,592)</b>	<b>(13,474)</b>	<b>(525,066)</b>	<b>(60,395)</b>	<b>(585,461)</b>
Employees**	189,962	14,785	204,747	6,799	211,546
Other Service Expenses	415,963	4,179	420,142	17,944	438,086
Support Services	28,652	5,980	34,632	1,408	36,040
Depreciation, amortisation & impairment	15,637	2,523	18,160	20,587	38,747
Interest Payments	0	11,373	11,373	13,003	24,376
Levies	0	13,143	13,143	0	13,143
<b>Total Operating Expenditure</b>	<b>650,214</b>	<b>51,983</b>	<b>702,197</b>	<b>59,741</b>	<b>761,938</b>
<b>Net Expenditure</b>	<b>138,622</b>	<b>38,509</b>	<b>177,131</b>	<b>(654)</b>	<b>176,477</b>

\*The structure of the Authority was changed during 2013/14. The above table shows how budget monitoring is reported at top level to Cabinet. At the end of this note a breakdown of the services column is shown.

\*\* Included within the Employee figures is the salary costs associated with the Trust Schools. This is included here as this is how it is reported as part of the management accounts of the Authority.

2012/13

Children, Young People & Learning £000s	Community Services £000s	Finance & Resources £000s	Chief Executive's Office £000s	Corporate Items £000s	Total General Fund £000s	Housing Revenue Account £000s	Total Services £000s
(15,205)	(15,007)	(3,186)	(10,615)	(7,180)	(51,193)	(55,722)	(106,915)
(174,321)	(30,861)	(97,390)	(4,755)	(5,125)	(312,452)	(1,236)	(313,688)
(8,474)	(7,008)	(17,308)	(18,400)	(1,894)	(53,084)	(1,301)	(54,385)
0	0	0	0	(118)	(118)	(29)	(147)
<b>(198,000)</b>	<b>(52,876)</b>	<b>(117,884)</b>	<b>(33,770)</b>	<b>(14,317)</b>	<b>(416,847)</b>	<b>(58,288)</b>	<b>(475,135)</b>
141,068	39,379	8,381	11,703	19,792	220,323	7,211	227,534
63,602	90,168	106,428	20,911	168	281,277	17,912	299,189
17,034	6,876	5,521	5,123	6,482	41,036	2,769	43,805
9,058	4,161	1,437	8,052	(2,319)	20,389	19,418	39,807
0	0	0	0	10,999	10,999	13,077	24,076
0	0	0	0	12,797	12,797	0	12,797
<b>230,762</b>	<b>140,584</b>	<b>121,767</b>	<b>45,789</b>	<b>47,919</b>	<b>586,821</b>	<b>60,387</b>	<b>647,208</b>
<b>32,762</b>	<b>87,708</b>	<b>3,883</b>	<b>12,019</b>	<b>33,602</b>	<b>169,974</b>	<b>2,099</b>	<b>172,073</b>

\*\* Included within the Employee figures is the salary costs associated with the Trust Schools. This is included here as this is how it is reported as part of the management accounts of the Authority.

Reconciliation to Cost of Services in Comprehensive Income and Expenditure Statement

This reconciliation shows how the figures in the analysis of services income and expenditure relate to the amounts included in the Comprehensive Income and Expenditure Statement.

\*Restated

<b>2012/13 £000s</b>	
172,073	Net expenditure in Service analysis
(16,777)	Adjustments made in respect of statutory accounting policies, not included within Cabinet report
(13,776)	Amounts excluded from the Cost of Services within the Comprehensive Income and Expenditure Statement
<b>141,520</b>	<b>Cost of Services in Comprehensive Income and Expenditure Statement</b>

<b>2013/14 £000s</b>	
176,477	
(7,893)	
(38,277)	
<b>130,307</b>	

\*See Note 1 for further details on Prior Period Adjustments

Reconciliation to Subjective Analysis

This reconciliation shows how the figures in the analysis of directorate income and expenditure relate to a subjective analysis of the Surplus/Deficit on the Provision of Services included in the Comprehensive Income and Expenditure Statement.

**2013/14**

Service Analysis	Statutory Accounting Adjustments	Amounts not included in the Cost of Services	Cost of Services	Other Income & Expenditure	Total
£000s	£000s	£000s	£000s	£000s	£000s
Fees and Charges	123	(11,364)	(120,414)	0	(120,414)
Government Grants & Contributions	4,906	169,838	(253,357)	(81,345)	(334,702)
Support Services	0	38,786	(9,270)	0	(9,270)
Interest and Investment Income	0	131	0	(462)	(462)
Income from Council Tax/NNDR	0	0	0	(111,630)	(111,630)
<b>Total Income</b>	<b>5,029</b>	<b>197,391</b>	<b>(383,041)</b>	<b>(193,437)</b>	<b>(576,478)</b>
Employee Expenses	(274)	0	211,272	0	211,272
Other Service Expenses	(8,378)	(192,000)	237,708	0	237,708
Support Services Recharges	0	(12,279)	23,761	0	23,761
Depreciation, amortisation and impairment	0	6,130	44,877	0	44,877
Interest Payments	0	(24,376)	0	24,251	24,251
Precepts & Levies	0	(13,143)	0	13,143	13,143
Payments to Housing Capital Receipts Pool	0	0	0	1,531	1,531
Gain or loss on Disposal of Fixed Assets	0	0	0	14,081	14,081
IAS19 Pension Costs	(4,270)	0	(4,270)	19,230	14,960
<b>Total Operating Expenses</b>	<b>(12,922)</b>	<b>(235,668)</b>	<b>513,348</b>	<b>72,236</b>	<b>585,584</b>
<b>(Surplus) or deficit on the provision of services</b>	<b>(7,893)</b>	<b>(38,277)</b>	<b>130,307</b>	<b>(121,201)</b>	<b>9,106</b>

## 2012/13 – Restated\*

Service Analysis	Statutory Accounting Adjustments	Amounts not included in the Cost of Services	Cost of Services	Other Income & Expenditure	Total
£000s	£000s	£000s	£000s	£000s	£000s
Fees and Charges	112	(4,697)	(111,500)	0	(111,500)
Government Grants & Contributions	4,528	34,792	(274,368)	(11,932)	(286,300)
Support Services	0	47,677	(6,708)	0	(6,708)
Interest and Investment Income	0	147	0	(278)	(278)
Income from Council Tax/NNDR	0	0	0	(168,062)	(168,062)
<b>Total Income</b>	<b>4,640</b>	<b>77,919</b>	<b>(392,576)</b>	<b>(180,272)</b>	<b>(572,848)</b>
Employee Expenses	(664)	(6,095)	220,775	0	220,775
Other Service Expenses	(5,714)	(66,158)	227,317	0	227,317
Support Services Recharges	0	(5,785)	38,020	0	38,020
Depreciation, amortisation and impairment	0	23,216	63,023	0	63,023
Interest Payments	0	(24,076)	0	23,859	23,859
Precepts & Levies	0	(12,797)	0	12,797	12,797
Payments to Housing Capital Receipts Pool	0	0	0	1,318	1,318
Gain or loss on Disposal of Fixed Assets	0	0	0	30,229	30,229
IAS19 Pension Costs	(15,039)	0	(15,039)	19,019	3,980
<b>Total Operating Expenses</b>	<b>(21,417)</b>	<b>(91,695)</b>	<b>534,096</b>	<b>87,222</b>	<b>621,318</b>
<b>(Surplus) or deficit on the provision of services</b>	<b>(16,777)</b>	<b>(13,776)</b>	<b>141,520</b>	<b>(93,050)</b>	<b>48,470</b>

\*See Note 1 for further details on Prior Period Adjustments

**Breakdown of Services**

2013/14

	<b>Business &amp; Economy £000s</b>	<b>Chief Executive Office £000s</b>	<b>Finance &amp; Commercial £000s</b>	<b>Law &amp; Governance £000s</b>	<b>Public Health £000s</b>	<b>Sub Total £000s</b>
Fees and Charges	(412)	(210)	(2,778)	(798)	(204)	(4,402)
Government Grants & Contributions	(488)	(165)	(81,214)	(11)	(10,650)	(92,528)
Support Services	(101)	(3,501)	(15,904)	(3,345)	0	(22,851)
Interest & Investment Income	0	0	0	0	0	0
<b>Total Income</b>	<b>(1,001)</b>	<b>(3,876)</b>	<b>(99,896)</b>	<b>(4,154)</b>	<b>(10,854)</b>	<b>(119,781)</b>
Employees	822	1,657	1,969	2,682	558	7,688
Other Service Expenses	965	2,276	96,955	1,375	8,906	110,477
Support Services	272	586	2,605	388	1,390	5,241
Depreciation, amortisation & impairment	25	36	1,719	0	0	1,780
Interest Payments	0	0	0	0	0	0
Levies	0	0	0	0	0	0
<b>Total Operating Expenditure</b>	<b>2,084</b>	<b>4,555</b>	<b>103,248</b>	<b>4,445</b>	<b>10,854</b>	<b>125,186</b>
<b>Net Expenditure</b>	<b>1,083</b>	<b>679</b>	<b>3,352</b>	<b>291</b>	<b>0</b>	<b>5,405</b>

## Breakdown of Services (contd)

2013/14	Adult Social Care £000s	Children, Young People & Learning £000s	Commissioning & Fair Access £000s	Environment & Leisure £000s	Housing General Fund £000s	Deputy CEO Office Central Costs £000s	Total £000s
Fees and Charges	(4,304)	(5,433)	(12,342)	(20,680)	(80)	0	(47,241)
Government Grants & Contributions	(22,889)	(25,304)	(273,217)	(3,233)	(1,760)	0	(418,931)
Support Services	(2,071)	(4,308)	(1,498)	(14,534)	0	(158)	(45,420)
Interest & Investment Income	0	0	0	0	0	0	0
<b>Total Income</b>	<b>(29,264)</b>	<b>(35,045)</b>	<b>(287,057)</b>	<b>(38,447)</b>	<b>(1,840)</b>	<b>(158)</b>	<b>(511,592)</b>
Employees	17,265	23,582	117,783	22,560	900	184	189,962
Other Service Expenses	63,095	25,089	171,702	43,894	1,681	25	415,963
Support Services	2,871	7,086	7,548	5,704	190	12	28,652
Depreciation, amortisation & impairment	396	825	3,482	8,982	172	0	15,637
Interest Payments	0	0	0	0	0	0	0
Levies	0	0	0	0	0	0	0
<b>Total Operating Expenditure</b>	<b>83,627</b>	<b>56,582</b>	<b>300,515</b>	<b>81,140</b>	<b>2,943</b>	<b>221</b>	<b>650,214</b>
<b>Net Expenditure</b>	<b>54,363</b>	<b>21,537</b>	<b>13,458</b>	<b>42,693</b>	<b>1,103</b>	<b>63</b>	<b>138,622</b>



## 5 Critical Judgements in Applying Accounting Policies

In applying the Accounting Policies set out in pages 120-138, the Authority has had to make certain judgements about complex transactions or those involving uncertainty about future events. The critical judgments made in the Statement of Accounts are:

### Trust Schools

Between September 2010 and March 2013, 34 schools moved to Trust status. During 2013/14 a further 5 schools transferred to Trust status with one moving to Academy status, leaving a total of 39 schools with Trust status. These assets have been removed from the Authority's Balance Sheet and a loss on disposal has been recorded in the Comprehensive Income & Expenditure Statement. For 2014/15 Trust Schools will be accounted for in line with the new guidance issued.

### Service Concessions

An examination of the Authority's contracts has resulted in the Private Finance Initiative (PFI) schemes for schools, street lighting, Housing, Dudley/Shiremoor Joint Service Centres and Whitley Bay Joint Service Centre being recorded on the Authority's Balance Sheet. The contracts for Waste Management and Extra Care did not meet the criteria under International Financial Reporting Interpretations Committee (IFRIC) 12 and therefore are not included on the Balance Sheet.

## 6 Assumptions Made About the Future and Other Major Sources of Estimation Uncertainty

The Statement of Accounts contains estimated figures that are based on assumptions made by the Authority about the future or which are otherwise inherently uncertain. Estimates are made taking into account historical experience, current trends and other relevant factors. However, because balances cannot be determined with certainty, actual results could be materially different from the assumptions and estimates.

The items in the Authority's Balance Sheet at 31 March 2014, for which there is a significant risk of material adjustment in the forthcoming financial year are as follows:

Item	Uncertainties
Property, Plant & Equipment	Assets are depreciated over useful lives that are dependent on assumptions about the level of repairs and maintenance that will be incurred in relation to individual assets. Assets are valued, in accordance with RICS valuation standards, involving the use of a number of estimation techniques including various property indices. These can be volatile at times and may result in valuation changes from year to year. See Note 18.
Provisions	The Authority has made a number of provisions, in line with the Code, totalling £11.253m. The provisions include estimated insurance liabilities, equal pay, business rates and redundancies. These are set out in Note 29.



Item	Uncertainties
Pensions Liability	Estimation of the net liability to pay pensions depends on a number of complex judgements relating to the discount rate used, the rate at which salaries are projected to increase, changes in retirement ages, mortality rates and expected returns on pension fund assets. The Pension Fund engages a firm of specialist actuaries to provide the Authority with expert advice about the assumptions to be applied. See Note 8.
Debtors arrears	At 31 March 2014, the Authority had a balance of £39.078m. A review of significant balances suggested that an impairment of doubtful debts of £11.912m was appropriate. However, in the current economic climate there is an inherent risk that such an allowance would not be sufficient. See Note 25.
Business Rates	Since the introduction of Business Rates Retention Scheme from 1 April 2013, local authorities are liable for their proportionate share of successful appeals against business rates charged to businesses in financial years prior to 2012/13. Therefore a reserve of £2.000m has been set up in recognition of this together with a provision of £1.397m. See Notes 29 & 34.

## 7 Leasing

### *Operating leases – Authority as Lessee*

The Authority leases a number of buildings on short-term leases which are classified as operating leases. The total rentals payable in 2013/14 were £2.426m (£2.437m in 2012/13).

Undischarged operating lease rentals at 31 March 2014 amounted to £79.968m (£80.173m in 2012/13), comprising the following elements:

31 March 2013 £000s		31 March 2014 £000s
2,426	Due Year 1	2,510
9,751	Due Years 2-5	10,074
67,996	Due after Year 5	67,384
<b>80,173</b>	<b>Total</b>	<b>79,968</b>

Schools within the Borough use plant and equipment which are financed under the terms of operating leases. These are not included in the above figures as these leases are in the Schools' names and not the Authority's.

### *Operating leases – Authority as Lessor*

The Authority has granted a number of leases to organisations (commercial and community) for the use of Council-owned buildings and land. These leases have been accounted for in 2013/14 as being operating leases and the total rental income was £2.931m (£2.106m in 2012/13). The future minimum lease payments in future years are:

31 March 2013 £000s		31 March 2014 £000s
1,650	Due Year 1	2,818
5,476	Due Years 2-5	5,922
24,401	Due after Year 5	26,287
<b>31,527</b>	<b>Total</b>	<b>35,027</b>

*Finance leases - Authority as a Lessee*

The Authority has entered into finance leases for refuse vehicles, gritters, a mobile library and other equipment. The assets acquired under these leases are carried as Property, Plant and Equipment in the Balance Sheet at the following net amounts:

31 March 2013 £000s		31 March 2014 £000s
1,072	Vehicles, Plant, Furniture & Equipment	625

The Authority is committed to making minimum payments under these leases comprising settlement of the long-term liability for the interest in the asset acquired by the Authority and the finance costs that will be payable by the Authority in future years while the liability remains outstanding. The minimum lease payments are made up of the following amounts:

31 March 2013 £000s		31 March 2014 £000s
	Finance lease liabilities (net present value of minimum lease payments):	
503	Current	471
628	Non-current	154
58	Finance costs payable in future years (interest)	20
<b>1,189</b>	<b>Minimum Lease Payments</b>	<b>645</b>

The minimum lease payments will be payable over the following periods:

	Minimum Lease Payments		Finance Lease Liabilities	
	31 March 2013 £000s	31 March 2014 £000s	31 March 2013 £000s	31 March 2014 £000s
Due Year 1	539	478	503	471
Due Years 2-5	650	167	628	154
Due after Year 5	0	0	0	0
<b>Total</b>	<b>1,189</b>	<b>645</b>	<b>1,131</b>	<b>625</b>

*Finance leases - Authority as a Lessor*

The Authority has leased out properties which are categorised as Finance Leases:

Property	Term (Years)	Start date	End Date	Rental £000s
Unit 4 Palace Building	30	27 January 2002	26 January 2032	5
Fish Quay Design Centre 42 - 47 Fish Quay	125	05 February 1992	04 February 2117	4
22-28 Union Quay	53	01 April 2011	31 March 2064	22
Ballards Smokehouse	125	03 January 2012	02 January 2137	1

The Authority has a gross investment in the lease, made up of the minimum lease payments expected to be received over the remaining term and the residual value anticipated for the property when the lease comes to an end. The minimum lease payments comprise settlement of the long-term debtor for the interest in the property acquired by the lessee and finance income that will be earned by the Authority in future years whilst the debtor remains outstanding.

The gross investment is made up of the following amounts:

	31 March 2014 £000s
Finance lease debtor (net present value of minimum lease payments):	
Current	2
Non-current	427
Unearned finance income	1,244
<b>Gross investment in the lease</b>	<b>1,673</b>

The gross investment in the lease and the minimum lease payments will be received over the following periods:

	Gross Investment in the Lease	Minimum Lease Payments
	31 March 2014 £000s	31 March 2014 £000s
Due Year 1	31	31
Due Years 2-5	126	126
Due after Year 5	1,516	1,516
<b>Total</b>	<b>1,673</b>	<b>1,673</b>

The minimum lease payments do not include rents that are contingent on events taking place after the lease was entered into, such as adjustments following rent reviews.

## 8 Pension Schemes

### Pension schemes accounted for as defined contribution schemes

Teachers employed by the Authority are members of the Teachers' Pension Scheme, administered by Capita Teachers' Pensions on behalf of the Department for Education (DfE). The Scheme provides teachers with specified benefits upon their retirement, and the Authority contributes towards the costs by making contributions based on a percentage of members' pensionable salaries.

The Scheme is a multi-employer defined benefit scheme. The scheme is unfunded and the DfE uses a notional fund as the basis for calculating the employers' contribution rate paid by local authorities.

The Scheme has in excess of 3,700 participating employers and consequently the Authority is not able to identify its share of the underlying financial position and performance of the scheme with sufficient reliability for accounting purposes. For the purposes of this Statement of Accounts, it is therefore accounted for on the same basis as a defined contribution scheme.

In 2013/14, the Authority paid £8.350m (£8.257m 2012/13) to Teachers' Pensions in respect of teachers' retirement benefits, representing 13.64% of pensionable pay (14.64% 2012/13). The contributions due to be paid in the next financial year are estimated to be £8.170m.

The Authority is responsible for the costs of any additional benefits awarded upon early retirement outside of the terms of the teachers' scheme. These costs are accounted for on a defined basis and are detailed later in this note.

### Participation in Pension Schemes

As part of the terms and conditions of employment of its officers, the Authority makes contributions towards the cost of post-employment benefits. Although these benefits will not actually be payable until employees retire, the Authority has a commitment to make the payments (for those benefits) and to disclose them at the time that employees earn their future entitlement.

The Authority participates in two post-employment schemes:

- The Tyne & Wear Pension Fund (TWPF), administered locally by South Tyneside Metropolitan Council – this is a funded defined benefit plan with benefits earned up to 31 March 2014 being linked to final salary. Benefits after 31 March 2014 are based on a Career Average Revalued Earnings scheme. The funded nature of the LGPS requires the Employer and its employees to pay contributions into the Fund, calculated at a level intended to balance the pension liabilities with investment assets; and
- Arrangements for the award of discretionary post-retirement benefits upon early retirement – this is an unfunded defined benefit arrangement, under which liabilities are recognised when awards are made. However, there are no investment assets built up to meet these pension liabilities and cash has to be generated to meet actual pension payments as they eventually fall due.

The TWPF pension scheme is operated under the regulatory framework for the Local Government Pension Scheme and the governance of the scheme is the responsibility of the pension committee of South Tyneside Metropolitan Council. Policy is determined in accordance with the Pensions Fund Regulations.

The principal risks to the Authority of the scheme are the longevity assumptions, statutory changes to the scheme, structural changes to the scheme (i.e. large-scale withdrawals from the scheme), changes to inflation, bond yields and the performance of the equity investments held by the scheme. These are mitigated to a certain extent by the statutory requirements to charge to the General Fund and Housing Revenue Account the amounts required by statute as described in the accounting policies note 8.

### **Discretionary Post-retirement Benefits**

Discretionary post-retirement benefits on early retirement are an unfunded defined benefit arrangement, under which liabilities are recognised when awards are made. There are no plan assets built up to meet these pension liabilities.

### **Transactions relating to post-employment Benefits**

The Authority recognises the cost of retirement benefits in the reported cost of services when they are earned by employees, rather than when the benefits are eventually paid as pensions. However, the charge the Authority is required to make against Council Tax is based on the cash payable in the year, so the real cost of post-employment/retirement benefits is reversed out of the General Fund (and Housing Revenue Account) via the Movement in Reserves Statement. The following transactions have been made in the Comprehensive Income and Expenditure Statement and the General Fund Balance via the Movement in Reserves Statement during the year.

The following transactions have been charged to the Comprehensive Income and Expenditure Statement during the year:

	2012/13 £000s				2013/14 £000s			
	TWPF		TPS	Total	TWPF		TPS	Total
	Funded	Unfunded			Funded	Unfunded		
<b>Comprehensive Income &amp; Expenditure Statement</b>								
<u>Cost of Services</u>								
Current Service Costs	20,850	0	0	20,850	21,140	0	0	21,140
Settlement Costs*	(10,520)	0	0	(10,520)	0	0	0	0
Past Service Costs	1,540	0	690	2,230	530	0	470	1,000
<u>Financing and Investment Income and Expenditure</u>								
Net Interest Expense	16,140	1,260	1,620	19,020	16,530	1,190	1,510	19,230
Total Post Employment Benefit Charged to the Deficit on the Provision of Services	28,010	1,260	2,310	31,580	38,200	1,190	1,980	41,370
Other Post Employment Benefit charged to the Comprehensive Income and Expenditure Statement								
Remeasurement of the net defined benefit liability comprising:								
Return on plan assets (excluding the amount included in the net interest expense)	(34,270)	0	0	(34,270)	9,390	0	0	9,390
Actuarial (gains)/losses arising on changes in demographic assumptions	0	0	0	0	(3,100)	880	990	(1,230)
Actuarial (gains) losses arising on changes in financial assumptions	55,080	2,250	2,920	60,250	(53,980)	(1,290)	(2,100)	(57,370)
Actuarial (gains)/losses due to liability experience	(1,140)	(50)	(70)	(1,260)	(57,820)	(2,070)	40	(59,850)
Total Post Employment Benefit Charged to the Comprehensive Income and Expenditure Statement*	19,670	2,200	2,850	24,720	(105,510)	(2,480)	(1,070)	(109,060)

\*See Note 46 for more details on exceptional items

Pension Revenue Summary	2012/13 £000s				2013/14 £000s			
	TWPF		TPS	Total	TWPF		TPS	Total
	Funded	Unfunded			Funded	Unfunded		
<b>Movement in Reserves Statement</b>								
Reversal of net charges made to the deficit for the Provision of Services for post employment benefits	(28,010)	(1,260)	(2,310)	(31,580)	(38,200)	(1,190)	(1,980)	(41,370)
<u>Actual amount charged against the General Fund Balance for pensions in the year</u>	22,110	0	0	22,110	21,170	0	0	21,170
Employers contributions payable to the scheme	0	2,020	3,470	5,490	0	1,900	3,340	5,240
Retirement benefits payable to pensioners								

### Pension Assets and Liabilities recognised in the Balance Sheet

The amount included in the Balance Sheet arising from the Authority's obligation in respect of its defined benefit plans is as follows:

	2012/13 £000s				2013/14 £000s			
	TWPF		TPS	Total	TWPF		TPS	Total
	Funded	Unfunded			Funded	Unfunded		
Present value of the defined benefit obligation	(924,370)	(29,930)	(38,300)	(992,600)	(848,840)	(26,740)	(35,870)	(911,450)
Fair Value of plan assets	538,270	0	0	538,270	551,220	0	0	551,220
Sub Total	(386,100)	(29,930)	(38,300)	(454,330)	(297,620)	(26,740)	(35,870)	(360,230)
Other movements in the liability (asset) if applicable	0	0	0	0	0	0	0	0
Net liability arising from defined benefit obligation	(386,100)	(29,930)	(38,300)	(454,330)	(297,620)	(26,740)	(35,870)	(360,230)



**Reconciliation of the Movements in the Fair Value of Scheme (Plan) Assets**

	2012/13 £000s				2013/14 £000s			
	TWPF		TPS	Total	TWPF		TPS	Total
	Funded	Unfunded			Funded	Unfunded		
Opening fair value of scheme assets	526,540	0	0	526,540	538,270	0	0	538,270
Interest Income	23,850	0	0	23,850	23,660	0	0	23,660
Remeasurement gain/(loss):								
• The return on plan assets, excluding the amount included in the net interest expense	34,270	0	0	34,270	(9,390)	0	0	(9,390)
Contributions from employer	22,110	2,020	3,470	27,600	21,170	1,900	3,340	26,410
Contributions from employees into the scheme	5,730	0	0	5,730	5,160	0	0	5,160
Benefits paid	(28,570)	(2,020)	(3,470)	(34,060)	(27,650)	(1,900)	(3,340)	(32,890)
Settlements	(45,660)	0	0	(45,660)	0	0	0	0
Closing fair value of scheme assets	538,270	0	0	538,270	551,220	0	0	551,220

The split of the defined benefit obligation at the last valuation date between the various categories of members was as follows:

Active members	36%
Deferred Pensioners	14%
Pensioners	50%

**Reconciliation of present value of the scheme liabilities (defined benefit obligation)**

	2012/13			2013/14		
	TWPF		TPS	TWPF		TPS
	Funded £000s	Unfunded £000s	£000s	Funded £000s	Unfunded £000s	£000s
Opening balance at 1 April	(887,070)	(28,490)	(36,610)	(924,370)	(29,930)	(38,300)
Current Service Cost	(20,850)	0	0	(21,140)	0	0
Interest Cost	(39,990)	(1,260)	(1,620)	(40,190)	(1,190)	(1,510)
Contributions by participants	(5,730)	0	0	(5,160)	0	0
Remeasurement (gains) and losses:						
• Actuarial gains/losses arising from changes in experience assumptions	1,140	50	70	57,820	2,070	(40)
• Actuarial gains/losses arising from changes in demographic assumptions	0	0	0	3,100	(880)	(990)
• Actuarial gains/losses arising from changes in financial assumptions	(55,080)	(2,250)	(2,920)	53,980	1,290	2,100
Past Service Cost	(1,540)	0	(690)	(530)	0	(470)
Net Benefits paid	28,570	2,020	3,470	27,650	1,900	3,340
Settlements	56,180	0	0	0	0	0
<b>Closing balance at 31 March</b>	<b>(924,370)</b>	<b>(29,930)</b>	<b>(38,300)</b>	<b>(848,840)</b>	<b>(26,740)</b>	<b>(35,870)</b>
				<b>(992,600)</b>	<b>(992,600)</b>	<b>(911,450)</b>

### Local Government Pension Scheme assets comprised

The approximate split of assets for the Fund as a whole (based on data supplied by the Fund Administering Authority) is shown in the table below. The assets allocated to the Employer in the Fund are notional and the assets are assumed to be invested in line with the investments of the Fund set out below for the purposes of calculating the return to be applied to those notional assets. The Fund is large and in the main liquid and as consequence there will be no significant restriction on realising assets if a large payment is required (e.g. bulk transfer value payment).

The Administering Authority does not invest in property or assets related to itself. It is possible, however, that assets may be invested in shares relating to some of the private sector employers participating in the Fund if it forms part of their balanced investment strategy.

	Asset Split 31 March 2013	Asset Split 31 March 2014		
	%	%		
	Total	Quoted	Unquoted	Total
Equities	68.0	58.1	8.7	66.8
Property	9.0	0.0	8.5	8.5
Government Bonds	7.0	3.5	0.0	3.5
Corporate Bonds	11.0	11.5	0.0	11.5
Cash	1.6	2.9	0.0	2.9
Other*	3.4	5.0	1.8	6.8
Total Assets	100.0	81.0	19.0	100.0

\*Other holdings may include hedge funds, currency holdings, asset allocation futures and other financial instruments. It is assumed that these will get a return in line with equities.

### Basis for estimating assets and liabilities

Both the Local Government Pension Scheme and discretionary benefits liabilities have been estimated by Aon Hewitt, an independent firm of actuaries. The latest actuarial valuation of the Authority's liabilities (in respect of the LGPS) took place as at 31 March 2013, whilst the latest actuarial valuation of the discretionary benefits took place as at 31 March 2014. Liabilities have been estimated by the independent qualified actuary on an actuarial basis using the projected unit credit method. The principal assumptions used by the actuary in updating the latest valuation of the Fund for IAS19 purposes were:

	TWPF		TPS	
	2012/13	2013/14	2012/13	2013/14
Mortality assumptions				
Longevity at 65 for current pensioners:				
• Men	21.7	23.0	21.7	23.0
• Women	23.9	24.6	23.9	24.6
Longevity at 65 for future pensioners:				
• Men	23.5	25.0	n/a	n/a
• Women	25.8	26.9	n/a	n/a

	TWPF Funded		TPS/TWPF Unfunded	
	2012/13	2013/14	2012/13	2013/14
Rate of Inflation (RPI)	3.6%	3.4%	3.5%	3.2%
Rate of Inflation (CPI)	2.7%	2.4%	2.6%	2.2%
Rate of increase in salaries	4.6%	3.9%	n/a	n/a
Rate of increase in pensions	2.7%	2.4%	2.6%	2.2%
Rate for discounting scheme liabilities	4.4%	4.3%	4.1%	4.2%

The estimation of the defined benefit obligations is sensitive to the actuarial assumptions set out in the tables above. The sensitivity analyses below have been determined based on reasonably possible changes of the assumptions occurring at the end of the reporting period and assumes for each change that the assumption analysed changes while all the other assumptions remain constant. The assumptions in longevity, for example, assume that life expectancy increases or decreases for men and women. In practice, this is unlikely to occur, and changes in some of the assumptions may be interrelated. The estimations in the sensitivity analysis have followed the accounting policies for the scheme, i.e. on an actuarial basis using the projected unit credit method. The methods and types of assumptions used in preparing the sensitivity analysis below did not change from those used in the previous period. Sensitivity of unfunded benefits have not been included on materiality grounds. The impact on the Defined Benefit Obligation in the Scheme is shown below:

	Increase in Assumption £000s	Decrease in Assumption £000s
Longevity (increase/decrease in 1 year)	(19,839)	19,980
Rate of Inflation (increase/decrease by 1%)	(15,008)	15,556
Rate of increase in salaries (increase/decrease by 1%)	4,264	(4,224)
Rate of increase in pensions (increase/decrease by 1%)	11,180	(10,893)
Rate for discounting scheme liabilities (increase/decrease by 1%)	(15,008)	15,556

### Commutation

Each member was assumed to surrender pension on retirement, such that the total cash received (including any accrued lump sum from pre 2008 service) is 75% of the permitted maximum.

### Asset and Liability Matching (ALM) Strategy

The pensions committee of South Tyneside Council has agreed to an asset and liability matching strategy (ALM) that matches, to the extent possible, the types of assets invested to the liabilities in the defined benefit obligation. The fund has matched assets to the pensions' obligations by investing in long-term fixed interest securities and index linked gilt edge investment with maturities that match the benefits payments as they fall due. This is balanced with a need to maintain the liquidity of the fund to ensure that it is able to make current payments. As is required by the

pensions and (where relevant) investment regulations the suitability of various types of investment have been considered, as has the need to diversify investments to reduce the risk of being invested in too narrow a range. A large proportion of the assets relate to equities (66.8% of scheme assets) and bonds (15%). These percentages are materially the same as the comparative year. The scheme also invests in properties as part of the diversification of the scheme's investments (8.5%). The ALM strategy is monitored annually or more frequently if necessary.

### Impact on the Authority's Cash Flows

The objectives of the scheme are to keep employers' contributions at as constant a rate as possible. The Authority has agreed a strategy with the scheme's actuary to achieve a funding level of 100% over the next 22 years. Funding levels are monitored on an annual basis. The next triennial valuation is due to be completed on 31 March 2016.

The scheme will need to take account of the national changes to the scheme under the Public Pensions Services Act 2013. Under the Act, the Local Government Pensions Scheme in England and Wales may not provide benefits in relation to service after 31 March 2014. The Act provides for scheme regulations to be made within a common framework, to establish new career average revalued earnings schemes to pay pensions and other benefits to certain public servants.

The Authority anticipates to pay £23.230m expected contributions to the scheme in respect of LGPS in 2014/15, £1.930m in respect of unfunded benefits and also £1.930m for enhanced teachers' benefits.

The weighted average duration of the defined benefit obligation for the LGPS scheme members is 18.1 years 2013/14 (17.9 years 2012/13). For the unfunded benefits it is 12 years 2013/14 (12 years 2012/13).

## 9 Other Operating Expenditure

The other operating expenditure shown in the Comprehensive Income & Expenditure Statement consists of:

2012/13 £000s		2013/14 £000s
12,797	Levies	13,143
1,318	Payments to the Government Housing Capital Receipts Pool	1,531
30,229	(Gains)/Losses on the disposal of non current assets*	14,081
<b>44,344</b>	<b>Total</b>	<b>28,755</b>

\* See Note 46 for details of exceptional item included within this figure

## 10 Financing and Investment Income and Expenditure

The financing and investment income & expenditure shown in the Comprehensive Income & Expenditure Statement consists of:

\*Restated

2012/13 £000s		2013/14 £000s
23,859	Interest payable and similar charges	24,251
19,019	Net Interest Expense (Pensions)	19,230
(118)	Interest receivable and similar income	(101)
(160)	Income & expenditure in relation to investment Property and changes in their fair value	(361)
<b>42,600</b>	<b>Total</b>	<b>43,019</b>

\*See Note 1 for further details on Prior Period Adjustments

## 11 Taxation and Non Specific Grant Income

The taxation and non specific grant income shown in the Comprehensive Income & Expenditure Statement consists of:

2012/13 £000s		2013/14 £000s
(85,018)	Council Tax Income	(70,738)
(83,044)	National Non Domestic Rates	0
0	Retained Business Rates	(25,931)
0	Business Rates Top Up	(14,961)
(4,284)	Non Ringfenced Government Grants	(64,421)
(7,648)	Capital Grants, Contributions & Donated Assets	(16,924)
<b>(179,994)</b>	<b>Total</b>	<b>(192,975)</b>

## 12 Grants and Contributions Income

The Authority credited the following grants, contributions and donations to the Comprehensive Income and Expenditure Statement in 2013/14.

2012/13 £000s		2013/14 £000s
	<b>Credited to Taxation &amp; Non Specific Grant Income</b>	
	<u>Non-Ringfenced Government Grants</u>	
(542)	Local Services Support Grant	(137)
(2,132)	Council Tax Freeze Grant	(858)
(1,610)	Revenue Support Grant	(63,426)
(4,284)		(64,421)
	<u>Capital Grants, Contributions and Donations</u>	
0	TWEDCO Donated Assets	(6,300)
(3,124)	Local Transport Plan	(3,406)
0	Coastal Communities Fund Grant	(1,339)
(280)	Homes and Communities Agency	(1,128)
(1,530)	Department for Education	(1,085)
(794)	Heritage Lottery	(886)
(546)	Community Capacity	(554)
0	Department for Transport	(418)
0	European Redevelopment Fund	(409)
(285)	Better Buses – Tyne & Wear ITA	(364)
0	Environment Agency	(274)
0	Contribution from the Diocesan	(230)
0	Section 106 Agreements	(216)
(1,089)	Other Grants and Contributions (individually under £0.100m)	(315)
(7,648)		(16,924)
<b>(11,932)</b>	<b>Total</b>	<b>(81,345)</b>

2012/13 £000s		2013/14 £000s
	<b>Credited to Services</b>	
(127,375)	Dedicated Schools Grant	(129,089)
(39,413)	Mandatory Rent Allowances Benefit	(39,865)
(34,232)	Rent Rebates Benefit	(34,439)
(10,597)	Post 16 Education Grant	(10,039)
0	Public Health	(10,011)
(4,496)	Pupil Premium Grant	(6,955)
(5,176)	Private Finance Initiative	(5,809)
0	Education Services Grant	(3,721)
(4,650)	Department for Education	(3,280)
(1,777)	Housing Benefit Administration Grant	(1,681)
(783)	New Homes Bonus	(1,487)
0	Social Fund	(868)
0	Small Business Rate Relief Grant	(701)
(512)	Troubled Families Grant	(658)
(36)	Adoption Improvement Grant	(587)
(540)	Youth Justice Board Grant	(482)
(120)	Discretionary Rent Allowances Grant	(432)
(17,862)	Council Tax Benefit Grant	(386)
(96)	Benefit Cap	(319)
0	Capitalisation Provision Redistribution Grant	(337)
(289)	European Regional Development Fund Grant	(299)
(250)	Music Grant	(213)
(174)	Heritage Lottery	(218)
0	Community Voices	(181)
0	Severe Weather Recovery	(159)
(95)	European Social Fund Grant	(144)
(162)	Initial Teacher Training	(135)
0	Peer Tutoring	(127)
(9,060)	Early Intervention Grant	0
(6,784)	External Care – Learning Disability	0
(2,684)	NHS Social Care Funding	0
(1,212)	Single Housing Investment Pot	0
(1,110)	Local Authority Central Spend Equivalent Grant (LACSEG)	0
(650)	Reablement Funding	0
(358)	Warm Homes Healthy People	0
(348)	Winter Pressures (Department of Health)	0
(255)	Young Peoples Partnership Grant (Substance Misuse)	0
(210)	Weekly Waste Collection Grant	0
(192)	Drugs Intervention Programme	0
(157)	Blue Badge Grant (Department of Health)	0
(100)	High Street Innovation Fund	0
(100)	Training & Development Agency	0
(2,512)	Other Grants and Contributions (individually under £0.100m)	(737)
<b>(274,367)</b>	<b>Total</b>	<b>(253,359)</b>

The Authority has received a number of grants, contributions and donations that have yet to be recognised as income as they have conditions attached to them that would



require the monies to be returned to the provider if they are not met. The balances at the year-end are as follows:

31 March 2013 £000s		31 March 2014 £000s
	<b>Capital Grants &amp; Contributions Receipt In Advance</b>	
(1,728)	Section 106 Agreements	(2,080)
0	Homes & Communities Agency	(1,888)
0	Department for Transport	(1,089)
0	Coastal Communities Fund	(582)
(35)	Weekly Waste Collection	(580)
(286)	Local Area Agreement Performance Reward Grant	(215)
(70)	Commuted Sum – St Peters Road Landscaping	(70)
(48)	Other Capital Grants & Contributions (individually under £0.100m)	(87)
<b>(2,167)</b>	<b>Total</b>	<b>(6,591)</b>
	<b>Revenue Grants &amp; Contributions Receipt In Advance</b>	
(474)	Weekly Waste Collection Grant	(1,364)
0	Rent Allowances	(459)
(246)	Skills Funding Agency	(257)
(191)	HRA Grants	(209)
(219)	Local Area Agreement Reward Grant	(177)
(56)	Contribution to Memorial Seating	(94)
(47)	Other Revenue Grants & Contributions (individually under £0.100m)	(145)
(1,062)	Rent Rebates	0
<b>(2,295)</b>	<b>Total</b>	<b>(2,705)</b>

### 13 Officers Remuneration

This disclosure note is split into two categories; employees and Senior Officers. Table 1 shows employees whose remuneration, excluding employer's pension contributions, was £50,000 or more. Table 2 sets out details of Senior Officers (by post title) whose salary is between £50,000 and £150,000. Table 3 details Senior Officers whose salary is £150,000 or more a year. Senior Officers are excluded from Table 1.

A Senior Officer is defined as any person having responsibility for the management of the Authority, to the extent that the person has power to direct or control the major activities of the Authority, in particular activities involving the expenditure of money, whether solely or collectively with other persons. In North Tyneside Council this is deemed to be the Senior Leadership Team.

Table 4 provides details of exit packages. The packages included within each band are those that have been agreed by the Authority. The agreement may be legal, contractual or constructive at the end of the financial year. The costs include all relevant redundancy costs including compulsory and voluntary redundancy costs, pension contributions in respect of added years, ex gratia payments and other departure costs.

Table 1

2012/13					2013/14					
APT&C	LEA Teachers	VA Teachers	Trust Teachers	Total	Remuneration Band	APT&C	LEA Teachers	VA Teachers	Trust Teachers	Total
34	11	3	32	80	£50,000 - £54,999	37	6	4	27	74
6	13	3	15	37	£55,000 - £59,999	7	9	2	35	53
5	9	3	8	25	£60,000 - £64,999	7	7	2	7	23
1	1	0	2	4	£65,000 - £69,999	0	3	1	4	8
1	0	0	2	3	£70,000 - £74,999	3	1	0	3	7
0	2	1	2	5	£75,000 - £79,999	0	1	0	3	4
0	0	0	5	5	£80,000 - £84,999	0	0	0	2	2
0	0	0	1	1	£85,000 - £89,999	0	0	0	4	4
0	1	0	2	3	£90,000 - £94,999	0	0	0	1	1
0	0	0	0	0	£95,000 - £99,999	0	0	0	1	1
0	0	0	0	0	£100,000 - £104,999	0	0	0	0	0
1	0	0	0	1	£105,000 - £109,999	0	0	0	0	0
0	0	0	0	0	£110,000 - £114,999	0	0	0	0	0
0	0	0	0	0	£115,000 - £119,999	0	0	0	0	0
0	0	0	0	0	£120,000 - £124,999	0	0	0	1	1
0	0	0	0	0	£125,000 - £129,999	0	0	0	0	0
0	0	0	0	0	£130,000 - £134,999	0	0	0	1	1
0	0	0	1	1	£135,000 - £139,999	0	0	0	0	0
<b>48</b>	<b>37</b>	<b>10</b>	<b>70</b>	<b>165</b>	<b>Total</b>	<b>54</b>	<b>27</b>	<b>9</b>	<b>89</b>	<b>179</b>

The above figures include any payments made to individuals in respect of Job Evaluation and redundancy payments. These payments are included as per The Code's definition of remuneration. This table does not include those senior officers detailed in Tables 2-3 below.

Key

APT&C – Administrative, Professional, Technical & Clerical  
 LEA – Local Education Authority  
 VA – Voluntary Aided

Trust Teachers – shown for information only as they are not employees of the Authority

**Table 2**

This table sets out the remuneration disclosures for Senior Officers whose **salary** is less than £150,000 but equal to or more than £50,000 per year.

**2013/14**

<b>Post Holder Information (2013/14)</b>	<b>Salary (including Fees &amp; Allowances) £</b>	<b>Bonuses £</b>	<b>Expense Allowances £</b>	<b>Benefits in Kind (eg Car Allowance) £</b>	<b>Total Remuneration excluding Pension Contributions £</b>	<b>Pension Contributions £</b>	<b>Total Remuneration including Pension Contributions £</b>
Chief Executive <sup>1</sup>	59,208	0	0	0	59,208	8,467	67,675
Deputy Chief Executive <sup>2</sup>	49,908	0	0	0	49,908	5,740	55,648
Director of Public Health <sup>3</sup>	84,673	0	0	0	84,673	12,832	97,505
Strategic Director of Children, Young People & Learning <sup>4</sup>	69,553	0	0	0	69,553	9,946	79,499
Strategic Director of Finance & Resources <sup>4</sup>	75,633	0	0	0	75,633	10,744	86,377
Strategic Director of Community Services <sup>4</sup>	68,396	0	0	0	68,396	11,178	79,574
Head of Finance & Commercial Services <sup>2</sup>	42,938	0	0	0	42,938	6,212	49,150
Head of Children, Young People & Learning <sup>2</sup>	45,302	0	0	0	45,302	6,442	51,744
Head of Environment & Leisure <sup>2</sup>	45,050	0	0	0	45,050	6,442	51,492
Head of Environmental Services <sup>4</sup>	41,400	0	0	0	41,400	5,920	47,320
Head of Schools, Learning & Skills <sup>4</sup>	41,652	0	0	0	41,652	5,920	47,572
Head of Customer & Cultural Services <sup>4</sup>	83,083	0	0	0	83,083	5,715	88,798

Post Holder Information (2013/14)	Salary (including Fees & Allowances) £	Bonuses £	Expense Allowances £	Benefits in Kind (eg Car Allowance) £	Total Remuneration excluding Pension Contributions £	Pension Contributions £	Total Remuneration including Pension Contributions £
Head of Safeguarding & Preventative Services <sup>4</sup>	87,750	0	0	0	87,750	12,548	100,298
Head of Adult Social Care	92,075	0	0	0	92,075	13,167	105,242
Head of Business & Economic Development <sup>5</sup>	79,500	0	0	0	79,500	11,369	90,869
Head of Law & Governance <sup>5</sup>	90,100	0	0	0	90,100	13,599	103,699
Head of Housing <sup>5</sup>	82,800	0	0	0	82,800	11,840	94,640
Head of Fair Access & Commissioning <sup>5</sup>	82,800	0	0	0	82,800	11,840	94,640
Strategic Manager, Human Resources & Organisational Development	56,747	0	0	0	56,747	8,115	64,862
Strategic Manager, Policy & Partnership	69,690	0	0	0	69,690	9,916	79,606
Senior Manager Corporate Finance (Deputy S151 Officer)	54,237	0	0	0	54,237	7,756	61,993
<b>Total</b>	<b>1,402,495</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>1,402,495</b>	<b>195,708</b>	<b>1,598,203</b>

1 - New Post taken up 4 November 2013

2 - New Post created as part of the Senior Leadership Restructure during 2013/14

3 - Responsibility for Public Health came under Local Authority control from 1 April 2013

4 - Post deleted as part of the Senior Leadership Restructure during 2013/14

5 - Post title renamed as part of the Senior Leadership Restructure during 2013/14

Table 2 – 2012/13

Post Holder Information (2012/13)	Salary (including Fees & Allowances) £	Bonuses £	Expense Allowances £	Benefits in Kind (eg Car Allowance) £	Total Remuneration excluding Pension Contributions £	Pension Contributions £	Total Remuneration including Pension Contributions £
Strategic Director of Children, Young People and Learning	125,600	0	0	0	125,600	17,961	143,561
Strategic Director of Finance & Resources*	117,250	0	0	0	117,250	16,767	134,017
Strategic Director of Community Services	117,250	0	0	0	117,250	16,767	134,017
Head of Regeneration, Development & Regulatory Services	113,615	0	0	0	113,615	9,308	122,923
Head of Adult Social Care	90,100	0	0	0	90,100	12,884	102,984
Head of Legal, Governance and Commercial Services	90,100	0	0	0	90,100	12,884	102,984
Head of Safeguarding & Preventative Services	87,750	0	0	0	87,750	12,348	100,098
Head of Schools, Learning & Skills	82,800	0	0	0	82,800	11,840	94,640
Head of North Tyneside Homes	82,800	0	0	0	82,800	11,840	94,640
Head of Environmental Services	82,800	0	0	0	82,800	11,840	94,640

Post Holder Information (2012/13)	Salary (including Fees & Allowances) £	Bonuses £	Expense Allowances £	Benefits in Kind (eg Car Allowance) £	Total Remuneration excluding Pension Contributions £	Pension Contributions £	Total Remuneration including Pension Contributions £
Head of Commissioning and Resources	82,800	0	0	0	82,800	11,840	94,640
Head of Customer & Cultural Services	79,500	0	0	0	79,500	11,357	90,857
Strategic Manager, Policy & Partnership	69,000	0	0	0	69,000	9,867	78,867
Strategic Manager, Human Resources & Organisational Development	66,889	0	0	0	66,889	11,039	77,928
Senior Manager, Corporate Finance (Deputy S151 Officer)**	53,700	0	0	0	53,700	7,679	61,379
Head of Finance***	46,375	0	0	0	46,375	6,606	52,981
Head of Business & Economic Development****	7,571	0	0	0	7,571	1,083	8,654
<b>Total</b>	<b>1,395,900</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>1,395,900</b>	<b>193,910</b>	<b>1,589,810</b>

\*This post also had the responsibility as Head of Paid Service.

\*\* Joined Senior Leadership Team March 2013

\*\*\* This post transferred as part of the partnering arrangements on 1 November 2012

\*\*\*\* This post was taken up in March 2013

**Table 3**

This table sets out the remuneration disclosures for Senior Officers whose **salary** is more than £150,000 per year.

In November 2013 a Chief Executive was appointed and the costs of this post are shown in Table 2. In 2012/13 the Authority did not have a permanent employee fulfilling this role. The duty was undertaken by an individual paid through a recruitment agency. The cost of this was £128,783.

**Table 4**

The number of exit packages with total cost per band and total cost of the compulsory and other redundancies are set out in the table below:

Exit package cost band (including special payments) (a) £	Number of compulsory redundancies (b)		Number of other departures agreed (c)		Total number of exit packages by cost band (b) + (c)		Total cost of exit packages in each band £000s	
	2012/13	2013/14	2012/13	2013/14	2012/13	2013/14	2012/13	2013/14
£0 - £20,000	35	24	101	88	136	112	967	775
£20,001 - £40,000	11	2	40	9	51	11	1,499	326
£40,001 - £60,000	4	1	6	6	10	7	455	349
£60,001 - £80,000	0	1	4	3	4	4	274	258
£80,001 - £100,000	0	0	2	1	2	1	172	98
£100,001 - £150,000	0	1	1	2	1	3	111	313
<b>Total</b>	<b>50</b>	<b>29</b>	<b>154</b>	<b>109</b>	<b>204</b>	<b>138</b>	<b>3,478</b>	<b>2,119</b>

There is a provision for redundancy payments (see Note 29) included within the Comprehensive Income and Expenditure Statement of £0.968m (£1.169m 2012/13). These figures have not been included in the table above. There is also a reserve for redundancy payments of £1.130m (see Note 34).

The figures above include actual numbers and costs of leavers that were previously recognised as a provision in 2012/13 so therefore have not been included in the 2013/14 Comprehensive Income and Expenditure Statement.



## 14 Members Allowances

Total allowances paid to Members during the year were as follows:

2012/13 £000s		2013/14 £000s
479	Basic Allowances	479
160	Special Responsibility Allowances	153
15	Expenses	12
<b>654</b>	<b>Total</b>	<b>644</b>

## 15 Related Parties Transactions

The Authority is required to disclose material transactions with related parties – bodies or individuals that have the potential to control or influence the Authority or to be controlled or influenced by the Authority. Disclosure of these transactions allows readers to assess the extent to which the Authority might have been constrained in its ability to operate independently or might have secured the ability to limit another party's ability to bargain freely with the Authority.

*Central Government* has effective control over the general operations of the Authority – it is responsible for providing the statutory framework within which the Authority operates, provides the majority of its funding in the form of grants and prescribes the terms of many of the transactions that the Authority has with other parties (e.g. Council Tax bills, housing benefits). Grants received from government departments are set out in Note 4 – Amounts Reported for Resource Allocation Decisions. Note 12 – Grant Income details grant income reported in the Comprehensive Income & Expenditure Statement.

*Members of the Council* have direct control over the Authority's financial and operating policies. The total of members' allowances paid in 2013/14 is shown in Note 14. During 2013/14, the Authority had no material dealings with companies in which one or more members have an interest. However, the Authority paid grants and other sums totalling £2.647m to voluntary and other statutory bodies in which 30 members had declared an interest. The grants were made with proper consideration of declarations of interest. The relevant members did not take part in any discussion or decision relating to the grants. Details of all these transactions are recorded in the Register of Members' Interest open to public inspection at Law and Governance Services, Quadrant, The Silverlink North, Cobalt Business Park, North Tyneside, NE27 0BY.

*Officers* – During 2013/14 an officer from Children, Young People and Learning declared a pecuniary interest regarding a payment of £0.231m made by the Authority to a regional body with an interest in learning and education.

*Other public bodies* – The Authority has two pooled budget arrangements with North Tyneside Clinical Commissioning Group. Details are outlined in Note 39.

*Entities controlled or significantly influenced by the Authority* – the Authority is the sole shareholder in North Tyneside Trading Company. This company is currently dormant and as such no transactions took place during 2013/14. Details of where the Authority has an interest in active companies are shown in Note 22.

## 16 Audit Costs

In 2013/14 the Authority incurred the following fees relating to external audit and inspection:

2012/13 £000s		2013/14 £000s
180	Fees payable to the appointed auditor with regard to external audit services carried out by the appointed auditor	180
(19)	Rebate received in respect of Audit Fees in prior years	(25)
22	Fees payable to the appointed auditor for the certification of grant claims and returns	15
183	Total fee payable to appointed auditor	170

## 17 Long Term Contracts – Service Concessions

The Service Concessions entered into by the Authority are three Private Finance Initiative (PFI) Schemes – Schools for the Future, Street Lighting (joint with Newcastle City Council) and North Tyneside Living, and two Local Improvement Finance Trust (LIFT) to provide a Joint Service Centres at Dudley and Whitley Bay.

### Schools PFI Scheme

2013/14 was the eleventh year of a thirty year PFI contract for the construction, maintenance and operation of four schools in the borough. The contract specifies minimum standards for the services to be provided, with deductions from the fee payable made if facilities are unavailable or performance is below minimum standards. The contractor, Kajima North Tyneside Limited, took on the obligation to construct and maintain the plant and equipment required to operate the schools. The buildings and any plant and equipment installed in them will transfer to the Authority for nil consideration at the end of the contract.

The schools involved in the scheme are Burnside Community High School, Coquet Park First School, Marine Park First School and Western Community Primary School. As Western Community Primary School and Burnside Community High School are Trust Schools, the buildings do not appear on the Balance Sheet.

### Street Lighting PFI Scheme

2013/14 was the tenth year of a twenty five year PFI contract for the replacement, maintenance and operation of street lighting provision in the borough. The contract specifies minimum standards for the services to be provided, with deductions from the fee payable made if facilities are unavailable or performance is below minimum standards. The contractor took on the obligation to replace and maintain the assets required to operate the street lighting across the borough. The assets will transfer to the Authority for nil consideration at the end of the contract. The operator is Scottish and Southern Electric Contracting.

**North Tyneside Living – Housing PFI Scheme**

2013/14 was the first year of a twenty eight year PFI contract for the construction/ refurbishment, maintenance and operation of twenty six sheltered accommodation schemes in the borough. The contract specifies minimum standards for the services to be provided, with deductions from the fee payable made if facilities are unavailable or performance is below minimum standards. The contractor, Solutions for North Tyneside, took on the obligation to construct and maintain the plant and equipment required to operate the schemes. The buildings and any plant and equipment installed in them will transfer to the Authority for nil consideration at the end of the contract.

**Dudley Joint Service Centre (LIFT)**

2013/14 was the seventh year of a twenty five year Local Improvement Finance Trust (LIFT) contract for the construction, maintenance and operation of a joint service centre at Dudley. The contract specifies minimum standards for the services to be provided, with deductions from the fee payable made if facilities are unavailable or performance is below minimum standards. The contractor, Newcastle & North Tyneside LIFTco took on the obligation to construct and maintain the building, plant and equipment required to operate the joint service centre. At the end of the twenty five year contract, the Authority has the right to purchase the building, plant and equipment from the operator.

**Whitley Bay Joint Service Centre (LIFT)**

2013/14 was the second year of a twenty five year Local Improvement Finance Trust (LIFT) contract for the construction, maintenance and operation of a joint service centre at Whitley Bay. The contract specifies minimum standards for the services to be provided, with deductions from the fee payable made if facilities are unavailable or performance is below minimum standards. The contractor, Newcastle & North Tyneside LIFTco took on the obligation to construct and maintain the building, plant and equipment required to operate the joint service centre. At the end of the twenty five year contract, the Authority has the right to purchase the building, plant and equipment from the operator.

Property, Plant and Equipment

The assets used to provide the services listed above are recognised on the Authority's Balance Sheet (excluding Trust Schools as stated above). Movements in their value over the year are detailed in the analysis of the movement on the Property, Plant and Equipment balance in Note 18.

Payments

The Authority makes an agreed payment under each contract each year, all of which increase each year by inflation and can be reduced if the contractor fails to meet availability and performance standards in any year but which is otherwise fixed. Payments remaining to be made under the contracts at 31 March 2014 (excluding any estimation of inflation and availability/performance deductions) are as detailed below:

<b>2012/13 Total £000s</b>		<b>Payment for Services £000s</b>	<b>Reimbursement of Capital Expenditure £000s</b>	<b>Interest £000s</b>	<b>2013/14 Total £000s</b>
9,540	Payable in one year	4,531	2,980	4,656	12,167
38,055	Payable within 2-5 yrs	17,760	13,435	31,144	62,339
45,573	Payable within 6-10 yrs	24,050	24,010	37,471	85,531
44,381	Payable within 11-15 yrs	27,221	31,339	30,202	88,762
27,606	Payable within 16-20 yrs	20,711	32,069	20,263	73,043
12,784	Payable over 20 yrs	28,258	45,335	12,989	86,582
<b>177,939</b>	<b>Total</b>	<b>122,531</b>	<b>149,168</b>	<b>136,725</b>	<b>408,424</b>

Included within the "Reimbursement of Capital Expenditure" column above are amounts relating to capital expenditure included within the PFI contract but the spend has yet to take place. It includes £83.390m of capital expenditure due to be incurred in the Housing PFI Scheme and £8.752m of capital expenditure due to be incurred in the Street Lighting Scheme.

Although the payments made to the various contractors are described as unitary payments, they have been calculated to compensate the contractors for the fair value of the services they provide, the capital expenditure incurred and interest payable whilst the capital expenditure remains to be reimbursed. The total of the liabilities outstanding to the contractors for the capital expenditure is as follows:

<b>2012/13 £000s</b>		<b>2013/14 £000s</b>
47,228	Balance outstanding at start of year	53,252
(1,655)	Payments made during the year	(1,223)
7,679	Capital expenditure incurred in the year	4,997
<b>53,252</b>	<b>Balance outstanding at year-end</b>	<b>57,026</b>

In March 2014, the North Tyneside Living PFI became operational and an initial amount was recognised on the Authority's Balance Sheet. The construction period is three years and there will be further additions to the Authority's Balance Sheet during this period. Other than this, there have been no renewals or terminations of the above schemes during 2013/14 and no major works have taken place. There have been no material changes in the arrangements with operators of any of the existing schemes during the year.

## 18 Property, Plant and Equipment

### Movement on Balances – 2013/14

Cost or Valuation	Council Dwellings £000s	Other Land & Buildings £000s	Vehicles, Plant, Furniture & Equipment £000s	Infra-structure Assets £000s	Community Assets £000s	Surplus Assets £000s	Assets Under Construction £000s	Total Property, Plant & Equipment £000s	PFI Assets included in Property, Plant & Equipment £000s
1 April 2013	493,766	243,200	20,118	132,452	806	8,512	6,363	905,217	37,423
Additions	15,835	11,885	2,194	8,853	895	2,236	11,183	53,081	5,034
Revaluations increases/(decreases) recognised in the Revaluation Reserve	(734)	(2,421)	0	0	0	0	0	(3,155)	0
Revaluations increases/(decreases) recognised in the Surplus/Deficit on the Provision of Services	(20,610)	(19,748)	0	0	0	(248)	0	(40,606)	(5,955)
Derecognition - Disposals	(6,457)	(3,244)	0	0	0	(414)	0	(10,115)	0
Derecognition - Other	(566)	(14,782)	(6,125)	(1,976)	0	0	0	(23,449)	0
Assets reclassified (to)/from Held for Sale	0	0	0	0	0	0	0	0	0
Other movements in Cost or Valuation	442	1,445	0	0	2,340	1,052	(5,279)	0	0
<b>At 31 March 2014</b>	<b>481,676</b>	<b>216,335</b>	<b>16,187</b>	<b>139,329</b>	<b>4,041</b>	<b>11,138</b>	<b>12,267</b>	<b>880,973</b>	<b>36,502</b>

## 2013/14 Contd

**Accumulated Depreciation & Impairments**

	Council Dwellings £000s	Other Land & Buildings £000s	Vehicles, Plant, Furniture & Equipment £000s	Infra-structure Assets £000s	Community Assets £000s	Surplus Assets £000s	Assets Under Construction £000s	Total Property, Plant & Equipment £000s	PFI Assets included in Property, Plant & Equipment £000s
1 April 2013	(18,860)	(19,965)	(12,806)	(30,855)	(212)	(251)	0	(82,949)	(7,517)
Depreciation charge	(13,812)	(8,786)	(3,014)	(4,498)	(16)	(299)	0	(30,425)	(1,484)
Depreciation written out to the Revaluation Reserve	926	3,183	0	0	0	0	0	4,109	0
Depreciation written out to the Surplus/Deficit on the Provision of Services	26,017	4,491	0	0	0	0	0	30,508	1,564
Impairment (losses)/ reversals recognised in the Revaluation Reserve	368	129	0	0	0	0	0	497	0
Impairment (losses)/ reversals recognised in the Surplus/Deficit on the Provision of Services	5,127	(47)	0	0	(485)	(106)	0	4,489	(5)
Derecognition – Disposals	234	254	0	0	0	40	0	528	0
Derecognition - Other	0	1,524	6,121	1,976	0	0	0	9,621	0
Other movements in Depreciation & Impairment	0	120	0	0	72	(192)	0	0	0
<b>At 31 March 2014</b>	<b>0</b>	<b>(19,097)</b>	<b>(9,699)</b>	<b>(33,377)</b>	<b>(641)</b>	<b>(808)</b>	<b>0</b>	<b>(63,622)</b>	<b>(7,442)</b>
<b>Net Book Value</b>									
At 31 March 2014	481,676	197,238	6,488	105,952	3,400	10,330	12,267	817,351	29,060
At 31 March 2013	474,906	223,235	7,312	101,597	594	8,261	6,363	822,268	29,906

Movement on Balances – 2012/13

	Council Dwellings £000s	Other Land & Buildings £000s	Vehicles, Plant, Furniture & Equipment £000s	Infra-structure Assets £000s	Community Assets £000s	Surplus Assets £000s	Assets Under Construction £000s	Total Property, Plant & Equipment £000s	PFI Assets included in Property, Plant & Equipment £000s
<b>Cost or Valuation</b>									
1 April 2012	507,127	275,589	24,093	127,035	803	8,744	2,259	945,650	47,359
Additions	16,171	11,490	2,027	5,417	3	144	5,339	40,591	7,687
Revaluations increases/(decreases) recognised in the Revaluation Reserve	0	(1,923)	0	0	0	(417)	0	(2,340)	(82)
Revaluations increases/(decreases) recognised in the Surplus/Deficit on the Provision of Services	(26,563)	(7,129)	0	0	0	(334)	0	(34,026)	(4,760)
Derecognition - Disposals	(2,969)	(1,836)	(6,002)	0	0	(42)	0	(10,849)	0
Derecognition - Other	0	(32,759)	0	0	0	0	0	(32,759)	(12,883)
Assets reclassified (to)/from Held for Sale	0	(1,050)	0	0	0	0	0	(1,050)	0
Other movements in Cost or Valuation	0	818	0	0	0	417	(1,235)	0	102
<b>At 31 March 2013</b>	<b>493,766</b>	<b>243,200</b>	<b>20,118</b>	<b>132,452</b>	<b>806</b>	<b>8,512</b>	<b>6,363</b>	<b>905,217</b>	<b>37,423</b>



2012/13 Contd**Accumulated Depreciation & Impairments**

	Council Dwellings £000s	Other Land & Buildings £000s	Vehicles, Plant, Furniture & Equipment £000s	Infra-structure Assets £000s	Community Assets £000s	Surplus Assets £000s	Assets Under Construction £000s	Total Property, Plant & Equipment £000s	PFI Assets included in Property, Plant & Equipment £000s
1 April 2012	(15,741)	(17,497)	(13,969)	(25,320)	(193)	(935)	0	(73,655)	(7,181)
Depreciation charge	(13,464)	(9,302)	(4,349)	(5,535)	(16)	(223)	0	(32,889)	(1,378)
Depreciation written out to the Revaluation Reserve	0	2,743	0	0	0	157	0	2,900	109
Depreciation written out to the Surplus/Deficit on the Provision of Services	9,768	1,512	0	0	0	78	0	11,358	199
Impairment (losses)/ reversals recognised in the Revaluation Reserve	0	103	0	0	0	378	0	481	0
Impairment (losses)/ reversals recognised in the Surplus/Deficit on the Provision of Services	478	(272)	0	0	(3)	317	0	520	(2)
Derecognition – Disposals	99	147	5,512	0	0	2	0	5,760	0
Derecognition - Other	0	2,576	0	0	0	0	0	2,576	736
Other movements in Depreciation & Impairment	0	25	0	0	0	(25)	0	0	0
<b>At 31 March 2013</b>	<b>(18,860)</b>	<b>(19,965)</b>	<b>(12,806)</b>	<b>(30,855)</b>	<b>(212)</b>	<b>(251)</b>	<b>0</b>	<b>(82,949)</b>	<b>(7,517)</b>
<b>Net Book Value</b>									
At 31 March 2013	474,906	223,235	7,312	101,597	594	8,261	6,363	822,268	29,906
At 31 March 2012	491,386	258,092	10,124	101,715	610	7,809	2,259	871,995	40,178



The following statement shows progress of the Authority's rolling programme for the revaluation of Property, Plant & Equipment. The basis for valuation is set out in the Statement of Accounting Policies (page 120).

	<b>Council Dwellings</b>	<b>Other Land &amp; Buildings</b>	<b>Vehicles, Plant, Furniture &amp; Equipment</b>	<b>Surplus Assets</b>	<b>Total</b>
	<b>£000s</b>	<b>£000s</b>	<b>£000s</b>	<b>£000s</b>	<b>£000s</b>
Valued at historical cost		1,926	16,187		18,113
Valued at fair value as at:					
2010/11		40,389		531	40,920
2011/12		68,621		984	69,605
2012/13		47,826		5,759	53,585
2013/14	481,676	57,573		3,864	543,113
<b>Gross Book Value</b>	<b>481,676</b>	<b>216,335</b>	<b>16,187</b>	<b>11,138</b>	<b>725,336</b>

- (i) Council Dwellings are valued at current cost less a reduction of 63% for Social Housing use:

	£000s
Net Book Value at 31 March 2014	1,244,914
Social Housing Adjustment	(763,238)
<b>Net Book Value after Adjustment for Social Housing</b>	<b>481,676</b>

Note 1 of the Housing Revenue Account provides details of the housing stock.

## 19 Summary of Capital Expenditure and Sources of Finance

2012/13 £000s		2013/14 £000s
<b>582,368</b>	<b>Opening Capital Financing Requirement</b>	<b>579,053</b>
	<b>Capital Investment</b>	
40,591	Property, Plant & Equipment	53,081
234	Share Capital	0
3	Intangible Assets	125
84	Heritage Assets	365
7,349	Revenue Expenditure Funded from Capital Under Statute	8,078
<b>48,261</b>		<b>61,649</b>
	<b>Sources of Finance</b>	
(2,111)	Capital Receipts	(4,484)
(1,313)	Capital Receipts Set Aside - HRA	(2,053)
(14,098)	Government Grants and Other Contributions	(18,863)
0	Government Grants and Other Contributions Donated	(6,300)
(13,166)	Major Repairs Reserve	(14,164)
(451)	Finance Lease Buyout	0
(5,857)	Direct Revenue Contributions	(3,096)
(14,580)	Minimum Revenue Provision	(17,410)
<b>(51,576)</b>		<b>(66,370)</b>
<b>579,053</b>	<b>Closing Capital Financing Requirement</b>	<b>574,332</b>
	<b>Explanation of Movements in Year</b>	
(5,308)	Increase/(Decrease) in underlying need to borrow (supported by Government financial assistance)	(5,096)
(2,941)	Increase in underlying need to borrow (unsupported by Government financial assistance)	(1,814)
(934)	Movement in Assets acquired under Finance Leases	(506)
5,868	Movement in Assets acquired under PFI or similar Contracts	2,695
<b>(3,315)</b>	<b>Increase/(Decrease) in Capital Financing Requirement</b>	<b>(4,721)</b>

## 20 Capital Commitments

Council approved the General Fund Investment Plan and the Housing Investment Plan for 2014-2018 on 20 February 2014. The current contractually committed schemes contained within the approved plan comprise of:

	£000s
Central Services	1,404
Cultural & Related Services	3,401
Environment & Regulatory Services	9,195
Planning	543
Children's & Education Services	4,220
Adult Social Care	2
Housing Services	85,112
Highways & Transport	1,777
	<b>105,654</b>

Major schemes within the above totals include:

	<b>£000s</b>
North Tyneside Living PFI	83,390
Street Lighting PFI	8,752
Excellent Parks	2,884
Education & Schools	4,220
HRA Housing Services	1,722
Local Transport Plan	1,417
Planned Maintenance	1,061

## 21 Investment Property

The following items of income and expense have been accounted for in the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement.

<b>2012/13</b> <b>£000s</b>		<b>2013/14</b> <b>£000s</b>
(112)	Rental income from investment property	(123)
<b>(112)</b>	<b>Net (gain)/loss</b>	<b>(123)</b>

There are no restrictions on the Authority's ability to realise the value inherent in its investment property or on the Authority's right to the remittance of income and the proceeds of disposal. The Authority has no contractual obligations to purchase, construct or develop investment property or repairs, maintenance or enhancement.

The following table summarises the movement in the fair value of Investment Property over the year:

<b>2012/13</b> <b>£000s</b>		<b>2013/14</b> <b>£000s</b>
1,697	Balance at start of year	1,745
48	Net gains/(losses) from fair value adjustments	238
<b>1,745</b>	<b>Balance at end of year</b>	<b>1,983</b>

## 22 Long Term Investments

<b>31 March</b> <b>2013</b> <b>£000s</b>		<b>31 March</b> <b>2014</b> <b>£000s</b>
10,784	£1 Ordinary shares in Newcastle Airport Local Authority Holding Company Ltd	10,784
0	Kier North Tyneside Limited – 200 £1 "A" ordinary shares	0
<b>10,784</b>		<b>10,784</b>

### **Newcastle Airport Local Authority Holding Company Ltd**

Under the Airport Act 1986, Newcastle International Airport Limited (NIAL) was formed and seven Local Authorities were allocated shares in consideration for all the property, rights and liabilities that were transferred into the new company. In consideration of this transfer the Authority received shares in the new company.

On 4 May 2001, the seven local authority shareholders of NIAL (the 'LA7') created NIAL Holdings Ltd which is 51% owned by LA7 and 49% owned by AMP Capital Investors Limited following their purchase on 16 November 2012. The 51% holding is held in the Newcastle Airport Local Authority Holding Company Ltd, a company wholly owned by the seven authorities. The Newcastle Airport Local Authority Holding Company Ltd has a called up share capital of 10,000 shares with a nominal value of £1 each. North Tyneside Council holds a 12.41% interest in the company valued at £10.784m. The shares are not held for trading outside of the LA7.

The valuation of the holding is reviewed each year to consider whether any events have occurred that would materially change the valuation. The last valuation is based on the sale of shares to AMP Capital Investors Limited in 2012. As no such events have occurred during 2013/14 the valuation remains unchanged.

Through its shares in Newcastle Airport Local Authority Holding Company Limited the Authority has an effective shareholding of 6.33% in Newcastle International Airport Limited (and the group companies of NIAL Group Limited and NIAL Holdings Limited). The principal activity of Newcastle International Airport Ltd (Registered No 2077766) is the provision of landing services for both commercial and freight operators.

Dividends paid for year ended 31 December 2013 amounted to £0.284m. The total dividend payable for year ended 31 December 2012 was nil.

Members of the LA7, excluding North Tyneside Council, entered into a loan agreement with NIAL Group Limited in 2012/13, issuing £67.665m shareholder loan notes.

NIAL Group Ltd made a loss before tax of £11.134m and a loss after tax of £3.615m for the year ended 31 December 2013. In the previous year, the Group made a loss before tax of £3.296m (as restated) and a profit after tax of £0.782m (as restated).

A request for a copy of NIAL Group Limited accounts should be made in writing to the following address:

Head of Finance, South Tyneside Authority, Town Hall and Civic Offices, Westoe Road, South Shields, Tyne and Wear, NE33 2RL.

### **Kier North Tyneside Limited**

A contract with Kier North Tyneside Limited was established in September 2009, to deliver the housing and public building maintenance, housing programmed works and general capital works for North Tyneside Council. The Authority maintains a 20% holding in Kier North Tyneside Limited as a long term investment (200 £1 "A" ordinary shares).

Kier North Tyneside Limited was incorporated on 8 June 2009, and started a contract with the Authority on 6 September 2009 which runs to 31 March 2019. Between 1 April 2013

and 31 March 2014, Kier North Tyneside Limited invoiced the Authority £39.916m (net of VAT) for completed works and services.

In respect of revenue works, the Authority paid monthly cash-flow payments to Kier North Tyneside Limited of £12.177m in respect of service streams from April 2013 through to March 2014. At 31 March 2014 the Authority owed Kier North Tyneside Limited £1.146m in respect of cash-flow service streams. Other service streams within the contract are based on monthly invoices, the net balance outstanding to Kier North Tyneside Limited in respect of these as at 31 March 2014 was £1.266m net of VAT.

A full set of audited accounts for Kier North Tyneside Limited is available for their accounting period ended 30 June 2014. These can be obtained from Head of Finance, Kier North Tyneside Limited, Block C, Harvey Combe, Killingworth, Newcastle Upon Tyne NE12 6UB.

### 23 Long Term Debtors

31 March 2013 £000s		31 March 2014 £000s
350	Car Loans	212
429	Finance Leases	427
270	LIFTco	270
80	Capita Stock	80
34	Housing Association	34
28	ICT Licences	14
<b>1,191</b>	<b>Total</b>	<b>1,037</b>

### 24 Assets Held for Sale

2012/13 £000s		2013/14 £000s
1,106	Balance outstanding at start of year	1,050
1,050	Assets newly classified as held for sale: Property, Plant & Equipment	0
(1,106)	Assets sold	(1,050)
<b>1,050</b>	<b>Balance outstanding at year-end</b>	<b>0</b>

## 25 Short Term Debtors

This table shows the amounts owed to the Authority for which payments have not been received by 31 March 2014, but which should be repaid within one year.

31 March 2013 £000s		31 March 2014 £000s
6,052	Central Government Bodies	5,917
832	Other Local Authorities	499
4,115	NHS Bodies	3,811
316	Public Corporations and Trading Funds	292
23,557	Other Entities and Individuals	28,559
<b>34,872</b>	<b>Total</b>	<b>39,078</b>

This year the Authority set aside a sum of £11.912m (£8.100m 2012/13) to cover bad and doubtful debts. Of this £4.128m (£3.847m 2012/13) relates to the General Fund, £1.663m (£1.656m 2012/13) relates to the Housing Revenue Account and £6.121m (£2.597m 2012/13) relates to the Collection Fund.

## 26 Cash and Cash Equivalents

31 March 2013 £000s		31 March 2014 £000s
143	Cash held by the Authority	128
6,755	Schools Cash at Bank	7,830
(7,777)	Bank Current Accounts	(12,596)
5,700	Short term deposits	18,000
<b>4,821</b>	<b>Total</b>	<b>13,362</b>

## 27 Short Term Borrowing

31 March 2013 £000s		31 March 2014 £000s
(25,207)	Public Works Loans Board (PWLB)	(23,217)
(48,528)	Market Loans (including other local authorities)	(54,138)
<b>(73,735)</b>	<b>Total</b>	<b>(77,355)</b>

## 28 Short Term Creditors

The table below shows an analysis of the Authority's creditors as at the 31 March 2014.

31 March 2013 £000s		31 March 2014 £000s
(7,803)	Central Government Bodies	(8,048)
(1,453)	Other Local Authorities	(798)
(246)	NHS Bodies	(384)
0	Public Corporations and Trading Funds	0
(27,804)	Other Entities and Individuals	(26,458)
<b>(37,306)</b>	<b>Total</b>	<b>(35,688)</b>

## 29 Provisions

Provisions have been made for known liabilities uncertain as to the amount or timing, in compliance with IAS37.

	Long Term	Short Term		Total £000s
	Estimated Insurance Liabilities	Equal Pay	Other Provisions	
	(a) £000s	(b) £000s	(c) £000s	
Balance at 1 April 2012	(3,327)	(15,128)	(1,880)	(20,335)
Additional provisions made in 2012/13	(100)	(712)	(958)	(1,770)
Amounts written back in 2012/13	0	1,180	0	1,180
Amounts used in 2012/13	0	5,580	1,569	7,149
<b>Balance at 31 March 2013</b>	<b>(3,427)</b>	<b>(9,080)</b>	<b>(1,269)</b>	<b>(13,776)</b>
<b>Totals</b>	<b>(3,427)</b>		<b>(10,349)</b>	
Balance at 1 April 2013	(3,427)	(9,080)	(1,269)	(13,776)
Additional provisions made in 2013/14	(1,606)	0	(4,762)	(6,368)
Amounts written back in 2013/14	0	2,749	0	2,749
Amounts used in 2013/14	0	5,001	1,141	6,142
<b>Balance at 31 March 2014</b>	<b>(5,033)</b>	<b>(1,330)</b>	<b>(4,890)</b>	<b>(11,253)</b>
<b>Totals</b>	<b>(5,033)</b>		<b>(6,220)</b>	

### (a) Provision for Estimated Insurance Liabilities

The provision includes estimated figures for known claims against the Insurance Reserve. Due to the varied nature of these claims it is not practicable to set out expected timings of individual claims.

### (b) Provision for Equal Pay

Following the most recent agreement in April 2012 further claims were made in 2013/14 and are currently awaiting settlement.

### (c) Other Provisions

The main elements of the other provisions relate to Business Rates Appeals of £1.397m, Care Fee Payments £1.802m and Redundancy Costs of £0.968m.

Long term provisions have not been discounted as this is not expected to have a material impact on the Accounts.



### 30 Long Term Borrowing

The Authority's total outstanding debt repayable over 12 months as at 31 March 2014 is a principal of £374.843m. The following table analyses the debt by lender and maturity:

31 March 2013 £000s		31 March 2014 £000s
	(a) by lender category	
(372,943)	Public Works Loan Board (PWLB)	(354,843)
(10,000)	Lender's Option Borrower's Option (LOBO) – Europaise Hypothekenbank	(20,000)
<b>(382,943)</b>		<b>(374,843)</b>
	(b) by maturity	
(18,100)	Maturing between 1 and 2 years	(30,000)
(80,750)	Maturing between 2 and 5 years	(75,750)
(27,000)	Maturing between 5 and 10 years	(16,000)
(257,093)	Maturing more than 10 years	(253,093)
<b>(382,943)</b>		<b>(374,843)</b>

### 31 Long Term Creditors

The table below shows an analysis of the Authority's creditors as at 31 March 2014.

31 March 2013 £000s		31 March 2014 £000s
(25)	Central Government Bodies	(25)
0	NHS Bodies	0
(3,565)	Other Entities and Individuals	(4,496)
<b>(3,590)</b>	<b>Total</b>	<b>(4,521)</b>

### 32 Transferred Debt

The table below shows an analysis of the Authority's transferred debt as at 31 March 2014. This represents the amount of debt attributable to North Tyneside Council by Newcastle City Council following boundary changes as a result of Local Government Reorganisation (in 1974).

31 March 2013 £000s		31 March 2014 £000s
(361)	Other Short Term Liabilities	(354)
(3,043)	Other Long Term Liabilities	(2,921)
<b>(3,404)</b>		<b>(3,275)</b>

### 33 Useable Reserves

31 March 2013 £000s		31 March 2014 £000s
(12,657)	General Fund Balances (See Note 34)	(13,251)
(25,564)	Earmarked Balances (See Note 34)	(36,330)
(2,200)	Housing Revenue Account	(2,854)
(5,187)	Capital Receipts Reserve	(6,500)
(562)	Major Repairs Reserve	(562)
(8,165)	Capital Grants Unapplied	(3,923)
<b>(54,335)</b>	<b>Total Useable Reserves</b>	<b>(63,420)</b>

#### 33 (a) General Fund Balances including Earmarked Balances

The General Fund is the statutory fund into which all the receipts of the Authority are required to be paid and out of which all liabilities of the Authority are met, except to the extent that statutory rules might provide otherwise. These rules can also specify the financial year in which liabilities and payment should impact on the General Fund Balance, which is not necessarily in accordance with proper accounting practice. The General Fund Balance therefore summarises the resources that the Authority is statutorily empowered to spend on its services or on capital investment (or the deficit of resources that the Authority is required to recover) at the end of the financial year. Note 34 provides more details on the Authority's reserves and balances position.

#### 33 (b) Housing Revenue Account Balance

The Housing Revenue Account balance reflects the statutory obligation to maintain a revenue account for local authority housing provision in accordance with Part VI of the Local Government and Housing Act 1989. It contains the balance of income and expenditure as defined by the 1989 Act that is available to fund future expenditure in connection with the Council's landlord function or (where in deficit) that is required to be recovered from tenants in future years. The Housing Revenue Account Income and Expenditure Statement is shown on pages 108-115.

#### 33 (c) Capital Receipts Reserve

The Capital Receipts Reserve holds the proceeds from the disposal of land or other assets which are restricted by statute from being used other than to fund new capital expenditure or to be set aside to finance historical capital expenditure. The balance on the reserve shows the resources that have yet to be applied for these purposes at the year end.

#### 33 (d) Major Repairs Reserve

The Authority is required to maintain the Major Repairs Reserve, which controls the application of the Major Repairs Allowance (MRA). The MRA is restricted to being applied to new capital investment in HRA assets or the financing of historical capital expenditure by the HRA. The balance shows the MRA that has yet to be applied at year end. See page 111 for details of the reserve.

#### 33 (e) Capital Grants Unapplied

The Capital Grants Unapplied Account holds the grants and contributions received towards capital projects for which the Authority has met the conditions that would otherwise require repayment of the monies but which have yet to be applied to meet expenditure. The balance is restricted by grant terms as to the capital expenditure against which it can be applied and/or the financial year in which this can take place.

## 34 Reserves & Balances

	Balance 1 April 2013 £000s	Transfers out 2013/14 £000s	Transfers in 2013/14 £000s	Balance 31 March 2014 £000s
<u>General Fund Balances</u>				
School Balances	(6,053)	0	(594)	(6,647)
General Fund	(6,604)	0	0	(6,604)
<b>Total General Fund Balances</b>	<b>(12,657)</b>	<b>0</b>	<b>(594)</b>	<b>(13,251)</b>
<u>General Reserves (including HRA)</u>				
Insurance	(5,267)	2,695	(944)	(3,516)
Strategic Reserve	(7,134)	1,731	(3,198)	(8,601)
Support Change Fund Programme	0	0	(3,194)	(3,194)
Schools PFI Lifecycle costs (capital)	(2,373)	2	(102)	(2,473)
Non Domestic Rates Appeals	0	0	(2,000)	(2,000)
New Build Council Housing*	(1,019)	994	(1,692)	(1,717)
Education PFI	(1,577)	0	(100)	(1,677)
Dudley & Shiremoor Joint Service Centres	(1,280)	0	(238)	(1,518)
Redundancy Reserve	0	0	(1,130)	(1,130)
North Tyneside Living PFI (formerly Quality Homes for Older People*)	(361)	0	(528)	(889)
Street Lighting PFI	(696)	0	(66)	(762)
Social Fund (Crisis Loans)	0	0	(414)	(414)
Whitley Bay Customer First Centre	(41)	0	(379)	(420)
Waste Reserve	(394)	0	0	(394)
Dudley PFI Lifecycle costs (capital)	(202)	0	(47)	(249)
Internal Refurbishment*	(161)	22	(60)	(199)
Hackney Carriages	(86)	0	(43)	(129)
Solar PV Green Fund*	(240)	210	(110)	(140)
Department for Transport – Severe Weather Recovery	0	0	(159)	(159)
Solar PV Risk Fund*	(187)	36	0	(151)
Fenwick Eccles Maintenance	(157)	7	0	(150)
Fish Quay Properties Ringfenced Feasibility Study	(165)	66	(34)	(133)
Building Control	(70)	47	(102)	(125)
Apprenticeships	(90)	4	0	(86)
Grounds Maintenance	(70)	0	0	(70)
Communities & Local Government Bond Bank	0	0	(60)	(60)
Whitley Bay Customer First Centre Lifecycle costs	(40)	0	0	(40)
Local Safeguarding Childrens Board	0	0	(43)	(43)
Health & Safety	(52)	52	(33)	(33)
Sustainable Drainage System	(32)	0	0	(32)
Discretionary Housing Payments	0	0	(24)	(24)
Whitley Lodge Area Action Plan	0	0	(23)	(23)
Wallsend Town Centre	(9)	2	0	(7)
Wallsend Town Centre	(2)	2	0	0
<b>Total General Reserves</b>	<b>(21,705)</b>	<b>5,870</b>	<b>(14,723)</b>	<b>(30,558)</b>

	<b>Balance 1 April 2013 £000s</b>	<b>Transfers out 2013/14 £000s</b>	<b>Transfers in 2013/14 £000s</b>	<b>Balance 31 March 2014 £000s</b>
<b>Grant Reserves</b>				
Dedicated Schools Grant	(2,236)	2,236	(2,969)	(2,969)
New Homes Bonus	(211)	225	(1,246)	(1,232)
Public Health Grant	0	0	(406)	(406)
Social Care Grant	0	0	(181)	(181)
Initial Teacher Training	(131)	117	(135)	(149)
Other Grants (individually under £0.100m)	(1,281)	703	(257)	(835)
Total Grant Reserves	(3,859)	3,281	(5,194)	(5,772)
<b>Total Reserves</b>	<b>(25,564)</b>	<b>9,151</b>	<b>(19,917)</b>	<b>(36,330)</b>

\*These are Housing Revenue Account Reserves

	<b>Balance 1 April 2012 £000s</b>	<b>Transfers out 2012/13 £000s</b>	<b>Transfers in 2012/13 £000s</b>	<b>Balance 31 March 2013 £000s</b>
<u>General Fund Balances</u>				
School Balances	(6,726)	673	0	(6,053)
General Fund	(6,604)	0	0	(6,604)
<b>Total General Fund Balances</b>	<b>(13,330)</b>	<b>673</b>	<b>0</b>	<b>(12,657)</b>
<u>General Reserves (including HRA)</u>				
Insurance	(4,855)	60	(472)	(5,267)
Strategic Reserve	(6,056)	964	(2,042)	(7,134)
Schools PFI Lifecycle costs (capital)	(2,103)	13	(283)	(2,373)
Education PFI	(1,527)	0	(50)	(1,577)
Dudley & Shiremoor Joint Service Centres	(1,071)	0	(209)	(1,280)
New Build Council Housing	0	0	(1,019)	(1,019)
Street Lighting PFI	(665)	0	(31)	(696)
Waste Reserve	(381)	0	(13)	(394)
North Tyneside Living PFI (formerly Quality Homes for Older People*)	0	0	(361)	(361)
Solar PV Green Fund*	(150)	0	(90)	(240)
Dudley PFI Lifecycle costs (capital)	(171)	15	(46)	(202)
Solar PV Risk Fund*	(225)	38	0	(187)
Fish Quay Properties Ringfenced	(179)	75	(61)	(165)
Internal Refurbishment Reserve*	(114)	13	(60)	(161)
Fenwick Eccles Maintenance	(171)	14	0	(157)
Building Control	(150)	80	(20)	(90)
Hackney Carriages	(50)	0	(36)	(86)
Feasibility Study	(41)	58	(87)	(70)
Apprenticeships	0	0	(70)	(70)
Local Safeguarding Childrens Board	(16)	6	(42)	(52)
Whitley Bay Customer First Centre	0	0	(41)	(41)
Communities & Local Government Bond Bank	(35)	0	(5)	(40)
Health & Safety	(32)	0	0	(32)
Whitley Lodge Area Action Plan	(11)	2	0	(9)
Wallsend Town Centre	(7)	5	0	(2)
Adult Social Care Procurement	(1,000)	1,000	0	0
ANEC	(10)	10	0	0
Big Society Community Investment Section 117	(7)	7	0	0
	(533)	533	0	0
<b>Total General Reserves</b>	<b>(19,560)</b>	<b>2,893</b>	<b>(5,038)</b>	<b>(21,705)</b>

	<b>Balance 1 April 2012 £000s</b>	<b>Transfers out 2012/13 £000s</b>	<b>Transfers in 2012/13 £000s</b>	<b>Balance 31 March 2013 £000s</b>
<b>Grant Reserves</b>				
Dedicated Schools Grant	(2,095)	1,448	(1,589)	(2,236)
Local Area Agreement Performance	0	0	(301)	(301)
New Homes Bonus	(427)	427	(211)	(211)
High Street Innovation Fund	0	0	(100)	(100)
Children's Social Care Workforce	(104)	104	(53)	(53)
Housing Growth Point	(61)	43	0	(18)
Employability Programme	(109)	109	0	0
European Social Fund Funding	(128)	128	0	0
Department of Work & Pensions Reward Grant	(200)	200	0	0
Other Grants (individually under £0.100m)	(652)	298	(586)	(940)
<b>Total Grant Reserves</b>	<b>(3,776)</b>	<b>2,757</b>	<b>(2,840)</b>	<b>(3,859)</b>
<b>Total Reserves</b>	<b>(23,336)</b>	<b>5,650</b>	<b>(7,878)</b>	<b>(25,564)</b>

\*These are Housing Revenue Account Reserves

## **Purpose of main General Reserves**

<u>Reserve</u>	<u>Purpose</u>
Building Control	Reserve set up to comply with the accounting requirements of the Building (Local Authority Charges) Regulations 1998.
Dudley & Shiremoor Joint Service Centres	Established to provide a mechanism which takes account of project cash-flows over a 25-year period to enable the yearly equalisation of the additional costs of the Joint Service Centre.
Dudley PFI Lifecycle Costs	Established to provide a mechanism to reflect the costs of replacing items of equipment over the life of the contract.
Education PFI	Established to provide a mechanism which takes account of project cash-flows over a 30-year period to enable the yearly equalisation of the additional costs of the PFI schools.
Feasibility Study	Set up to fund feasibility studies of potential capital schemes.
Fish Quay Properties	Ring-fenced reserve required by grant provider such that any surplus rental income must be used for this area.
Hackney Carriages	Ring-fenced reserve set up at the request of the Hackney Carriages and Private Hire Trade representatives whereby any surplus from fees is reinvested in the service.
HRA Solar PV Green Fund	To support the provision of energy efficiency measures on council housing.
HRA Solar PV Risk Fund	This reserve is used to provide compensation payments due to the removal of Solar Panels on Right to Buy properties.
Insurance Reserve	Risks covered by the reserve are fire, employer and third party liability, contract guarantee bonds, motor cars, personal accident.
Internal Refurbishment Reserve	A furniture reserve to fund a rolling programme of refurbishments to the Direct Access Units & Dispersed Units.
Non Domestic Rates Appeals	Reserve for the cost of rating appeals.
New Build Council Housing	Established to support the provision of New Build Council Housing.
North Tyneside Living PFI (formerly Quality Homes for Older People)	Set up to equalise cash flows relating to the Council's Older People Homes for the Future PFI scheme.
Redundancy Reserve	Reserve to meet the expected cost of redundancies arising from the Change Programme.
Schools PFI Lifecycle Costs	Established to provide a mechanism to reflect the costs of replacing items of equipment over the life of the contract.
Severe Weather Recovery	Funding of repairs following Severe Weather, Integrated Transport measures and Capital Highway maintenance schemes.
Strategic Reserve	Established to address future potential significant external pressures on the Council's budget.



<u>Reserve</u>	<u>Purpose</u>
Street Lighting PFI	Set up to equalise cash flows relating to the Authority's street lighting PFI Scheme.
Support Change Fund Programme	Reserve to support the implementation of the Change Programme.
Waste Reserve	A reserve established to manage the future costs of waste provision.
Whitley Bay Customer First Centre PFI Reserve	Established to provide a mechanism which takes account of project cashflows over a 25-year period to enable the yearly equalisation of the additional costs of the Customer First Centre.
Whitley Bay Customer First Centre PFI Lifecycle Costs	Established to provide a mechanism to reflect the costs of replacing items of equipment over the life of the PFI contract.

### **Purpose of main Grant Reserves**

<u>Reserve</u>	<u>Purpose</u>
Dedicated Schools Grant	Ring fenced grant that can only be applied to meet expenditure properly included in the Schools Budget, as defined in the School Finance (England) Regulations 2008.
High Street Innovation Fund	Development of new models for prosperous and diverse high streets.
Housing Growth Point	To allow Local Authorities to invest in the essential services required to accompany the building of new homes, from transport links and schools to the regeneration of town centres and the provision of parks and other green spaces.
Initial Teacher Training	School Centred Initial Teacher Training allows graduates to complete their training in a school environment. They are designed and delivered by groups of neighbouring schools and colleges and all lead to qualified teacher status.
LAA Performance Grant	To support local authorities in England towards expenditure lawfully incurred.
New Homes Bonus	A grant to encourage the delivery of affordable sustainable housing.



### 35 Unuseable Reserves

31 March 2013 £000s		31 March 2014 £000s
(50,747)	Revaluation Reserve	(45,618)
(10,549)	Available for Sale Reserve	(10,549)
(197,057)	Capital Adjustment Account	(201,363)
450	Financial Instruments Adjustment Account	602
454,330	Pensions Reserve	360,230
(431)	Deferred Capital Receipts Reserve	(1,429)
291	Collection Fund Adjustment Account	2,368
0	Unequal Pay Back Pay Account	0
4,696	Accumulated Absences Account	4,422
<b>200,983</b>	<b>Total Unuseable Reserves</b>	<b>108,663</b>

#### 35(a) Revaluation Reserve

The Revaluation Reserve contains the gains made by the Authority arising from increases in the value of its Property, Plant & Equipment. The balance is reduced when assets with accumulated gains are:

- Revalued downwards or impaired and the gains are lost;
- Used in the provision of services and the gains are consumed through depreciation; or
- Disposed of and the gains are realised.

The Reserve contains only revaluation gains accumulated since 1 April 2007, the date that the Reserve was created. Accumulated gains arising before that date are consolidated into the balance on the Capital Adjustment Account.

2012/13 £000s		2013/14 £000s	
(56,729)	<b>Balance at 1 April</b>		(50,747)
(5,341)	Upward revaluation of assets	(6,597)	
4,300	Downward revaluation of assets and impairment losses not charged to the Surplus/Deficit on the Provision of Services	5,146	
(1,041)	Surplus or deficit on revaluation of non-current assets not posted to the Surplus/ Deficit on the Provision of Services		(1,451)
2,390	Difference between fair value depreciation and historical cost depreciation	2,140	
4,633	Accumulated gains on assets sold or scrapped	4,440	
7,023	Amount written off to the Capital Adjustment Account		6,580
<b>(50,747)</b>	<b>Balance at 31 March</b>		<b>(45,618)</b>

35(b) Available for Sale Reserve

The Available for Sale Financial Instruments Reserve contains the gains made by the Authority arising from increases in the value of its investments that have quoted market prices or otherwise do not have fixed or determinable payments. The balance is reduced when investments with accumulated gains are:

- Revalued downwards or impaired and the gains are lost; and
- Disposed of and the gains are realised.

2012/13 £000s		2013/14 £000s
(520)	<b>Balance at 1 April</b>	(10,549)
(10,029)	Accumulated gains on revaluation of assets	0
<b>(10,549)</b>	<b>Balance at 31 March</b>	<b>(10,549)</b>

35(c) Capital Adjustment Account

The Capital Adjustment Account absorbs the timing differences arising from the different arrangements for accounting for the consumption of non-current assets and for financing the acquisition, construction or enhancement of those assets under statutory provisions. The Account is debited with the cost of acquisition, construction or enhancement as depreciation, impairment losses and amortisations are charged to the Comprehensive Income & Expenditure Statement (with reconciling postings from the Revaluation Reserve to convert fair value figures to a historical cost basis).

The Account is credited with the amounts set aside by the Authority as finance for the costs of acquisition, construction and enhancement. The Account also contains revaluation gains accumulated on Property, Plant and Equipment before 1 April 2007, the date that the Revaluation Reserve was created to hold such gains. The Adjustments between Accounting Basis and Funding Basis under Regulations Statement (Note 3) provides details of the source of all the transactions posted to the Account, apart from those involving the Revaluation Reserve.

2012/13 £000s		2013/14 £000s	
	<u>Capital Adjustment Account</u>		
(237,748)	<b>Balance at 1 April</b>		(197,057)
	Reversal of items relating to capital expenditure debited or credited to the Comprehensive Income & Expenditure Statement:		
38,748	Charges for depreciation & impairment of non current assets	36,397	
16,313	Revaluation (gains)/losses on Property, Plant & Equipment	(366)	
549	Amortisation of intangible assets	311	
7,349	Revenue expenditure funded from capital under statute	8,078	
(6,126)	Revenue expenditure funded from capital under statute (Grant Funded)	(4,050)	
36,379	Amounts of non current assets written off on disposal or sale as part of the (gain)/loss on disposal to the Comprehensive Income and Expenditure Statement	24,463	
93,212			64,833
(7,023)	Adjusting amounts written out of the Revaluation Reserve		(6,580)
<b>86,189</b>	<b>Net written out amount of the cost of non current assets consumed in the year</b>		<b>58,253</b>
	Capital financing applied in the year:		
(2,111)	Use of the Capital Receipts Reserve to finance new capital expenditure	(4,484)	
(13,166)	Use of the Major Repairs Reserve to finance new capital expenditure	(14,164)	
(3,572)	Capital grants & contributions credited to the Comprehensive Income & Expenditure Statement that have been applied to capital financing	(14,513)	
(4,400)	Application of grants to capital financing from the Capital Grants Unapplied Account	(6,600)	
(15,893)	Statutory and voluntary provision for the financing of capital investment charged against the General Fund and HRA balances	(19,464)	
(451)	Buy out of Finance Lease	0	
(5,857)	Capital expenditure charged against the General Fund & HRA balances	(3,096)	(62,321)
(48)	Movements in the market value of investment Property debited or credited to the Comprehensive Income & Expenditure Statement		(238)
<b>(197,057)</b>	<b>Balance at 31 March</b>		<b>(201,363)</b>

35(d) Financial Instruments Adjustment Account

The Financial Instruments Adjustment Account absorbs the timing differences arising from the different arrangements for accounting for income and expenses relating to certain financial instruments and for bearing losses or benefiting from gains per statutory provisions. The Authority uses the account to manage premiums and discounts paid or received on the early redemption of loans. Premiums are debited to the Comprehensive Income and Expenditure Statement when they are incurred, but reversed out of the General Fund Balances to the account in the Movement in Reserves Statement.

Over time, the expense is posted back to the General Fund Balance in accordance with statutory arrangements for spreading the burden on Council Tax. In the Authority's case, this period is the unexpired term of the replacement loan. Discounts are credited to the Comprehensive Income and Expenditure Statement when they are received, but reversed out of the General Fund Balances to the account in the Movement in Reserves Statement. Income is posted back to the General Fund Balance in accordance with statutory arrangements over the lesser of the unexpired period of the loan or 10 years.

2012/13 £000s		2013/14 £000s	
250	<b>Balance at 1 April</b>		450
(122)	Proportion of premiums incurred in previous financial years to be charged against the General Fund Balance in accordance with statutory requirements	(109)	
322	Proportion of discounts received in previous financial years to be credited to the General Fund Balance in accordance with statutory requirements	261	
200	Amount by which finance costs charged to the Comprehensive Income and Expenditure Statement are different from finance costs chargeable in the year in accordance with statutory requirements		152
<b>450</b>	<b>Balance at 31 March</b>		<b>602</b>

35(e) Pensions Reserve

The Pensions Reserve absorbs the timing differences arising from the different arrangements for accounting for post employment benefits and for funding benefits in accordance with statutory provisions. The Authority accounts for post employment benefits in the Comprehensive Income and Expenditure Statement as the benefits are earned by employees accruing years of service, updating the liabilities recognised to reflect inflation, changing assumptions and investment returns on any resources set aside to meet the costs. However, statutory arrangements require benefits earned to be financed as the Authority makes employers contributions to pension funds or eventually pays any pensions for which it is directly responsible. The debit balance on the Pensions Reserve therefore shows a substantial shortfall in the benefits earned by past and current employees and the resources the Authority has set aside to meet them. The statutory arrangements will ensure that funding will have been set aside by the time the benefits come to be paid.

\*Restated

2012/13 £000s		2013/14 £000s
425,630	<b>Balance at 1 April</b>	454,330
24,720	Remeasurement of the net defined benefit liability	(109,060)
31,580	Reversal of net charges made to the deficit for the Provision of Services for post employment benefits	41,370
(27,600)	Employer's pensions contributions and direct payments to pensioners payable in the year	(26,410)
<b>454,330</b>	<b>Balance at 31 March</b>	<b>360,230</b>

\*See Note 1 for further details on Prior Period Adjustments

35(f) Deferred Capital Receipts Reserve

The Deferred Capital Receipts Reserve holds the gains recognised on the disposal of non-current assets but for which cash settlement has yet to take place. Under statutory arrangements, the Authority does not treat these gains as useable for financing new capital expenditure until they are backed by cash receipts. When the deferred cash settlement eventually takes place, amounts are transferred to the Capital Receipts Reserve.

2012/13 £000s		2013/14 £000s
(304)	<b>Balance at 1 April</b>	(431)
304	Transfer to the Capital Receipts Reserve upon receipt of cash	2
(431)	Gains recognised on disposal of non current assets	(1,000)
<b>(431)</b>	<b>Balance at 31 March</b>	<b>(1,429)</b>

35(g) Collection Fund Adjustment Account

The Collection Fund Adjustment Account manages the differences arising from the recognition of Council Tax and Non-Domestic rates income in the Comprehensive Income and Expenditure Statement as it falls due from Council Tax payers and Business Rates payers compared with the statutory arrangements for paying across amounts to the General Fund from the Collection Fund.

2012/13 £000s		2013/14 £000s
(12)	<b>Balance at 1 April</b>	291
303	Amount by which Council Tax income credited to the Comprehensive Income and Expenditure Statement is different from Council Tax income calculated for the year in accordance with statutory requirements	(314)
0	Amount by which Business Rates income credited to the Comprehensive Income and Expenditure Statement is different from Business Rates income calculated for the year in accordance with statutory requirements	2,391
<b>291</b>	<b>Balance at 31 March</b>	<b>2,368</b>

35(h) Unequal Pay Back Pay Account

The Unequal Pay Back Pay Account compensates for the differences between the rate at which the Authority provides for the potential costs of back pay settlements in relation to Equal Pay cases and the ability under statutory provisions to defer the impact on the General Fund Balance until such time as cash might be paid out to claimants.

2012/13 £000s		2013/14 £000s
2,265	<b>Balance at 1 April</b>	0
(1,180)	Reversal of provision	0
(1,085)	Equal Pay costs financed in year	0
0	Reversal of amounts posted to the Unequal Pay Back Pay Account following capitalisation direction received	0
<b>0</b>	<b>Balance at 31 March</b>	<b>0</b>

35(i) Accumulated Absences Account

The Accumulated Absences Account absorbs the differences that would otherwise arise on the General Fund Balance from accruing for compensated absences earned but not taken in the year e.g. annual leave entitlement carried forward at 31 March. Statutory arrangements require that the impact on the General Fund Balance is neutralised by transfers to or from the account.

2012/13 £000s		2013/14	
		£000s	£000s
5,360	<b>Balance at 1 April</b>		4,696
(707)	Adjustment to the accrual required	235	
43	Adjustment to the debtor in respect of leave & flexi taken in advance	39	
(664)	Amount by which officer remuneration charged to the Comprehensive Income and Expenditure Statement on an accruals basis is different from remuneration chargeable in the year in accordance with statutory requirements		(274)
<b>4,696</b>	<b>Balance at 31 March</b>		<b>4,422</b>

### 36 Contingent Liabilities

In April 2012, the Authority reached an agreement to settle a substantial number of claims from employees relating to equal pay issues in respect of previous years. Where the settlements have not been paid the liability has been recognised in the accounts and a provision set aside on the Balance Sheet for the estimated cost, including a provision for additional claims expected in 2014/15 under this agreement. However, the potential for further such claims in 2014/15 beyond those provided for remains. While prudent and reasonable assumptions on the claims expected in year have been made, it is not possible to exclude the possibility of further claims, or to assess the amounts involved in any related settlements. No specific provision beyond that detailed has therefore been made for any further liability arising against the Authority for such additional future potential claims.

A contract with Kier North Tyneside Limited was established in September 2009 to deliver the housing and public building maintenance, housing programmed works and general capital works for North Tyneside Council. Establishing this contract included transfer of staff under TUPE (Transfer of Undertakings, Protection of Employment Regulations) arrangements to Kier North Tyneside Limited, with an agreement in place that allowed those staff transferred to continue membership of the Local Government Pension Scheme.

Kier North Tyneside Limited then became an admitted body to the Tyne & Wear Pension Fund with the Authority acting as guarantor. In establishing this agreement, Kier North Tyneside Limited agree to acquire a bond to protect the Pension Fund against costs that might arise should the contract with Kier North Tyneside Limited cease prematurely. The bond has been agreed at £3.000m, but North Tyneside Council remains liable for any liability in excess of the level of the bond. The Authority is also liable for any employer contribution costs above the agreed contribution rate that arise from an actuarial valuation.

North Tyneside Council is guarantor to the Tyne & Wear Pension Fund in respect of a number of admitted bodies. A liability would arise at the time these bodies default on contributions to the fund or cease operations. The cost to the Authority would only be known following an actuarial terminal valuation.

North Tyneside Council together with the other Tyne & Wear districts, are also guarantors to a number of organisations that cover the Tyne & Wear Pension Fund and Newcastle International Airport Company Limited. A liability would arise at the time these bodies



default on contributions to the fund or cease operations. The cost to the Authority would only be known following an actuarial terminal valuation.

The 2010/11 Accounts included a disclosure regarding a potential technical issue regarding compromise agreements for equal pay and superannuation contributions. This matter has been reviewed during 2011/12, 2012/13 and again during 2013/14 and the Authority agrees that equal pay settlements made under the new equal pay settlement will be subject to pension contributions, both for employers and employees. However, the Authority does not consider that any additional payments will be due with regards to settlements made under the March 2010 agreement. A liability could arise if further technical guidance and legal claims confirmed that these payments became necessary. The cost to the Authority would only be known once a settlement was confirmed.

A contract with Balfour Beatty Workplace Limited (became part of Cofely GDF Suez in December 2013) was established in November 2012 to deliver the Business Services for North Tyneside Council. Establishing this contract included transfer of staff under TUPE (Transfer of Undertakings, Protection of Employment Regulations) arrangements to Balfour Beatty Workplace Limited, with an agreement in place that allowed those staff transferred to continue membership of the Local Government Pension Scheme.

Balfour Beatty Workplace Limited then became an admitted body to the Tyne & Wear Pension Fund with the Authority acting as guarantor. In establishing this agreement, Balfour Beatty Workplace Limited agree to acquire a bond to protect the Pension Fund against costs that might arise should the contract with Balfour Beatty Workplace Limited cease prematurely. The bond has been agreed at £5.830m. The Authority remains liable for any liability in excess of the bond.

The employer contribution rate represents the costs that are payable to the Fund by the employer to purchase the benefits of the staff. The contract reflects a risk share of the employer contribution rate that may change as a result of the triennial valuation and the Authority will be liable for any contribution rate that is more than 3% above the contribution rate set at the contract start date.

The termination of the contract, or certain other trigger events, can give rise to an obligation on the partner to pay a capital amount to the fund to cover any deficit in the value of the Fund with respect to its liabilities at that point. Balfour Beatty Workplace Limited will bear the first £1.000m of any exit debt, and the Authority would bear any exit debt in excess of that amount.

A contract with Capita Symonds Limited (now Capita Property & Infrastructure) was established in November 2012 to deliver the Technical Services for North Tyneside Council. Establishing this contract included transfer of staff under TUPE (Transfer of Undertakings, Protection of Employment Regulations) arrangements to Capita Symonds Limited, with an agreement in place that allowed those staff transferred to continue membership of the Local Government Pension Scheme.

Capita Symonds Limited then became an admitted body to the Tyne & Wear Pension Fund with the Authority acting as guarantor. In establishing this agreement, Capita Symonds Limited agreed to acquire a bond to protect the Pension Fund against costs that might arise should the contract with Capita Symonds Limited cease prematurely. The bond has been agreed at £3.750m. The Authority remains liable for any liability in excess of the bond.



The employer contribution rate represents the costs that are payable to the Fund by the employer to purchase the benefits of the staff. The contract reflects a risk share of the employer contribution rate that may change as a result of the triennial valuation and the Authority will be liable for any contribution rate that is more than 3% above the contribution rate set at the contract start date.

The termination of the contract, or certain other trigger events, can give rise to an obligation on the partner to pay a capital amount to the fund to cover any deficit in the value of the Fund with respect to its liabilities at that point. Liability to the Fund for the exit debt would lie with the partner however any deficit arising will be paid by the Authority. The partner has agreed to work with the Authority to minimise the risk of a deficit to the fund towards the end of the contractual term.

1 April 2013 saw a number of significant changes to the current system of Local Government Finance. One of those changes was the introduction of the Business Rate Retention Scheme. The aim of this scheme is to provide an incentive effect by allowing local authorities to retain an element of income generated by Business Rate Growth, however this also means the Authority is subject to the risk of income reducing following the outcome of any rating appeals. As at 31 March 2014, a number of appeals remained outstanding, the outcome of which could create a further liability for the Authority.

### 37 School Balances

	<b>Schools with Surpluses £000s</b>	<b>Schools with Deficits £000s</b>	<b>Net Surplus £000s</b>
Balance at 1 April 2013	(6,128)	75	(6,053)
Net (underspend)/overspend during year	(991)	397	(594)
Balance at 31 March 2014	<b>(7,119)</b>	<b>472</b>	<b>(6,647)</b>

The above balances are committed to be spent solely on the Education Service of the Authority.

### 38 Deployment of Dedicated Schools Grant

The Authority's expenditure on schools is funded by grant monies (the Dedicated Schools Grant (DSG)) which is provided by the Department for Education (DfE). The DSG is ring-fenced and can only be applied to meet expenditure properly included in the Schools Budget, as defined in the School Finance (England) Regulations 2008. The Schools Budget includes elements for a restricted range of educational services provided on an Authority wide basis and for the Individual Schools Budget (ISB), which is divided into a budget share for each school.

Details of the deployment of DSG receivable for 2013/14 are as follows:

	<b>Central Expenditure £000s</b>	<b>Individual Schools budget £000s</b>	<b>Total £000s</b>
Final DSG for 2013/14 before Academy recoupment			136,691
Academy figure recouped for 2013/14			(7,602)
Total DSG after Academy recoupment for 2013/14			129,089
Brought forward from 2012/13 as agreed with the Department for Education			2,236
Agreed initial budgeted distribution in 2013/14	8,305	123,020	131,325
In year adjustments		(50)	(50)
Final budgeted distribution for 2013/14	8,305	122,970	131,275
Less actual central expenditure	(6,669)		(6,669)
Less actual ISB deployed to schools		(121,637)	(121,637)
<b>Carry forward to 2014/15</b>	<b>1,636</b>	<b>1,333</b>	<b>2,969</b>

### 39 Health Services Act 2006 Pooled Funds and similar arrangements

The Authority has two separate pooled budget arrangements under section 75 of the Health Service Act 2006. They are both joint working relationships between health and social care.

#### Intermediate Care

The purpose of the partnership is:

- The improvement of intermediate care for older people to facilitate early discharge for people who are medically fit, but need extra support through rehabilitation and preventing unnecessary admission to hospital or long term care through working together as partners;
- Ensuring that the service reflects the needs of the service user/patient and their carers, and ensures equality of access to the service;
- Freeing up capacity in local services e.g. prevention of delayed discharges;
- Ensuring the service provided is efficient, effective, timely and equitable; and
- The agreement leads to an improvement in the way in which partners prescribed functions are exercised.

The partners are North Tyneside Council and North Tyneside Clinical Commissioning Group (the Authority is the host partner). The gross expenditure is £1.760m, income £0.006m leaving net expenditure of £1.754m, with the Authority's contribution being £1.210m.

## Joint Loan Store

The purpose of the partnership is:

- The continued provision of a Loan Equipment Service as outlined in the Department of Health's Guide to Integrating Community Equipment Services to residents of North Tyneside;
- To provide premises to house a Loan Equipment Service;
- To offer appropriate training to staff and service users in the use of all equipment supplied in the service;
- To implement an IT system capable of tracking equipment, assisting with recycling, stock control and delivery scheduling;
- To offer a "one stop shop" for community equipment; and
- To increase the number of people benefiting from community equipment services.

The partners are North Tyneside Council and North Tyneside Clinical Commissioning Group (the Authority is the host partner). The gross expenditure is £1.398m, income £0.017m leaving net expenditure of £1.381m, with the Authority's contribution being £0.853m.

In addition to £0.494m of section 75 income under the Pooled budget arrangement, the Authority also received £0.034m from North Tyneside Clinical Commissioning Group under section 256 of the Health Service Act 2006.

## 40 Financial instruments

### Financial Instruments Balances

The borrowings and investments disclosed in the Balance Sheet are made up of the following categories of financial instruments:

	Long-term		Current	
	31 March 2013 £000s	31 March 2014 £000s	31 March 2013 £000s	31 March 2014 £000s
Financial liabilities at amortised cost:				
Loans	382,943	374,843	73,735	77,355
PFI Schemes	51,588	54,265	1,664	2,761
Finance Leases	628	154	503	471
Total Financial Liabilities	435,159	429,262	75,902	80,587
Loans and receivables	812	673	354	438
Available-for-sale assets	10,784	10,784	0	0
Total Financial Assets	11,596	11,457	354	438

The current balances above include accrued interest within the liability/asset category of:

Financial liabilities: £5.383m (2012/13 £5.397m).

Other financial instruments included within the Authority's Balance Sheet are short term debtors £23.128m (£21.748m 2012/13) and short term creditors £30.876m (£32.776m 2012/13).

## Financial instruments gains and losses

The gains and losses recognised in the Comprehensive Income and Expenditure Statement in relation to financial instruments (borrowings and investments in the table above) are made up as follows:

2013/14			
Financial Liabilities	Financial assets		Total
Liabilities measured at amortised cost £000s	Loans and receivables £000s	Available-for-sale assets £000s	£000s
Interest on loans	0	0	(20,517)
Interest on PFI Schemes	0	0	(3,595)
Interest on Finance Leases	0	0	(33)
Total Interest Payable	0	0	(24,145)
Interest Income	46	0	46
Net gain/(loss) for the year	46	0	(24,099)

2012/13			
Financial Liabilities	Financial assets		Total
Liabilities measured at amortised cost £000s	Loans and receivables £000s	Available-for-sale assets £000s	£000s
Interest on loans	0	0	(20,667)
Interest on PFI Schemes	0	0	(3,038)
Interest on Finance Leases	0	0	(52)
Total Interest Payable	0	0	(23,757)
Interest Income	58	0	58
Net gain/(loss) for the year	58	0	(23,699)

### Fair value of assets and liabilities at amortised cost

Financial liabilities and financial assets represented by loans and receivables are carried in the Balance Sheet at amortised cost. Their fair value can be assessed by calculating the present value of the cash flows that will take place over the remaining term of the instruments, using the following assumptions:

- Estimated interest rates at 31 March 2014 for loans/receivables based on the market rate for an instrument with the same duration;
- No early repayment or impairment is recognised;
- The fair value of trade and other receivables and payables is taken to be the invoiced or billed amount. Cash at bank and overdrawn amounts are held at the nominal value, as disclosed on the face of the balance sheet. These are not included in the financial instruments information included below; and

- The fair value of the PFI and Finance Leases is taken to be the same as the carrying value as the interest rate applied is driven from the overall calculation of the unitary charge in the operators' models. This calculation takes into account wider factors applying to the contract therefore it is not considered appropriate to apply an interest rate from a simple loan over a comparable contract term.

The fair values are calculated as follows:

<b>31 March 2014</b>	
<b>Carrying amount £000s</b>	<b>Fair value £000s</b>
PWLB loans	378,060
Lender option borrower option loan	20,160
Market loans (including other local authorities)	53,978
<b>Total Financial liabilities</b>	<b>452,198</b>

<b>31 March 2014</b>	
<b>Carrying amount £000s</b>	<b>Fair value £000s</b>
428,151	378,060
19,730	20,160
54,042	53,978
<b>501,923</b>	<b>452,198</b>

<b>31 March 2013</b>	
<b>Carrying amount £000s</b>	<b>Fair value £000s</b>
PWLB loans	398,150
Lender option borrower option loan	20,160
Market loans (including other local authorities)	38,368
<b>Total Financial liabilities</b>	<b>456,678</b>

<b>31 March 2013</b>	
<b>Carrying amount £000s</b>	<b>Fair value £000s</b>
478,531	398,150
20,935	20,160
38,204	38,368
<b>537,670</b>	<b>456,678</b>

The fair value is greater than the carrying value because the Authority's portfolio of loans includes a number of fixed rate loans where the interest rate payable is higher than the rates available for similar loans at the Balance Sheet date. This commitment to pay interest above the current market rates increases the amount that the Authority would have to pay if the lender requested or agreed to the early repayment of the loans.

<b>31 March 2014</b>	
<b>Carrying amount £000s</b>	<b>Fair value £000s</b>
Fixed rate investments	436
Loans and receivables	675
<b>Total Financial Assets</b>	<b>1,111</b>

<b>31 March 2014</b>	
<b>Carrying amount £000s</b>	<b>Fair value £000s</b>
436	436
675	675
<b>1,111</b>	<b>1,111</b>

<b>31 March 2013</b>	
<b>Carrying amount £000s</b>	<b>Fair value £000s</b>
Fixed rate investments	354
Loans and receivables	812
<b>Total Financial Assets</b>	<b>1,166</b>

<b>31 March 2013</b>	
<b>Carrying amount £000s</b>	<b>Fair value £000s</b>
354	354
812	812
<b>1,166</b>	<b>1,166</b>

The carrying amount and the fair value of the assets are comparable reflecting the fact that, on average, the fixed rate investments are at interest rates consistent with the market rate at the Balance Sheet date.

Soft Loans – The Authority previously offered car loans to employees. The Code requires that where local authorities offer loans to third parties at below market rates they must be accounted for on a fair value basis. These loans were offered at an annual percentage rate (APR) of 7.7%. As this rate is not materially different from the prevailing market rate for similar loans, there would be no material difference between the amortised cost and fair value of the loan. The loans are therefore held at amortised cost.

### **Nature and extent of risks arising from financial instruments**

The Authority's activities expose it to a variety of financial risks:

- Credit risk – the possibility that other parties might fail to pay amounts due to the Authority;
- Liquidity risk – the possibility that the Authority might not have funds available to meet its commitments to make payments; and,
- Market risk – the possibility that financial loss might arise for the Authority as a result of changes in such measures as interest rates and stock market movements.

The Authority's overall risk management programme focuses on the unpredictability of financial markets and seeks to minimise potential adverse effects on the resources available to fund services. Risk management is carried out by the Treasury Management Team, under policies approved by Authority in the 'Treasury Management and Annual Investment Strategies'. This provides written principles for overall risk management, as well as written policies covering specific areas such as interest rate risk, credit rate risk and the investment of surplus cash. The annual Treasury Management Strategy is available on the Authority's website.

### **Credit risk**

Credit risk arises from deposits with banks and financial institutions, as well as credit exposures to the Authority's customers. Deposits are not made with banks and financial institutions unless they meet the Authority's minimum credit requirements. This is assessed using information on these institutions provided by our external Treasury Management advisors. The Authority has a policy of not lending more than £50.000m of its surplus funds to any one institution.

The following analysis summarises the Authority's potential maximum exposure to credit risk, based on experience of default and uncollectability in recent years, adjusted to reflect current market conditions. The deposits with financial institutions relates to short-term investments placed at the year-end.

	<b>31 March 2014 £000s</b>	<b>Estimated maximum exposure to default and uncollectability £000s</b>
Deposits with financial institutions (principal) Customers (gross)*	50,990	11,912

\*The amount shown as being due from customers is the gross debtors figure. Based on our experience of debt management, it is prudent to make a bad debt provision for debt that may not be collectable. The method of calculating the appropriate provision is based on an analysis of the specific debt rather than a general percentage. The calculation of the provision takes into account the age of the debt for the General Fund and Collection Fund, and the value of the debt for the HRA. At 31 March 2014, this provision is £11.912m and the debtor included in the Balance Sheet is net of this provision.

The Authority does not generally allow credit for its debtors. Trade debtors account for £6.108m of the gross debtors balance disclosed above. £1.953m of the trade debtors balance is more than one month, i.e. past its due date, and can be analysed as follows:

31 March 2013 £000s			31 March 2014 £000s	
2,521	1-3 months		619	
736	3-6 months		401	
445	6-12 months		211	
650	Over 1 year		722	
<b>4,352</b>	<b>Total</b>		<b>1,953</b>	

No credit limits were exceeded during the financial year ended 31 March 2014 and the Authority does not expect any losses from non-performance by any of its counterparties in relation to investments/deposits. No exposure is expected in relation to deposits with financial institutions.

### Liquidity risk

As the Authority has ready access to borrowings from the Public Works Loans Board, there is no significant risk that it will be unable to raise finances to meet its commitments under financial instruments. Instead, the risk is that the Authority will be bound to replenish a significant proportion of its borrowings at a time of unfavourable interest rates. The Treasury Management Strategy is to continually review the profile of maturity dates so that it does not expose the Authority to undue risk.

The maturity analysis of the financial loans is as follows:

31 March 2013 £000s			31 March 2014 £000s	
73,735	Less than 1 year		77,355	
18,100	Between 1 and 2 years		30,000	
80,750	Between 2 and 5 years		75,750	
27,000	Between 5 and 10 years		16,000	
257,093	More than 10 years		253,093	
<b>456,678</b>			<b>452,198</b>	

All trade and other payables are due to be paid in less than 1 year.

### Market risk

#### Interest rate risk

The Authority is exposed to significant risk in terms of its exposure to interest rate movements on its borrowings and investments. Movements in interest rates have a



complex impact on the Authority. For instance, a rise in interest rates would have the following effects:

- Borrowings at variable rates – the interest expense charged to the Comprehensive Income and Expenditure Statement will rise;
- Borrowings at fixed rates – the fair value of the borrowings will fall;
- Investments at variable rates – the interest income credited to the Comprehensive Income and Expenditure Statement will rise; and,
- Investments at fixed rates – the fair value of the assets will fall.

Borrowings and investments are not carried at fair value; so nominal gains and losses on fixed rate borrowings and investments would not impact on the Comprehensive Income and Expenditure Statement. However, changes in interest payable and receivable on variable rate borrowings and investments will be posted to the Comprehensive Income and Expenditure Statement and affect the General Fund Balance pound for pound.

The Authority has a number of strategies for managing interest rate risk. The policy is to keep a maximum of 30% of its borrowings in variable rate loans, although there are no such loans at present. During periods of falling interest rates, and where economic circumstances make it favourable, fixed rate loans may be repaid early to limit exposures to losses. The risk is ameliorated by the fact that a proportion of government grant payable, relating to supported borrowing, will normally move with the prevailing interest rates or the Authority's cost of borrowing and provide compensation for a proportion of any higher costs.

The Treasury Management Team has an active strategy for assessing interest rate exposure that feeds into the setting and monitoring of the annual budget. The budget is monitored bi-monthly during the year which allows any adverse changes to be accommodated. The analysis will also advise on whether new borrowing taken out is fixed or variable. Authorities are required to disclose the impact of interest rate changes on their financial assets and liabilities. Whilst there is provision in the Treasury Management Strategy for variable loans, no such loans were in place during 2013/14.

According to this investment strategy, as at 31 March 2014, if interest rates had been 1% higher with all other variables held constant, the financial effect would be:

	<b>31 March 2014 £000s</b>
Change in fair value of fixed rate investments	0
Decrease in fair value of fixed rate borrowings liabilities (which does not have an impact on the Comprehensive Income and Expenditure Statement)	43,824

The impact of a fall in interest rates would be as above but with the movements reversed.

### **Price risk**

The Authority does not generally invest in equity shares; consequently it is not exposed to losses arising from movements in the prices of shares.



The Authority does hold an investment in Newcastle Airport Local Authority Holding Company Ltd. The shares held by LA7 are not held for trading outside of the local authorities as outlined in Note 22.

### Foreign exchange risk

The Authority has no financial assets or liabilities denominated in foreign currencies and thus no exposure to loss arising from movements in exchange rates.

## 41 Cash held on behalf of third parties

The Authority held £0.098m as at 31 March 2014 (£0.127m in 2012/13) on behalf of third parties. This amount has been excluded from the Authority's cash balance as at the year-end.

## 42 Notes to the Cash Flow - Revenue Activities

This statement is the reconciliation between the net surplus/deficit on the Comprehensive Income & Expenditure Statement to the revenue activities net cash flow from operating activities.

Restated*		2013/14	
2012/13		£000s	£000s
£000s			
(48,470)	Deficit for the year		(9,106)
	<b>Non Cash Transactions</b>		
38,748	Depreciation	36,397	
16,313	Impairment and downward valuations	(366)	
549	Amortisation	311	
(239)	Decrease in Interest Creditors	(14)	
(941)	Decrease in Creditors	(1,518)	
(4,922)	Increase in Debtors	(1,709)	
68	(Increase)/Decrease in Inventories	(53)	
3,980	Pension Liability	14,960	
(511)	Contributions (to)/from Provisions	5,227	
(6,048)	Provision for Equal Pay	(7,750)	
36,379	Carrying amount of non-current assets sold	24,463	
(48)	Movement in Investment Property Values	(238)	
83,328	<b>Adjustments for items included in the net deficit on the provision of services that are investing or financing activities</b>		69,710
(13,774)	Capital Grants credited to deficit on the provision of services	(20,974)	
(5,847)	Proceeds from the sale of property, plant and equipment, investment property and intangible assets	(10,378)	
(19,621)			(31,352)
15,237	<b>Net Cash Inflow from operating Activities</b>		29,252

\*See Note 1 for more details on Prior Period Adjustments

### 43 Notes to the Cash Flow – Operating Activities (Interest)

Operating activities within the Cash Flow Statement include the following cash flows relating to interest.

2012/13 £000s		2013/14 £000s
118	Ordinary Interest Received	101
<b>118</b>	<b>Interest Received</b>	<b>101</b>
(23,859)	Interest charge for year	(24,251)
(5,636)	Opening Creditor	(5,397)
5,397	Closing Creditor	5,383
<b>(24,098)</b>	<b>Interest Paid</b>	<b>(24,265)</b>

### 44 Notes to the Cash Flow – Operating Activities (Investing Activities)

Operating activities within the Cash Flow Statement include the following cash flows relating to investing activities.

2012/13 £000s		2013/14 £000s	
		£000s	£000s
(40,591)	Property, Plant & Equipment purchased	(53,081)	
(85)	Other Capital Payments	(485)	
7,679	Add back PFI assets (non cash flow item)	4,996	
(1,274)	Opening Capital Creditors	(1,379)	
1,379	Closing Capital Creditors	2,210	
<b>(32,892)</b>	<b>Purchase of Property, Plant &amp; Equipment, investment property and intangible assets</b>		<b>(47,739)</b>
(136)	Purchase of short term investments	(82)	
(234)	Purchase of long term investments	0	
<b>(370)</b>			<b>(82)</b>
(39)	Capital Grants Repaid		0
5,719	Proceeds from the sale of Property, Plant & Equipment, investment property and intangible assets		9,381
14	Other Capital Cash Receipts	0	
14,016	Capital Grants Received	25,237	
14,030	Other receipts from Investing Activities		25,237
<b>(13,552)</b>	<b>Total Cash Flows from Investing Activities</b>		<b>(13,203)</b>

## 45 Notes to the Cash Flow – Financing Activities

2012/13 £000s		2013/14	
		£000s	£000s
25,170	Cash receipts of short and long term borrowing		15,534
(2,498)	Council Tax and NNDR Adjustments		(1,185)
(20,170)	Repayment of short and long term borrowing		(20,129)
(937)	Payments for the reduction of finance lease liability	(505)	
(1,655)	Payments for the reduction of PFI liability	(1,223)	
(2,592)	Cash payments for the reduction of the outstanding liabilities relating to finance leases and on-balance sheet PFI contracts		(1,728)
<b>(90)</b>	<b>Total Cash Flows from Financing Activities</b>		<b>(7,508)</b>

## 46 Exceptional Items

### Downwards Revaluations within the Housing Revenue Account

An adjustment has taken place due to increases in the market value of the properties as at 31 March 2014 and this is included within the Capital Charges, Depreciation and Impairment of non current assets line on the face of the Housing Revenue Account Statement. The values of the properties have increased by £15.471m of which £14.955m has been credited to the Comprehensive Income & Expenditure Statement and £0.516m to the Revaluation Reserve. Accounting regulations state that revaluation gains can be used to reverse previous losses from prior years that had been charged to the Comprehensive Income & Expenditure Statement.

### Accounting for Pension Costs

As a result of the changes to the IAS 19 Pension Costs and how the expected return on assets is calculated, there has been a significant change in the remeasurement of the net defined benefit liability. The value has changed from £24.720m (restated) in 2012/13 to (£109.060m) in 2013/14. Notes 1 and 8 provide further details on the changes.

In 2012/13, as a result of the transfer of staff under the partnership arrangements the actuary, Aon Hewitt, have calculated a settlement cost. This reflects the transfer of assets and liabilities to the new contractors. The settlement is recognised in the surplus/deficit on the Provision of Services over the accounting period. The net settlement gain has been measured at £10.520m.

### North Tyneside Learning Trust (NTLT)

During 2012/13 an additional 8 schools transferred to the NTLT. The accounting entries required to transfer those assets to the NTLT have resulted in a loss on disposal of £29.982m, this is shown within the Other Operating Expenditure line on the Comprehensive Income & Expenditure Statement (and also in Note 9). During 2013/14 an additional 5 schools transferred to the NTLT resulting in a loss of disposal of £10.961m being shown within the Other Operating Expenditure line.

## 47 Post Balance Sheet Events

### Combined Authority

This Council along with the councils of Durham, Northumberland, Gateshead, Newcastle and South Tyneside (LA7) formed a Combined Authority that was approved by the Government on 14 April 2014. It is a separate legal entity and will have responsibility for a number of key strategic areas across the whole of the LA7 region. These will include transport (all of the former Tyne & Wear Integrated Transport Authority services along with those operated by Durham and Northumberland councils), Economy and Inward Investment, Skills, Communications and will also be accountable for the North East LEP. It will be funded in accordance with the Combined Authority Agreement as agreed by each of its constituent members which was approved by the Government.

## Housing Revenue Account – Income & Expenditure Statement for year ended 31 March 2014

The Housing Revenue Account (HRA) Income & Expenditure Statement shows the economic cost in the year of providing housing services in accordance with generally accepted accounting practices, rather than the amount to be funded from rents and government grants. Authorities charge rents to cover expenditure in accordance with regulations, this may be different from the accounting cost. The increase or decrease in the year, on the basis of which rents are raised, is shown in the Movement on the HRA Statement.

2012/13 £000s		Note	2013/14	
			£000s	£000s
	<u>Expenditure</u>			
11,623	Repairs & Maintenance		11,428	
10,217	Supervision and Management		9,694	
267	Rents, Rates, Taxes and other charges		420	
196	Contribution to Bad Debt Provision	4	189	
30,234	Capital Charges, Depreciation and Impairment of non current assets	7/8/13	3,893	
52,537	Total Expenditure			25,624
	<u>Income</u>			
(51,960)	Dwelling rents (Gross)		(54,313)	
(636)	Non-dwelling rents (Gross)		(631)	
(2,355)	Charges for services and facilities		(2,480)	
(1,965)	Contributions towards expenditure		(1,826)	
(56,916)	Total Income			(59,250)
<b>(4,379)</b>	<b>Net cost of HRA services as included in the Comprehensive Income &amp; Expenditure Statement</b>			<b>(33,626)</b>
323	HRA service's share of Corporate & Democratic Core		298	
2,388	HRA share of other amounts included in the whole authority Cost of Services but not allocated to specific services		2,412	
<b>(1,668)</b>	<b>Net Income for HRA Services</b>			<b>(30,916)</b>
	HRA Share of the operating income & expenditure included in the Comprehensive Income & Expenditure Statement			
(822)	(Gain) or loss on sale of HRA non-current assets		486	
13,077	Interest payable and similar charges		13,003	
(29)	Interest and investment income		(30)	
247	Pensions interest cost and expected return on pensions assets	9	809	
(74)	Capital Grants and Contributions		(77)	
<b>10,731</b>	<b>(Surplus)/Deficit for the year on HRA Services</b>			<b>(16,725)</b>

Housing Revenue Account

2012/13 £000s		Note	2013/14 £000s	
	Movement on the HRA Statement			
(4,299)	Balance on the HRA at the end of the previous year			(2,200)
10,731	(Surplus)/ Deficit for the year on the HRA Services		(16,725)	
(10,110)	Adjustments between accounting basis and funding basis under statute		14,942	
621	Net (increase)/decrease before transfers to or from Reserves			(1,783)
1,478	Transfers to Reserves			1,129
2,099	(Increase)/Decrease in year on the HRA			(654)
<b>(2,200)</b>	<b>Balance on the HRA at the end of the year</b>			<b>(2,854)</b>

## Notes to the Housing Revenue Account

### 1 Housing Stock

The Authority was responsible for managing 15,159 dwellings at 31 March 2014 compared with 15,404 at 31 March 2013. The net reduction of 245 includes 124 properties sold, 147 properties were demolished, with the addition of 11 new build properties and 15 additional properties subject to a change in use. The number of voids included in the above figures as at 31 March 2014 stands at 409 compared with 544 at 31 March 2013.

The stock is made up as follows:

1 April 2013		31 March 2014
	Low Rise Flats	
1,780	- 1 Bed	1,710
1,013	- 2 Bed	1,007
124	- 3+ Bed	121
	Medium Rise Flats	
483	- 1 Bed	449
1,132	- 2 Bed	1,121
105	- 3+ Bed	61
	Houses and Bungalows	
1,563	- 1 Bed	1,563
3,102	- 2 Bed	3,082
5,728	- 3 Bed	5,672
374	- 4+ Bed	373
<b>15,404</b>	<b>Total</b>	<b>15,159</b>

### 2 Balance Sheet Valuation

The net balance sheet value of property within the HRA (valued in accordance with government guidance) is as follows:

1 April 2013 £000s		31 March 2014 £000s
474,906	Houses	481,676
2,935	Land & Buildings	2,917
864	Vehicles, Plant & Equipment	1,066
488	Surplus Assets	250
11	Infrastructure	10
452	Assets Under Construction	5,743
75	Assets Held for Sale	0
<b>479,731</b>		<b>491,662</b>

### 3 Vacant Possession

The vacant possession value of dwellings within the HRA (valued in accordance with government guidance) was as follows:

1 April 2012 £ms		1 April 2013 £ms	31 March 2014 £ms
1,236	Vacant Possession Value of HRA Dwellings	1,228	1,245

In accordance with government guidance, council house valuations have been reduced by a regional adjustment factor in recognition of their status as social housing. This adjustment factor is currently 37% in 2013/14 (37% in 2012/13). After a review of the assets it was deemed that the carrying amount at the 31 March 2014 was materially different than its fair value as at that date. As such the value as at 31 March 2014 has been used.

As a consequence the Authority recognises council dwellings at a value of £481.676m on the Balance Sheet. The value of these properties if vacant would be £1,244.914m, therefore recognising an economic cost to the government of providing council housing at less than open market rents of £763.238m.

### 4 Rent Arrears and Bad Debt Provision

Overall rent arrears have increased by £0.250m during 2013/14, from £2.366m at 31 March 2013 to £2.616m at 31 March 2014. These figures include rent, service charge and water charge arrears.

The provision for bad debt required at 31 March 2014 is £1.663m compared with £1.656m at 31 March 2013, an increase of £0.007m. Bad debts of £0.183m were written off during the year, and a contribution of £0.189m was made:

	£000s
Opening Provision for Bad Debt at 1 April 2013	1,656
Bad debts written off during 2013/14	(182)
Additional contributions to bad debt provision during year	189
<b>Provision for Bad Debts at 31 March 2014</b>	<b>1,663</b>

### 5 Major Repairs Reserve

The Accounts and Audit Regulations 2003 require local authorities to maintain a Major Repairs Reserve. The main credit to the reserve is an amount equivalent to the total depreciation charges for all HRA assets. Statute allows any difference between the depreciation credit on the reserve and a specified amount deemed necessary for carrying out major repairs for the year to be transferred back to the HRA. Authorities are able to charge capital expenditure directly to the reserve, and can also use it to make voluntary set aside payments to repay debt.

The movement on the HRA Major Repairs Reserve (MRR) during the year was as follows:



	<b>£000s</b>
Balance as at 1 April 2013	(562)
Depreciation transferred into MRR	(14,164)
Financing of HRA capital expenditure: Houses	14,164
<b>Balance as at 31 March 2014</b>	<b>(562)</b>

## 6 The HRA Self-Financing Regime

From 2012/13 the government ended the housing subsidy grant regime and replaced it with a system where local authority Housing Revenue Accounts have to meet their costs from their own income. The only element of the previous subsidy system which has continued, is the ongoing grant support for Private Finance Initiative (PFI) schemes. To expedite the change to a "Self-Financing" system, the government determined the level of debt that could be sustained by each housing authority, based on anticipated future income and spending needs. This led to a one-off settlement, whereby some authorities had some of their external debt repaid by the government, whilst others were required to make capital payments to the government.

The overall aim was to put HRAs in approximately the same position as they would have been in if the subsidy system had continued. For North Tyneside Council a capital payment of £128.193m was made to the government in 2011/12 to bring about a settlement, but there was no impact on the HRA reserve as the impact was reversed by transfers within the Statement of Movement on the HRA reserve.

## 7 Housing Capital Expenditure and Financing

Capital expenditure of £17.309m was incurred in the HRA during 2013/14.

<b>2012/13 £000s</b>		<b>2013/14 £000s</b>
17,075	Houses	17,269
189	Revenue Expenditure Funded from Capital under Statute	40
<b>17,264</b>		<b>17,309</b>

This was financed as follows:

<b>2012/13 £000s</b>		<b>2013/14 £000s</b>
13,166	Major Repairs Reserve	14,164
3,686	Revenue Contribution	2,488
200	Grants	0
138	Usable Capital Receipts – RTB Retained	560
0	Usable Capital Receipts - other	20
74	Contributions in Advance	77
<b>17,264</b>		<b>17,309</b>

Total Gross Capital Receipts:

<b>2012/13 £000s</b>		<b>2013/14 £000s</b>
3,496	Houses	4,957
0	Other	0
366	Land	717
<b>3,862</b>		<b>5,674</b>

## 8 Depreciation for HRA Assets

The charges for depreciation within the HRA for 2013/14 were as follows:

2012/13 £000s		2013/14 £000s
13,465	Houses	13,812
187	Vehicles, Plant & Equipment	280
77	Land & Buildings	72
<b>13,729</b>		<b>14,164</b>

## 9 Pension Costs

In accordance with IAS19 – Retirement Benefits, the Authority is required to disclose certain information concerning assets, liabilities, income and expenditure related to pension schemes for its employees. Note 8 to the Core Financial Statements provides further details on Pension Costs.

The amounts charged to the HRA for 2013/14 in accordance with IAS19 were as follows:

2012/13 £000s		2013/14 £000s
410	Allocated to Services	473
247	Interest on Net Defined Benefit Liability	809
(657)	Movement on Pension Reserve	(1,282)

## 10 Furniture Reserve

A Furniture Reserve of £0.100m was created during 2006/07 to fund a rolling programme of refurbishments to the Direct Access Units and Dispersed Units. This fund is held on the Balance Sheet, to be drawn down and replenished as appropriate from the furniture charges collected from each of the units. The service has been reconfigured to reflect a new service and it is envisaged that there will be future refurbishment required which this reserve will help to fund.

2012/13 £000s		2013/14 £000s
114	Balance as at 1 April 2013	161
(13)	2013/14 Drawdown to fund spend	(21)
60	2013/14 Additional contributions to fund	60
<b>161</b>	<b>Balance as at 31 March 2014</b>	<b>200</b>

## 11 Solar PhotoVoltaic (PV)

During 2011/12 North Tyneside Council entered into a concession agreement with EON UK Sustainable Energy Ltd to install solar photovoltaic panels where suitable onto its social housing stock. This resulted in the installation of 1,463 solar PV arrays during 2011/12. As part of the contract signed with EON the Authority incurred no direct costs for these installations. EON will pay the Authority an annual roof rental sum per property based on the number of installations index-linked for the 25 years that the concession will operate.

In addition EON paid upfront an agreed sum of £0.150m which will be used to create a Green Fund to fund sustainable works to other Council housing which could not benefit from solar PV. This Green Fund will be supplemented annually with the roof rental payments to provide a regular stream of income for green works. Each year, once suitable works have been identified and agreed by the Mayor and Cabinet, the funding will be drawn down to finance the necessary works. No works were commenced in 2012/13, but Cabinet did agree that the first phase of works would involve the installation of voltage optimisers on a number of properties, and this resulted in £0.210m of installations in 2013/14 funded from the Green Fund.

EON were invoiced for a further £0.072m of roof rental payments in 2013/14 and the Authority also received a gain-share payment of £0.038m for the excess electricity generated and exported back to the National Grid. Hence, the Green Fund contained a balance of £0.140m at the end of 2013/14 which can be used to fund future sustainable improvements to the stock.

EON also paid upfront an agreed amount of £0.225m in lieu of a parent company guarantee which the Authority requires to set aside as a risk pot against future potential 'compensation events' identified in the contract. In 2013/14 there were 6 compensation events resulting in the removal of solar PV systems, which resulted in total compensation payments of £0.036m from the risk pot.

Both of these amounts have been set aside as specific reserves on the balance sheet.

2012/13 £000s		2013/14 £000s
	<b>Solar PV – Risk Pot</b>	
225	Balance as at 1 April 2013	187
(38)	Drawdown to fund compensation events	(36)
<b>187</b>	<b>Balance as at 31 March 2014</b>	<b>151</b>

2012/13 £000s		2013/14 £000s
	<b>Solar PV – Green Fund</b>	
150	Balance as at 1 April 2013	240
0	Drawdown to fund identified Capital works	(210)
0	In year Gain-Share Payments from EON	38
90	In year Roof Rental Payments from EON	72
<b>240</b>	<b>Balance as at 31 March 2014</b>	<b>140</b>

## 12 House-building Fund

As part of the budget setting process for 2012/13 Council agreed to the creation of a House-building Fund for the HRA. The seed funding for this reserve was provided by interest savings achieved on the additional HRA debt paid to the government as part of the self-financing settlement, which amounts to an estimated £0.717m per annum.

In addition an in-year saving of £0.117m on the HRA share of the authority's insurance premiums has been added to the fund, leading to a total in-year budgeted contribution of £0.834m for 2013/14.

It was also agreed that any further interest savings on the overall debt portfolio achieved due to short-term opportunities to undertake temporary borrowing at low rates would be added to the fund, along with any underspend on the HRA contribution towards Grounds

Maintenance each year. On top of this for 2013/14, the Authority made a provision for unitary charge and affordability payments under the Quality Homes for Older People project, and most of the savings achieved because of the delays have also been added to the in-year contribution to this fund.

This has resulted in a total contribution to the fund of £1.692m for 2013/14. A total of £0.994m was drawn down from the reserve to fund New Build spend during 2013/14.

	<b>2013/14 £000s</b>
<b>House-building Fund</b>	
Balance as at 1 April 2013	1,019
Budget Contribution 2013/14	834
Interest Savings from temporary loans and debt set aside	109
Savings from delays in PFI scheme	685
Other savings contributions	56
Sum drawn down to fund capital New Build	(994)
Underspend on HRA Grounds Maintenance costs 2013/14	8
<b>Balance as at 31 March 2014</b>	<b>1,717</b>

### 13 Impairments and Downward Revaluations

The total value of impairments and downward revaluations for the financial year in respect of Council dwellings and other property within the HRA is £10.311m (£16.315m in 2012/13). This figure includes £5.285m (£5.495m 2012/13) of impairments which relates to capital spend on Housing Assets that does not enhance the value of the asset but does however extend their useful life. A further adjustment of (£15.471m) has taken place in respect of the reversal of previous downwards revaluations. Note 46 to the main financial statements provides more details on this exceptional item.

### 14 Housing PFI Reserve

The North Tyneside Living PFI project (formerly known as the Quality Homes for Older People project) reached financial close on 26 March 2014, with S4NT (Solutions 4 North Tyneside) being awarded a 28 year Service Concession, to build 10 new sheltered schemes, and refurbish a further 16 schemes, and then maintain those properties over the life of the scheme, in a project worth over £300.000m.

S4NT is a consortium of Miller Construction who will carry out the construction and refurbishment works, Lovell who will be responsible for day to day repairs and Equitix who are the main financial backers for the project.

This reserve has been created to provide the smoothing process which will match cost and income streams over the 28 years that the scheme will operate. In 2013/14 total contributions of £0.528m was made to the reserve as follows:

	<b>2013/14 £000s</b>
<b>Housing PFI</b>	
Balance as at 1 April 2013	361
Contributions to reserve in year as per Financial Model	128
Additional contributions to reserve	400
<b>Balance as at 31 March 2014</b>	<b>889</b>

## Collection Fund Statement for year ended 31 March 2014

The Collection Fund is a statement that reflects the statutory obligation for billing authorities to maintain a separate Collection Fund. The statement shows the transactions of the billing authority in relation to the collection from taxpayers and distribution to local authorities and the Government of Council Tax and Non-Domestic Rates.

2012/13 £000s		Note	2013/14		
			£000s	£000s	£000s
	<b>Income</b>		Business Rates	Council Tax	Total
(78,075)	Council Tax	1	0	(81,361)	(81,361)
(17,701)	Council Tax Benefits		0	207	207
(95,776)					
(55,102)	Business Rates Receivable	2	(56,883)	0	(56,883)
(150,878)	<b>Total Income</b>		(56,883)	(81,154)	(138,037)
	<b>Expenditure</b>				
	Non Domestic Rates:				
54,869	Payment to National Pool	2	0	0	0
	Precepts, Demands & Shares:				
0	Central Government	3	28,900	0	28,900
85,287	North Tyneside Council Demand		28,322	70,394	98,716
5,374	Police and Crime Commissioner for Northumbria		0	4,591	4,591
4,698	Tyne & Wear Fire & Rescue Authority		578	3,878	4,456
95,359	Distribution of Collection Fund Surplus:	4	57,800	78,863	136,663
0	Central Government		0	0	0
33	North Tyneside Council		0	29	29
2	Police and Crime Commissioner for Northumbria		0	2	2
2	Tyne & Wear Fire & Rescue Authority		0	1	1
37	Charges to the Collection Fund:	5	0	32	32
1,161	Write offs of Uncollectable Amounts		48	419	467
(443)	Bad Debt Provision		735	1,489	2,224
0	Provision for Appeals		2,852	0	2,852
233	Cost of Collection		229	0	229
0	Disregarded Amounts		14	0	14
951			3,878	1,908	5,786
151,216	<b>Total Expenditure</b>		61,678	80,803	142,481
338	(Surplus)/Deficit for the year		4,795	(351)	4,444
(13)	(Surplus)/Deficit as at 1 April		0	325	325
<b>325</b>	<b>(Surplus)/Deficit as at 31 March</b>	<b>6</b>	<b>4,795</b>	<b>(26)</b>	<b>4,769</b>

# Notes to the Collection Fund

## General

This statement represents the transactions of the Collection Fund, which is a statutory fund separate from the General Fund of the Authority. The Collection Fund accounts independently for income relating to Council Tax and Non-Domestic Rates on behalf of those bodies (including the Authority's own General Fund) for whom the income has been raised. The costs of administering collection are accounted for in the General Fund. Collection Fund Balances are consolidated into the Authority's Consolidated Balance Sheet.

### 1 Council Tax

Under the Local Government Finance Act 1992, Council Tax replaced Community Charge as the local tax directly supporting local authority expenditure and was introduced on 1 April 1993.

Council Tax income derives from charges raised according to the value of residential properties, which have been classified into eight valuation bands estimating 1 April 1991 values for this specific purpose. Individual charges are calculated by estimating the amount of income required to be taken from the Collection Fund by the Police and Crime Commissioner for Northumbria, the Tyne & Wear Fire & Rescue Authority and the Council, for the forthcoming year, and dividing this by the Council Tax base, (the total number of properties in each band adjusted by a proportion to convert the number to a Band D equivalent and adjusted for discounts: (53,006 in 2013/14).

The 2013/14 Tax Base Figure of 53,006 represents a significant reduction on the comparable figure of 64,219 for 2012/13. This is mainly due to the fact that the Welfare Reform Act 2012 abolished Council Tax Benefit with effect from 1 April 2013, and this meant that for the calculation of the 2013/14 Council Tax Base that Council Tax Support takes the form of reductions, thereby reducing the Council Tax Base Figure significantly. Whilst Council Tax Benefit is no longer receivable by North Tyneside Council, there is a 2013/14 net cost of £0.207m, which represents the net effect of the residual transactions from the previous system. This basic amount of Council Tax for Band D property (£1,487.81 in 2013/14) is multiplied by the proportion specified for the particular band to give an individual amount due.

#### Council Tax Base Calculation

Band	Properties	Less Discounts at 25%	Total Properties	Proportion of Band D Equivalent	Band D Equivalent
A*	190	(17)	173	5/9	96
A	34,527	(6,146)	28,381	6/9	18,921
B	13,010	(1,347)	11,663	7/9	9,071
C	16,627	(1,230)	15,397	8/9	13,686
D	6,849	(372)	6,477	9/9	6,477
E	3,022	(124)	2,898	11/9	3,542
F	1,023	(42)	981	13/9	1,417
G	344	(22)	322	15/9	536
H	9	(1)	8	18/9	16
	<b>75,601</b>	<b>(9,301)</b>	<b>66,300</b>		<b>53,762</b>

\*Band A - Entitled to Disabled Relief Reduction.



Tax Base Calculation  
Add Payments in Lieu  
2013/14 Council Tax Base

Band D Equivalents	Collection Rate	Council Tax Base
53,762	98.50%	52,956
		50
		53,006

## 2 National Non Domestic Rates (NNDR) (Business Rates)

The NNDR multipliers (the rate in the £) are set annually by Central Government. For 2013/14, the standard rates multiplier was set at 47.1 pence in the £ and the small business multiplier was set at 46.2 pence in the £.

In previous years the Authority was responsible for collecting rates due from the ratepayers within the borough, but then paid the proceeds into a National Non Domestic Rates Pool administered by Central Government. Central Government then redistributed the sums paid into the Pool to Local Authorities' General Funds.

With effect from 1 April 2013 there has been a fundamental change to the system of Local Government Finance with the introduction of the Business Rates Retention Scheme. This system allows Authorities to retain a proportion of business rates revenues, as well as growth generated in their area. In the case of North Tyneside Council, the retained share (local share) of business rates income is 49%. Of the remainder, 50% is distributed to Central Government and 1% to the Tyne and Wear Fire and Rescue Authority.

At the outset of the Business Rates Retention Scheme the government undertook calculations to ensure that Councils with greater needs than their business rates income would receive a 'top up' payment and Councils with more business rates than their current spending will make a 'tariff' payment to Central Government. In the case of North Tyneside Council the 'top up' payment for 2013/14 is £14.961m. In addition, the Business Rates Retention system offers an element of protection through 'Safety Net' payments. North Tyneside Council would be entitled to a safety net payment if our business rates income in any year fell below 92.5% of its baseline amount.

The Authority's non-domestic rateable value at 31 March 2014 was £148,741,974 (£148,113,282 in 2012/13).

## 3 Precepts, Demands and Shares

In relation to the changes introduced as part of the Business Rates Retention Scheme and described previously, the amount estimated before the start of the 2013/14 financial year for business rates was £57.800m. Of this, the Authority's share was £28.322m (49%), the Central Government Share was £28.900m (50%) and the amount in respect of the Tyne and Wear Fire and Rescue Authority was £0.578m (1%).

In relation to Council Tax, the following Authorities made significant Demands and Precepts on the Collection Fund:

2012/13 £000s		2013/14 £000s
85,287	North Tyneside Council Demand	70,394
5,374	Police and Crime Commissioner for Northumbria Precept	4,591
4,698	Tyne & Wear Fire & Rescue Authority Precept	3,878
<b>95,359</b>		<b>78,863</b>

## 4 Distribution of Collection Fund Surplus

Under Collection Fund legislation, North Tyneside Council has a statutory requirement to produce an estimated surplus or deficit for the following financial year. For 2013/14, these amounts were as follows:

2012/13 £000s		2013/14 £000s	
33	North Tyneside Council	29	
2	Police and Crime Commissioner for Northumbria Precept	2	
2	Tyne & Wear Fire & Rescue Authority Precept	1	
37		32	

## 5 Charges to the Collection Fund

As part of the charges to the Collection Fund, North Tyneside Council is required to show amounts written off as uncollectable, which for 2013/14 are £0.419m for Council Tax and £0.048m for Business Rates.

Bad Debt provisions are re-calculated on an annual basis, and for 2013/14 the Council Tax bad debt provision has been increased by £1.489m and the NNDR bad debt provision increased by £0.735m.

The other significant item here is the provision for the NNDR appeals as part of the Business Rates System. The estimate of the likely outcome of appeals is £2.852m, with North Tyneside Council's share being £1.397m.

## 6 Collection Fund (Surplus)/Deficit

The allocation of the Business Rates Collection Fund Deficit and the Council Tax Collection Fund Surplus are as follows:

	Business Rates Deficit £000s	Council Tax Surplus £000s
North Tyneside Council	2,350	(23)
Central Government	2,397	0
Police and Crime Commissioner for Northumbria Precept	0	(2)
Tyne & Wear Fire & Rescue Authority Precept	48	(1)
	4,795	(26)



# 2013/14 Statement of Accounting Policies

## 1 General Principles

Accounting Policies explain the basis for the recognition, measurement and disclosure of transactions and other events in the accounts. They are the principles, bases, conventions, rules and practices applied by the Authority that specify how the effects of transactions and other events are to be reflected in the financial statements through recognising, selecting measurement bases for and presenting assets, liabilities, gains, losses and changes in reserves. The Accounting Policies cover material transactions within the Statement of Accounts.

The Statement of Accounts summarises the Authority's transactions for the 2013/14 financial year and its position at the year-end of 31 March 2014. The Authority is required to prepare an annual Statement of Accounts in accordance with proper accounting practices by the Accounts and Audit (England) Regulations 2011.

These practices primarily comprise the Code of Practice on Local Authority Accounting in the United Kingdom 2013/14 (The Code) and the Service Reporting Code of Practice 2013/14 (SeRCOP), supported by International Financial Reporting Standards (IFRS) and statutory guidance issued under section 7 of the 2011 Regulations.

The accounting convention adopted in the Statement of Accounts is principally historical cost, modified by the revaluation of certain categories of non-current assets and financial instruments.

## 2 Accruals of Income and Expenditure

Activity is accounted for in the year that it takes place, not simply when cash payments are made or received. In particular:

- Revenue from the sale of goods is recognised when the Authority transfers the significant risks and rewards of ownership to the purchaser and it is probable that economic benefits or service potential associated with the transaction will flow to the Authority;
- Revenue from the provision of services is recognised when the Authority can measure reliably the percentage of completion of the transaction and it is probable that economic benefits or service potential associated with the transaction will flow to the Authority;
- Supplies are recorded as expenditure when they are consumed – where there is a gap between the date supplies are received and their consumption, they are carried as inventories on the Balance Sheet;
- Expenses in relation to services received (including services provided by employees) are recorded as expenditure when the services are received rather than when payments are made;
- Interest receivable on investments and payable on borrowings is accounted for respectively as income and expenditure on the basis of the effective interest rate for the relevant financial instrument rather than the cash flows fixed or determined by the contract unless the difference is immaterial; and

- Where revenue and expenditure have been recognised but cash has not been received or paid, a debtor or creditor for the relevant amount is recorded in the Balance Sheet. Where debts may not be settled, the balance of debtors is written down and a charge made to revenue for the income that might not be collected.

### **3 Cash and Cash Equivalents**

Cash is represented by cash in hand and deposits with financial institutions repayable without penalty on notice of not more than 24 hours. Cash equivalents are investments that mature in three months or less from the date of acquisition and that are readily convertible to known amounts of cash with insignificant risk of change in value.

In the Cash Flow Statement, cash and cash equivalents are shown net of bank overdrafts that are repayable on demand and form an integral part of the Authority's cash management.

### **4 Exceptional items**

When items of income and expenditure are material, their nature and amount is disclosed separately, either on the face of the Comprehensive Income and Expenditure Statement or in the notes to the accounts, depending on how significant the items are to an understanding of the Authority's financial performance.

### **5 Prior Period Adjustments, Changes in Accounting Policies, Estimates and Errors**

Prior period adjustments may arise as a result of a change in accounting policies or to correct a material error. Changes in accounting estimates are accounted for prospectively, i.e. in the current and future years affected by the change and do not give rise to a prior period adjustment.

Changes in accounting policies are only made when required by proper accounting practices or the change provides more reliable or relevant information about the effect of transactions, other events and conditions on the Authority's financial position or financial performance. Where a change is made, it is applied retrospectively (unless stated otherwise) by adjusting opening balances and comparative amounts for the prior period as if the new policy had always been applied.

Material errors discovered in prior period figures are corrected retrospectively by amending opening balances and comparative amounts for the prior period. Generally, the majority of prior period items arise from corrections and adjustments that are the natural result of estimates inherent in the accounting process. Such adjustments constitute normal transactions in the year in which they are identified, and are accounted for accordingly.

### **6 Estimation Techniques**

Estimation techniques are the methods adopted to arrive at estimated monetary amounts for the values of assets, liabilities, gains and losses and changes in reserves in situations where there is uncertainty as to their exact value. Estimation techniques have been used to determine provisions (including redundancy payments and equal pay), reserves, pension liabilities and National Non Domestic Rates (NNDR), as there is uncertainty over the

monetary amounts. Except where specified in the CIPFA Code, the Authority has determined the estimation techniques that most closely reflect the economic reality of the transactions.

## 7 Charges to Revenue for Non-Current Assets

Services, support services and trading accounts are debited with the following amounts to record the cost of holding fixed assets during the year:

- Depreciation attributable to the assets used by the relevant service;
- Revaluation and impairment losses on assets used by the service where there are no accumulated gains in the Revaluation Reserve against which the losses can be written off; and
- Amortisation of intangible fixed assets attributable to the service.

The Authority is not required to raise Council Tax to fund depreciation, revaluation and impairment losses or amortisations. However, it is required to make an annual contribution from revenue towards the reduction in its overall borrowing requirement equal to an amount calculated on a prudent basis determined by the Authority in accordance with statutory guidance, the Minimum Revenue Provision (MRP). Depreciation, revaluation and impairment losses and amortisations are therefore replaced by MRP in the General Fund Balance, by way of an adjusting transaction with the Capital Adjustment Account in the Movement in Reserves Statement for the difference between the two. The Minimum Revenue Provision policy is approved annually by Council as part of the budget setting process.

Similarly, depreciation, impairment and amortisations charged to the Housing Revenue Account, are replaced by the assumed Major Repairs Allowance (MRA) with any excess depreciation moved to the Capital Adjustment Account.

## 8 Employee Benefits

### Benefits Payable During Employment

Short-term employee benefits are those due to be settled within 12 months of the year-end. They include such benefits as wages and salaries, paid annual leave and paid sick leave, bonuses and non-monetary benefits for current employees and are recognised as an expense for services in the year in which employees render service to the Authority. An accrual is made for the cost of holiday entitlements (or any form of leave e.g. time off in lieu, flexi balances) earned by employees but not taken before the year-end which employees can carry forward into the next financial year. The accrual is charged to Surplus or Deficit on the Provision of Services, but then reversed out through the Movement in Reserves Statement so that holiday benefits are charged to revenue in the financial year in which the holiday absence occurs.

### Termination Benefits

Termination benefits are amounts payable as a result of a decision by the Authority to terminate an officer's employment before the normal retirement date, or an officer's decision to accept voluntary redundancy and are charged on an accruals basis to the appropriate service or where applicable, to the Non Distributed Costs line in the Comprehensive Income and Expenditure Statement at the earlier of when the authority can

no longer withdraw the offer of those benefits or when the authority recognises the costs for a restructuring.

Where termination benefits involve the enhancement of pensions, statutory provisions require the General Fund balance to be charged with the amount payable by the Authority to the pension fund or pensioner in the year, not the amount calculated according to the relevant accounting standards. In the Movement in Reserves Statement, appropriations are required to and from the Pensions Reserve to remove the notional debits and credits for pension enhancement termination benefits and replace them with debits for the cash paid to the pension fund and pensioners and any such amounts payable but unpaid at the year-end.

Strain on the Fund costs have been paid to the Tyne and Wear Pension Body in 3 instalments over a 3 year period.

#### Post Employment Benefits (Retirement Benefits)

Employees of the Authority are primarily members of two separate pension schemes:

- The Teachers' Pension Scheme, administered by Capita Teachers' Pensions on behalf of the Department for Education (DfE); and
- The Local Government Pensions Scheme (Tyne and Wear Pension Fund), administered by South Tyneside Council.

Both schemes provide defined benefits to members (retirement lump sums and pensions), earned as employees of the Authority/Schools.

However, the arrangements for the teachers' scheme mean that liabilities for these benefits cannot ordinarily be identified specifically to the Authority. The scheme is therefore accounted for as if it were a defined contribution scheme and no liability for future payments of benefits is recognised in the Balance Sheet. The Children's and Education Services line in the Comprehensive Income and Expenditure Statement is charged with the employer's contributions payable to Teachers' Pensions in the year.

The Local Government Pensions Scheme is accounted for as a defined benefits scheme:

- The liabilities of the Tyne and Wear Pension Fund attributable to the Authority are included in the Balance Sheet on an actuarial basis using the projected unit method – i.e. an assessment of the future payments that will be made in relation to retirement benefits earned to date by employees, based on assumptions about mortality rates, employee turnover rates, etc, and projections of projected earnings for current employees; and
- Liabilities are discounted to their value at current prices, using a discount rate based on the indicative rate of return on high quality corporate bonds.

The assets of the Tyne and Wear Pension Fund attributable to the Authority are included in the Balance Sheet at their fair value:

- Quoted securities – current bid price;
- Unquoted securities – professional estimate;
- Unitised securities – current bid price; and
- Property – market value.

The change in the net pensions liability is analysed into the following components:

#### Service cost

- Current service cost – the increase in liabilities as a result of years of service earned this year – allocated in the Comprehensive Income and Expenditure Statement to the services for which the employees worked;
- Past service cost – the increase in liabilities as a result of a scheme amendment or curtailment whose effect relates to years of service earned in earlier years – debited to the Surplus or Deficit on the Provision of Services in the Comprehensive Income and Expenditure Statement as part of Non Distributed Costs;
- Net Interest on the net defined benefit liability (asset) i.e. net interest expense for the authority – the change during the period in the net defined benefit liability (asset) that arises from the passage of time charged to the Financing and Investment Income and Expenditure line of the Comprehensive Income and Expenditure Statement - this is calculated by applying the discount rate used to measure the defined benefit obligation at the beginning of the period to the defined benefit liability (asset) at the beginning of the period – taking into account any changes in the net defined benefit liability (asset) during the period as a result of contribution and benefit payments.

#### Remeasurements comprising

- The return on plan assets – excluding amounts included in net interest on the net defined benefit liability (asset) – charged to the Pensions Reserve as Other Comprehensive Income and Expenditure;
- Actuarial gains and losses – changes in the net pensions liability that arise because events have not coincided with assumptions made at the last actuarial valuation or because the actuaries have updated their assumptions – charged to the Pensions Reserve as Other Comprehensive Income and Expenditure; and
- Contributions paid to the Tyne and Wear Pension Fund – cash paid as employer's contributions to the pension fund in settlement of liabilities; not accounted for as an expense.

In relation to retirement benefits, statutory provisions require the General Fund balance to be charged with the amount payable by the Authority to the pension fund or directly to pensioners in the year, not the amount calculated according to the relevant accounting standards. In the Movement in Reserves Statement, this means that there are appropriations to and from the Pensions Reserve to remove the notional debits and credits for retirement benefits and replace them with debits for the cash paid to the pension fund and pensioners and any such amounts payable but unpaid at the year-end. The negative balance that arises on the Pensions Reserve thereby measures the beneficial impact to the General Fund of being required to account for retirement benefits on the basis of cash flows rather than as benefits are earned by employees.

The notes to the Core Financial Statements provide further details on contributions made.

#### Discretionary Benefits

The Authority also has restricted powers to make discretionary awards of retirement benefits in the event of early retirements. Any liabilities estimated to arise as a result of an award to any member of staff (including teachers) are accrued in the year of the decision to make the award and accounted for using the same policies as are applied to the Local Government Pension Scheme.

## 9 Events after the Reporting Period

Events after the balance sheet date are those events, both favourable and unfavourable, that occur between the end of the reporting period and the date when the Statement of Accounts is authorised for issue. Two types of events can be identified:

- Those that provide evidence of conditions that existed at the end of the reporting period – the Statement of Accounts is adjusted to reflect such events; and
- Those that are indicative of conditions that arose after the reporting period – the Statement of Accounts is not adjusted to reflect such events, but where a category of events would have a material effect, disclosure is made in the notes of the nature of the events and their estimated financial effect.

Events taking place after the date of authorisation for issue are not reflected in the Statement of Accounts.

## 10 Financial Instruments

### Financial Liabilities

Financial liabilities are recognised on the Balance Sheet when the Authority becomes a party to the contractual provisions of a financial instrument and are initially measured at fair value and are carried at their amortised cost. Annual charges to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement for interest payable are based on the carrying amount of the liability, multiplied by the effective rate of interest for the instrument. The effective interest rate is the rate that exactly discounts estimated future cash payments over the life of the instrument to the amount at which it was originally recognised.

For most of the borrowings that the Authority has, this means that the amount presented in the Balance Sheet is the outstanding principal repayable (plus accrued interest) and interest charged to the Comprehensive Income and Expenditure Statement is the amount payable for the year according to the loan agreement.

Gains and losses on the repurchase or early settlement of borrowing are credited and debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement in the year of repurchase/settlement. However, where repurchase has taken place as part of a restructuring of the loan portfolio that involves the modification or exchange of existing instruments, the premium or discount is respectively deducted from or added to the amortised cost of the new or modified loan and the write-down to the Comprehensive Income and Expenditure Statement is spread over the life of the loan by an adjustment to the effective interest rate.

Where premiums and discounts have been charged to the Comprehensive Income and Expenditure Statement, regulations allow the impact on the General Fund Balance to be spread over future years. The Authority has a policy of spreading the gain or loss over the term that was remaining on the loan against which the premium was payable or discount receivable (maximum 10 years) when it was repaid. The reconciliation of amounts charged to the Comprehensive Income and Expenditure Statement to the net charge required



against the General Fund Balance is managed by a transfer to or from the Financial Instruments Adjustment Account in the Movement in Reserves Statement.

The Authority entered into a number of financial guarantees that are not required to be accounted for as financial instruments. These guarantees are reflected in the Statement of Accounts to the extent that provisions might be required or a contingent liability note is needed under the policies set out in the section on Provisions, Contingent Liabilities and Contingent Assets.

### Financial Assets

Financial assets are classified into two types:

- Loans and receivables – assets that have fixed or determinable payments but are not quoted in an active market; and
- Available-for-sale assets – assets that have a quoted market price and/or do not have fixed or determinable payments.

### Loans and Receivables

Loans and receivables are recognised on the Balance Sheet when the Authority becomes a party to the contractual provisions of a financial instrument and are initially measured at fair value. They are subsequently measured at their amortised cost. Annual credits to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement for interest receivable are based on the carrying amount of the asset multiplied by the effective rate of interest for the instrument. For most of the loans that the Authority has made, this means that the amount presented in the Balance Sheet is the outstanding principal receivable (plus accrued interest) and interest credited to the Comprehensive Income and Expenditure Statement is the amount receivable for the year in the loan agreement.

Where assets are identified as impaired because of a likelihood arising from a past event that payments due under the contract will not be made, the asset is written down and a charge made to the relevant service (for receivables specific to that service) or the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement. The impairment loss is measured as the difference between the carrying amount and the present value of the revised future cash flows discounted at the asset's original effective interest rate. Any gains and losses that arise on the derecognition of an asset are credited or debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement.

### Available-for-Sale Assets

Available-for-sale assets are recognised on the Balance Sheet when the Authority becomes a party to the contractual provisions of a financial instrument and are initially measured and carried at fair value. Where there are no fixed or determinable payments, income (e.g. dividends) is credited to the Comprehensive Income and Expenditure Statement when it becomes receivable by the Authority.

Assets are maintained in the Balance Sheet at fair value. Equity shares with no quoted market prices are based on an independent appraisal of company valuations.

Changes in fair value are balanced by an entry in the Available-for-Sale Reserve and the gain/loss is recognised in the Surplus or Deficit on Revaluation of Available-for-Sale Financial Assets. The exception is where impairment losses have been incurred – these are debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement, along with any net gain or loss for the asset accumulated in the Available-for-Sale Reserve.

Where assets are identified as impaired because of a likelihood arising from a past event that payments due under the contract will not be made (fixed or determinable payments) or fair value falls below cost, the asset is written down and a charge made to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement. The impairment loss is measured as any shortfall of fair value against the acquisition cost of the instrument (net of any principal repayment and amortisation).

Any gains and losses that arise on the derecognition of the asset are credited or debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement, along with any accumulated gains or losses previously recognised in the Available-for-Sale Reserve. Where fair value cannot be measured reliably, the instrument is carried at cost (less any impairment losses).

## 11 Government Grants and Contributions

Whether paid on account, by instalments or in arrears, government grants and third party contributions and donations are recognised as due to the Authority when there is reasonable assurance that:

- The Authority will comply with the conditions attached to the payments; and
- The grants or contributions will be received.

Amounts recognised as due to the Authority are not credited to the Comprehensive Income and Expenditure Statement until there is reasonable assurance that the conditions attached to the grant or contribution will be satisfied. Conditions are stipulations that specify that the future economic benefits or service potential embodied in the asset acquired using the grant or contribution are required to be consumed by the recipient as specified, or future economic benefits or service potential must be returned to the transferor.

Monies advanced as grants and contributions for which conditions have not been satisfied or for which there is not reasonable assurance that they will be satisfied are carried in the Balance Sheet as creditors (revenue grants) or capital grants receipts in advance (capital grants). When conditions are satisfied or reasonable assurance is achieved, the grant or contribution is credited to the relevant service line (attributable revenue grants and contributions) or Taxation and Non-Specific Grant Income (non-ring-fenced revenue grants and all capital grants) in the Comprehensive Income and Expenditure Statement.

Where capital grants are credited to the Comprehensive Income and Expenditure Statement, they are reversed out of the General Fund Balance in the Movement in Reserves Statement. Where the grant has yet to be used to finance capital expenditure, it is posted to the Capital Grants Unapplied reserve. Where it has been applied, it is posted to the Capital Adjustment Account. Amounts in the Capital Grants Unapplied reserve are



transferred to the Capital Adjustment Account once they have been applied to fund capital expenditure.

## 12 Heritage Assets

Heritage Assets are those assets that are intended to be preserved in trust for future generations because of their cultural, environmental or historical associations.

### Recognition and Measurement

Assets have been valued at cost or insurance valuation if this information is readily available. Where this information is not available, and cannot be obtained at a cost which is commensurate with the benefits to the users of the accounts, the asset has not been recognised in the Balance Sheet.

### Impairment

The carrying amounts of heritage assets are reviewed where there is evidence of impairment. Any impairment is recognised and measured in accordance with the Authority's general policy on impairment shown in accounting policy 21.

### Disposals

Disposal proceeds are disclosed separately and accounted for in accordance with the statutory accounting requirements relating to capital receipts shown in accounting policy 19.

The Authority's museums are included and accounted for as operational assets within Property, Plant and Equipment.

## 13 Intangible Assets

Expenditure on non-monetary assets that do not have physical substance but are controlled by the Authority as a result of past events (e.g. software licences) is capitalised when it is expected that future economic benefits or service potential will flow from the intangible asset to the Authority.

Intangible assets are measured initially at cost. Amounts are only revalued where the fair value of the assets held by the Authority can be determined by reference to an active market. In practice, no intangible asset held by the Authority meets this criterion, and they are therefore carried at amortised cost. The depreciable amount of an intangible asset is amortised over its useful life to the relevant services in the Comprehensive Income and Expenditure Statement. An asset is tested for impairment whenever there is an indication that the asset might be impaired – any losses recognised are posted to the relevant services in the Comprehensive Income and Expenditure Statement. Any gain or loss arising on the disposal or abandonment of an intangible asset is posted to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement.

Where expenditure on intangible assets qualifies as capital expenditure for statutory purposes, amortisation, impairment losses and disposal gains and losses are not permitted to have an impact on the General Fund Balance. The gains and losses are therefore reversed out of the General Fund Balance in the Movement in Reserves Statement and

posted to the Capital Adjustment Account and (for any sale proceeds greater than £10,000) the Capital Receipts Reserve.

## 14 Interests in Companies and Other Entities

In the Authority's own single-entity accounts, the interests in companies and other entities are recorded as financial assets at cost, less any provision for losses. The Authority does not have material interests in companies and other entities that have the nature of subsidiaries, associates and jointly controlled entities that require it to prepare group accounts.

## 15 Investment Property

Investment Properties are those that are used solely to earn rentals and/or for capital appreciation. The definition is not met if the property is used in any way to facilitate the delivery of services or production of goods or is held for sale.

Investment Properties are measured initially at cost and subsequently at fair value, based on the amount at which the asset could be exchanged between knowledgeable parties at arms-length. Properties are not depreciated but are revalued annually according to market conditions at the year-end. Gains and losses on revaluation are posted to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement. The same treatment is applied to gains and losses on disposal. Rentals received in relation to Investment Properties are credited to the Financing and Investment Income line and result in a gain for the General Fund Balance. However, revaluation and disposal gains and losses are not permitted by statutory arrangements to have an impact on the General Fund Balance. The gains and losses are therefore reversed out of the General Fund Balance in the Movement in Reserves Statement and posted to the Capital Adjustment Account and (for any sale proceeds greater than £10,000) the Capital Receipts Reserve.

## 16 Jointly Controlled Operations and Jointly Controlled Assets

Jointly controlled operations are activities undertaken by the Authority in conjunction with other venturers that involve the use of the assets and resources of the venturers rather than the establishment of a separate entity. The Authority recognises on its Balance Sheet the assets that it controls and the liabilities that it incurs and debits and credits the Comprehensive Income and Expenditure Statement with the expenditure it incurs and the share of income it earns from the activity of the operation.

Jointly controlled assets are items of property, plant or equipment that are jointly controlled by the Authority and other venturers, with the assets being used to obtain benefits for the venturers. The joint venture does not involve the establishment of a separate entity. The Authority accounts for only its share of the jointly controlled assets, the liabilities and expenses that it incurs on its own behalf or jointly with others in respect of its interest in the joint venture and income that it earns from the venture.

## 17 Leases

Leases are classified as finance leases where the terms of the lease transfer substantially all the risks and rewards incidental to ownership of the property, plant or equipment from the lessor to the lessee. All other leases are classified as operating leases.

Where a lease covers both land and buildings, the land and buildings elements are considered separately for classification.

Arrangements that do not have the legal status of a lease but convey a right to use an asset in return for payment are accounted for under this policy where fulfilment of the arrangement is dependent on the use of specific assets.

### The Authority as Lessee

#### Finance Leases

Property, plant and equipment held under finance leases is recognised on the Balance Sheet at the commencement of the lease at its fair value measured at the lease's inception (or the present value of the minimum lease payments, if lower). The asset recognised is matched by a liability for the obligation to pay the lessor. Initial direct costs of the Authority are added to the carrying amount of the asset. Contingent rents are charged as expenses in the periods in which they are incurred.

Lease payments are apportioned between:

- A charge for the acquisition of the interest in the property, plant or equipment – applied to write down the lease liability; and
- A finance charge (debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement).

Property, Plant and Equipment recognised under finance leases is accounted for using the policies applied generally to such assets, subject to depreciation being charged over the lease term if this is shorter than the asset's estimated useful life (where ownership of the asset does not transfer to the Authority at the end of the lease period).

The Authority is not required to raise Council Tax to cover depreciation or revaluation and impairment losses arising on leased assets. Instead, a prudent annual contribution is made from revenue funds towards the deemed capital investment in accordance with statutory requirements. Depreciation and revaluation and impairment losses are therefore substituted by a revenue contribution in the General Fund Balance, by way of an adjusting transaction with the Capital Adjustment Account in the Movement in Reserves Statement for the difference between the two.

#### Operating Leases

Rentals paid under operating leases are charged to the Comprehensive Income and Expenditure Statement as an expense of the services benefitting from use of the leased property, plant or equipment. Charges are made on a straight-line basis over the life of the lease, even if this does not match the pattern of payments (e.g. there is a rent-free period at the commencement of the lease).

### The Authority as Lessor

#### Finance Leases

Where the Authority grants a Finance lease for Property, Plant and Equipment, the relevant asset is written out of the Balance Sheet as a disposal. At the commencement of the lease, the carrying amount of the asset in the Balance Sheet is written off to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement as part of the gain or loss on disposal. A gain representing the Authority's net investment in

the lease, is credited to the same line in the Comprehensive Income and Expenditure Statement also as part of the gain or loss on disposal (i.e. netted off against the carrying value of the asset at the time of disposal), matched by a lease (long term debtor) asset in the Balance Sheet.

Lease rentals are apportioned between:

- A charge for the acquisition of the interest in the Property, Plant or Equipment – applied to write down the lease debtor; and
- finance income (credited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement).

The gain credited to the Comprehensive Income and Expenditure Statement on disposal is not permitted by statute to increase the General Fund Balance and is required to be treated as a capital receipt. Where a premium has been received, this is posted out of the General Fund Balance to the Capital Receipts Reserve in the Movement in Reserves Statement. Where the amount due in relation to the lease asset is to be settled by the payment of rentals in future financial years, this is posted out of the General Fund Balance to the Capital Receipts Reserve in the Movement in Reserves Statement when future rentals are received, the element for the capital receipt for the disposal of the asset is used to write down the lease debtor. At this point, the deferred capital receipts are transferred to the Capital Receipts Reserve.

The written-off value of disposals is not a charge against Council Tax, as the cost of non-current assets is fully provided for under separate arrangements for capital financing. Amounts are therefore appropriated to the Capital Adjustment Account from the General Fund Balance in the Movement in Reserves Statement.

#### Operating Leases

Where the Authority grants an operating lease over a property or an item of plant or equipment, the asset is retained in the Balance Sheet. Rental income is credited to the relevant service (Other Operating Expenditure) line in the Comprehensive Income and Expenditure Statement. Rental income is recognised on a straight-line basis over the life of the lease, even if this does not match the pattern of payments (e.g. there is a rent-free period at the commencement of the lease).

## 18 Overheads and Support Services

The costs of overheads and support services are charged to those that benefit from the supply or service in accordance with the costing principles of the CIPFA *Service Reporting Code of Practice 2013/14* (SeRCOP). The total absorption costing principle is used – the full cost of overheads and support services are shared between users in proportion to the benefits received, with the exception of:

- Corporate and Democratic Core – costs relating to the Authority's status as a multi-functional, democratic organisation; and
- Non Distributed Costs – the cost of discretionary benefits awarded to employees retiring early and impairment losses chargeable on Assets Held for Sale.

These two cost categories are defined in SeRCOP and accounted for as separate headings in the Comprehensive Income and Expenditure Statement, as part of Net Expenditure on Continuing Services.

## 19 Property, Plant and Equipment

Assets that have physical substance and are held for use in the production or supply of goods or services, for rental to others, or for administrative purposes and that are expected to be used during more than one financial year are classified as Property, Plant and Equipment.

### Recognition

Expenditure on the acquisition, creation or enhancement of Property, Plant and Equipment is capitalised on an accruals basis, provided that it is probable that the future economic benefits or service potential associated with the item will flow to the Authority and the cost of the item can be measured reliably. Expenditure that maintains but does not add to an asset's potential to deliver future economic benefits or service potential (i.e. repairs and maintenance) is charged as an expense when it is incurred.

### Measurement

Assets are initially measured at cost, comprising:

- The purchase price; and
- Any costs attributable to bringing the asset to the location and condition necessary for it to be capable of operating in the manner intended by management.

The Authority does not capitalise borrowing costs incurred whilst assets are under construction. The cost of assets acquired other than by purchase is deemed to be its fair value, unless the acquisition does not have commercial substance (i.e. it will not lead to a variation in the cash flows of the Authority). In the latter case, where an asset is acquired via an exchange, the cost of the acquisition is the carrying amount of the asset given up by the Authority.

Assets are then carried in the Balance Sheet using the following measurement bases:

- Infrastructure, community assets and assets under construction – depreciated historical cost;
- Dwellings – fair value, determined using the basis of existing use value for social housing (EUV-SH); and
- All other assets – fair value, determined as the amount that would be paid for the asset in its existing use (existing use value – EUV).

Where there is no market-based evidence of fair value because of the specialist nature of an asset, depreciated replacement cost (DRC) is used as an estimate of fair value.

Where non-property assets that have short useful lives or low values (or both), depreciated historical cost basis is used as a proxy for fair value.

Assets under the course of construction are recorded at cost during the construction period. Once the asset becomes operational a valuation is undertaken as relevant to the assets type.

Assets included in the Balance Sheet at fair value are revalued sufficiently regularly to ensure that their carrying amount is not materially different from their fair value at the year-end, but as a minimum every four years. Increases in valuations are matched by credits to the Revaluation Reserve to recognise unrealised gains. However, where the increase reverses a revaluation decrease on the same asset that was previously charged to the Surplus or Deficit on Provision of Services, all or part of the revaluation gain is credited to the Surplus or Deficit on Provision of Services up to the amount of the previously recognised loss, net of depreciation that would have been charged had the loss not been recognised.

Where decreases in value are identified, they are accounted for as follows:

- Where there is a balance of revaluation gains for the asset in the Revaluation Reserve, the carrying amount of the asset is written down against that balance (up to the amount of the accumulated gains); or
- Where there is no balance in the Revaluation Reserve or an insufficient balance, the carrying amount of the asset is written down against the relevant service line(s) in the Comprehensive Income and Expenditure Statement.

The Revaluation Reserve contains revaluation gains recognised since 1 April 2007 only, the date of its formal implementation. Gains arising before that date have been consolidated into the Capital Adjustment Account.

#### De-Minimis Levels

The Authority has set a de minimus level for the recognition of capital assets of £0.010m for land, buildings and infrastructure and £0.006m for equipment.

Assets below the de-minimis level are charged to the revenue account i.e. the asset is not included in the balance sheet unless it is part of an overall project costing more than the de-minimis level.

The Authority may capitalise particular items of expenditure that are below its de-minimis limit (e.g. because the terms of a grant require it to be applied to capital expenditure), as this brings the Authority back in line with proper practices for the particular item, The treatment of items below the limit in this way has no material impact on the accounts.

#### Impairment

Assets are assessed at each year-end as to whether there is any indication that an asset may be impaired. Where indications exist and any possible differences are estimated to be material, the recoverable amount of the asset is estimated and, where this is less than the carrying amount of the asset, an impairment loss is recognised for the shortfall.

Where impairment losses are identified, they are accounted for by:

- Where there is a balance of revaluation gains for the asset in the Revaluation Reserve, the carrying amount of the asset is written down against that balance (up to the amount of the accumulated gains); or



- Where there is no balance in the Revaluation Reserve or an insufficient balance, the carrying amount of the asset is written down against the relevant service line(s) in the Comprehensive Income and Expenditure Statement.

Where an impairment loss is reversed subsequently, the reversal is credited to the relevant service line(s) in the Comprehensive Income and Expenditure Statement, up to the amount of the original loss, adjusted for depreciation that would have been charged if the loss had not been recognised.

### Depreciation

Depreciation is provided for on all Property, Plant and Equipment assets by the systematic allocation of their depreciable amounts over their useful lives. An exception is made for assets without a determinable finite useful life (i.e. freehold land, Heritage Assets and certain Community Assets) and assets that are not yet available for use (i.e. assets under construction).

Depreciation is calculated on the following bases:

- Council Dwellings – the assumed Major Repairs Allowance (MRA) is used as a proxy for depreciation;
- Other buildings – straight-line allocation over the useful life of the property as estimated by the valuer (generally 30-60 years);
- Vehicles, plant, furniture and equipment – straight-line allocation over the useful life of the asset (generally 3-10 years); and
- Infrastructure – straight-line allocation over the useful life of the asset (generally 15-40 years).

Where an item of Property, Plant and Equipment asset has major components whose cost is significant in relation to the total cost of the item, the components are depreciated separately. The land element will continue to be considered as a separate asset with its own valuation which, except in very unusual circumstances, will not be subject to depreciation. For buildings valued over £0.500m consideration will be given as to whether or not there is any significant part which requires a separate component, such as the roof or any specialist item of plant or equipment. Where enhancement expenditure has taken place during the year to a value of more than 20% of the asset value, then the asset will be componentised.

Revaluation gains are also depreciated, with an amount equal to the difference between current value depreciation charged on assets and the depreciation that would have been chargeable based on their historical cost being transferred each year from the Revaluation Reserve to the Capital Adjustment Account.

### Disposals and Non-Current Assets Held for Sale

When it becomes probable that the carrying amount of an asset will be recovered principally through a sale transaction rather than through its continuing use, it is reclassified as an Asset Held for Sale. The asset is revalued immediately before reclassification and then carried at the lower of this amount and fair value less costs to sell. Where there is a subsequent decrease to fair value less costs to sell, the loss is posted to the Other

Operating Expenditure line in the Comprehensive Income and Expenditure Statement. Gains in fair value are recognised only up to the amount of any previously recognised losses in the Surplus or Deficit on Provision of Services. Depreciation is not charged on Assets Held for Sale.

If assets no longer meet the criteria to be classified as Assets Held for Sale, they are reclassified back to non-current assets and valued at the lower of their carrying amount before they were classified as held for sale; adjusted for depreciation, amortisation or revaluations that would have been recognised had they not been classified as Held for Sale, and their recoverable amount at the date of the decision not to sell.

Assets that are to be abandoned or scrapped are not reclassified as Assets Held for Sale.

When an asset is disposed of or decommissioned, the carrying amount of the asset in the Balance Sheet (whether Property, Plant and Equipment or Assets Held for Sale) is written off to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement as part of the gain or loss on disposal. Receipts from disposals (if any) are credited to the same line in the Comprehensive Income and Expenditure Statement also as part of the gain or loss on disposal (i.e. netted off against the carrying value of the asset at the time of disposal). Any revaluation gains accumulated for the asset in the Revaluation Reserve are transferred to the Capital Adjustment Account.

Amounts received for a disposal in excess of £0.010m are categorised as capital receipts. A proportion of receipts relating to housing disposals (75% for dwellings, 50% for land and other assets, net of statutory deductions and allowances) is payable to the Government. The balance of receipts is required to be credited to the Capital Receipts Reserve, and can then only be used for new capital investment or set aside to reduce the Authority's underlying need to borrow (the capital financing requirement). Receipts are appropriated to the Reserve from the General Fund Balance in the Movement in Reserves Statement.

The written-off value of disposals is not a charge against Council tax, as the cost of fixed assets is fully provided for under separate arrangements for capital financing. Amounts are appropriated to the Capital Adjustment Account from the General Fund Balance in the Movement in Reserves Statement.

### Trust and Academy Schools

Land and buildings transferred to a foundation trust or academy are removed from the Authority's balance sheet in the year that the transfer takes place.

## **20 Private Finance Initiative (PFI) and Similar Contracts**

PFI and similar contracts are agreements to receive services, where the responsibility for making available the property, plant and equipment needed to provide the services passes to the PFI contractor. As the Authority is deemed to control the services that are provided under its PFI schemes, and as ownership of the property, plant and equipment will normally pass to the Authority at the end of the contracts, the Authority carries the assets used under the contracts on its Balance Sheet as part of Property, Plant and Equipment (See Note 18).



The original recognition of these assets at fair value (based on the cost to purchase the property, plant and equipment) was balanced by the recognition of a liability for amounts due to the scheme operator to pay for the capital investment.

Non current assets recognised on the Balance Sheet are revalued and depreciated in the same way as property, plant and equipment owned by the Authority.

The amounts payable to the PFI operators each year are analysed into five elements:

- Fair value of the services received during the year – debited to the relevant service in the Comprehensive Income and Expenditure Statement;
- Finance cost – an interest charge on the outstanding Balance Sheet liability, debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement;
- Contingent rent – increases in the amount to be paid for the property arising during the contract, debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement;
- Payment towards liability – applied to write down the Balance Sheet liability towards the PFI operator (the profile of write-downs is calculated using the same principles as for a finance lease); and
- Lifecycle replacement costs – proportion of the amounts payable is posted to the Balance Sheet as a prepayment and then recognised as additions to Property, Plant and Equipment or revenue expenditure in the relevant service line of the Comprehensive Income and Expenditure Statement when the relevant works are eventually carried out.

## 21 Provisions, Contingent Liabilities and Contingent Assets

### Provisions

Provisions are made where an event has taken place that gives the Authority a legal or constructive obligation that probably requires settlement by a transfer of economic benefits or service potential, and a reliable estimate can be made of the amount of the obligation. For instance, the Authority may be involved in a court case that could eventually result in the making of a settlement or the payment of compensation including compensation payments for back pay arising from discriminatory payments incurred before the Authority implemented its equal pay strategy.

Provisions are charged as an expense to the appropriate service line in the Comprehensive Income and Expenditure Statement in the year that the Authority becomes aware of the obligation, and are measured at the best estimate at the Balance Sheet date of the expenditure required to settle the obligation, taking into account relevant risks and uncertainties. When payments are eventually made, they are charged to the provision carried in the Balance Sheet. Estimated settlements are reviewed at the end of each financial year – where it becomes less than probable that a transfer of economic benefits will now be required (or a lower settlement than anticipated is made), the provision is reversed and credited back to the relevant service.

Where some or all of the payment required to settle a provision is expected to be recovered from another party (e.g. from an insurance claim), this is only recognised as income for the

relevant service if it is virtually certain that reimbursement will be received if the Authority settles the obligation.

### Contingent Liabilities

A contingent liability arises where an event has taken place that gives the Authority a possible obligation whose existence will only be confirmed by the occurrence or otherwise of uncertain future events not wholly within the control of the Authority. Contingent liabilities also arise in circumstances where a provision would otherwise be made but either it is not probable that an outflow of resources will be required or the amount of the obligation cannot be measured reliably. Contingent liabilities are not recognised in the Balance Sheet but disclosed in a note to the accounts.

### Contingent Assets

A contingent asset arises where an event has taken place that gives the Authority a possible asset whose existence will only be confirmed by the occurrence or otherwise of uncertain future events not wholly within the control of the Authority. Contingent assets are not recognised in the Balance Sheet but disclosed in a note to the accounts where it is probable that there will be an inflow of economic benefits or service potential.

## **22 Reserves**

The Authority sets aside specific amounts as reserves for future policy purposes or to cover contingencies. The nature of the Authority's main reserves and balances are shown in note 34 to the Core Financial Statements. Reserves are created by appropriating amounts out of the General Fund Balance in the Movement in Reserves Statement.

When expenditure to be financed from a reserve is incurred, it is charged to the appropriate service in that year to score against the Surplus or Deficit on the Provision of Services in the Comprehensive Income and Expenditure Statement. The reserve is then appropriated back into the General Fund Balance in the Movement in Reserves Statement so that there is no net charge against Council tax for the expenditure.

Certain reserves are kept to manage the accounting processes for non-current assets, financial instruments, retirement and employee benefits and do not represent useable resources for the Authority – these reserves are explained in the relevant policies.

## **23 Value Added Tax (VAT)**

Income and Expenditure excludes any amounts related to VAT, as all VAT collected is payable to HM Revenue & Customs and all VAT paid is recoverable from it.

## **24 Revenue Expenditure Funded from Capital under Statute (REFCUS)**

Expenditure incurred during the year that may be capitalised under statutory provisions but does not result in the creation of a non-current asset has been charged as expenditure to the relevant service in the Comprehensive Income and Expenditure Statement in the year. Where the Authority has determined to meet the cost of this expenditure from existing capital resources or by borrowing, a transfer in the Movement in Reserves Statement from the General Fund Balance to the Capital Adjustment Account then reverses out the amounts charged so there is no impact on the level of Council Tax.

## 25 Collection Fund Statement

### Council Tax Income

Council Tax income included in the Comprehensive Income and Expenditure Statement is the accrued income for the year. The difference between the accrued income for the year and the amount required by regulation to be credited to the General Fund will be taken to the Collection Fund Adjustment Account and included as a reconciling item in the General Fund Balance Movement in Reserves Statement. Any balances owed to or from each preceptor will be shown as a creditor or debtor in the Authority's accounts.

### Non-Domestic Rates (NDR)

NNDR income included in the Comprehensive Income and Expenditure Statement is the accrued income for the year. The difference between the accrued income for the year and the amount required by regulation to be credited to the General Fund will be taken to the Collection Fund Adjustment Account and included as a reconciling item in the General Fund Balance Movement in Reserves Statement. Any balances owed to or from each preceptor or central government will be shown as a creditor or debtor in the Authority's accounts.

## 26 Carbon Reduction Commitment (CRC) Scheme

The Authority is required to participate in the Carbon Reduction Commitment (CRC) Energy Efficiency Scheme. This scheme is currently in its introductory phase which will last until 31 March 2014. The Authority is required to purchase and surrender allowances, currently retrospectively, on the basis of emissions i.e. carbon dioxide produced as energy is used. As carbon dioxide is emitted (i.e. as energy is used), a liability and an expense are recognised. The liability will be discharged by surrendering allowances. The liability is measured at the best estimate of the expenditure required to meet the obligation, normally at the current market price of the number of allowances required to meet the liability at the reporting date. The cost to the Authority is recognised and reported in the cost of the Authority's services and is apportioned to services on the basis of energy consumption.

# 2013/14 Annual Governance Statement

## 1.0 Scope of Responsibility

North Tyneside Council is responsible for ensuring that its business is conducted in accordance with the law and proper accounting standards. It must make sure that public money is safeguarded and properly accounted for, and is used economically, efficiently and effectively. North Tyneside Council also has a duty under the Local Government Act 1999 to make arrangements to secure continuous improvement in the way in which its functions are exercised, having regard to a combination of economy, efficiency and effectiveness.

In discharging this overall responsibility, North Tyneside Council is responsible for putting in place proper arrangements for the governance of its affairs, facilitating the effective exercise of its functions, and which includes arrangements for the management of risk.

North Tyneside Council has approved and adopted a Code of Corporate Governance, which is consistent with the principles of the CIPFA/SOLACE Framework *Delivering Good Governance in Local Government*. A copy of the Code can be found on our website or can be obtained from Legal Services. This Statement explains how North Tyneside Council has complied with the code and also meets the requirements of regulation 4(2) of the Accounts and Audit Regulations 2011 in relation to the publication the Annual Governance Statement (AGS).

## 2.0 The purpose of the governance framework

The governance framework comprises the systems, processes, culture and values by which the Authority is directed and controlled. It sets out the activities through which it accounts to, engages with and leads the community. It enables the Authority to monitor the achievement of its strategic objectives and to consider whether those objectives have led to the delivery of appropriate, cost effective services.

The system of internal control is a significant part of that framework and is designed to manage risk to a reasonable level. It cannot eliminate all risk of failure to achieve policies, aims and objectives and can therefore only provide reasonable and not absolute assurance of effectiveness. The system of internal control is based on an ongoing process designed to identify and prioritise the risks to the achievement of North Tyneside Council's policies, aims and objectives. By evaluating the likelihood of those risks being realised and the impact should they be realised, it allows the Authority to manage them efficiently, effectively and economically.

An Annual Report is produced by the Chief Internal Auditor, part of which provides an opinion from Internal Audit on the overall adequacy and effectiveness of the Authority's control environment. This Statement includes any control issues that the Chief Internal Auditor has deemed significant and should be included within the AGS. These are identified where appropriate, and referenced to the Annual Audit Report.

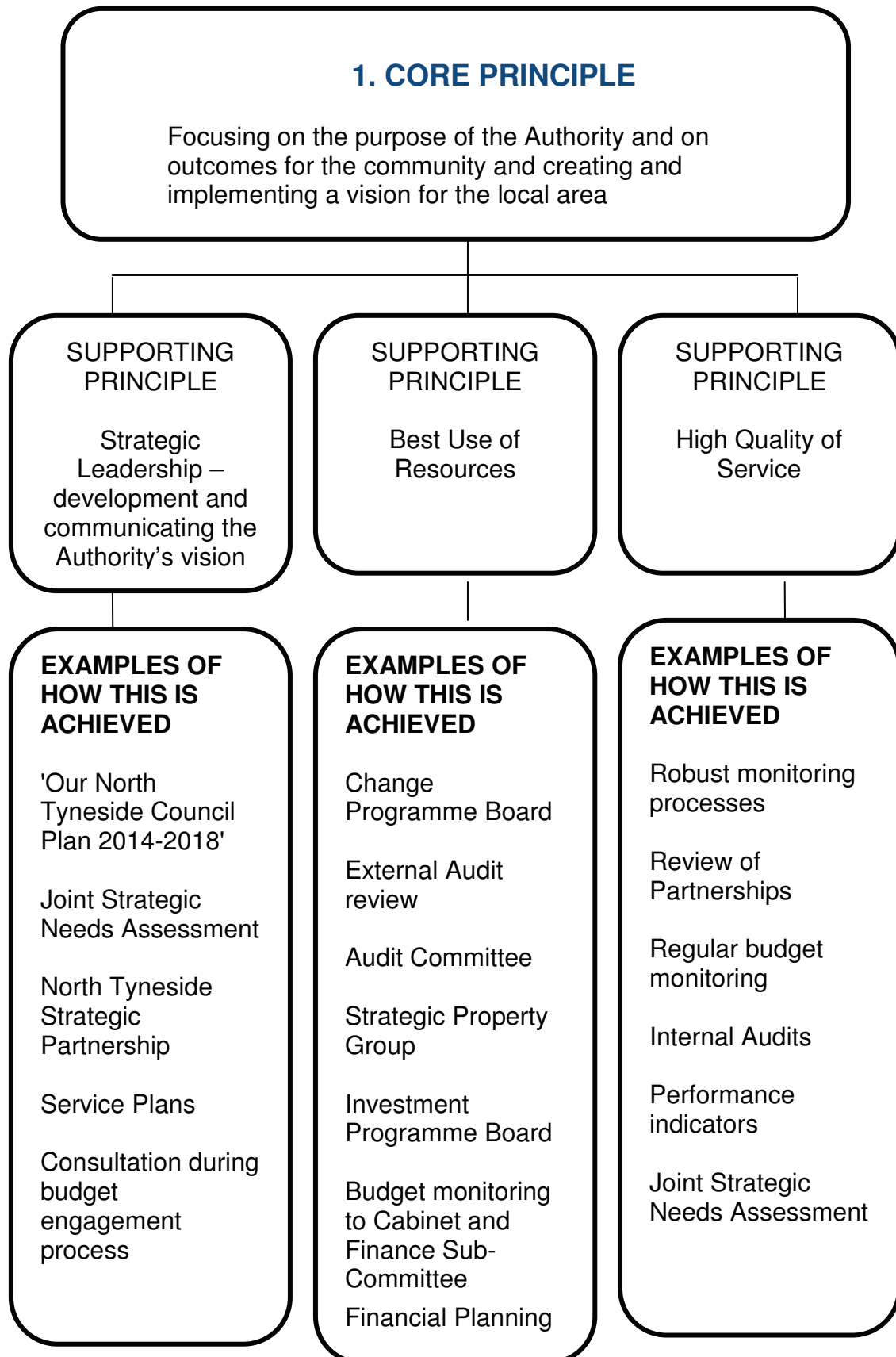
The governance framework has been in place at North Tyneside Council for the year ended 31 March 2014 and up to the date of approval of the Annual Report and Statement of Accounts.

### 3.0 The governance framework

The governance framework is based on the core principles of corporate governance included in the CIPFA/SOLACE Framework. These principles are underpinned by key features that need to be in place to allow an Authority to demonstrate that they comply with these principles. The following diagram sets out the six fundamental principles:



The key features that underpin each of the core principles, together with examples of how the Authority achieves them are outlined in following diagrams. The Assurance Statement on Governance Arrangements within the Authority provides further details on each of the supporting principles and examples of how they are achieved within the Authority. [Audit committee - North Tyneside Council](#)



## 2. CORE PRINCIPLE

Members and officers working together to achieve a common purpose with clearly defined functions and roles

### SUPPORTING PRINCIPLE

Effective leadership

### SUPPORTING PRINCIPLE

Clear relationships with partners and public

### SUPPORTING PRINCIPLE

Constructive working relationships between elected members and officers

### EXAMPLES OF HOW THIS IS ACHIEVED

The Constitution

Leaders for the 21st Century programme

Leadership Forums

Releasing the Potential of the Workforce programme

Overview and Scrutiny Committee

Regular meetings between Cabinet Members and Senior Officers

### EXAMPLES OF HOW THIS IS ACHIEVED

Strategic and Operational Partnership Boards

Health and Wellbeing Board

Performance Indicators

Employee Code of Conduct

Individual Performance Reviews

Shared Services Management Board

Mayor's Welfare Reform Task Group, Project Board

### EXAMPLES OF HOW THIS IS ACHIEVED

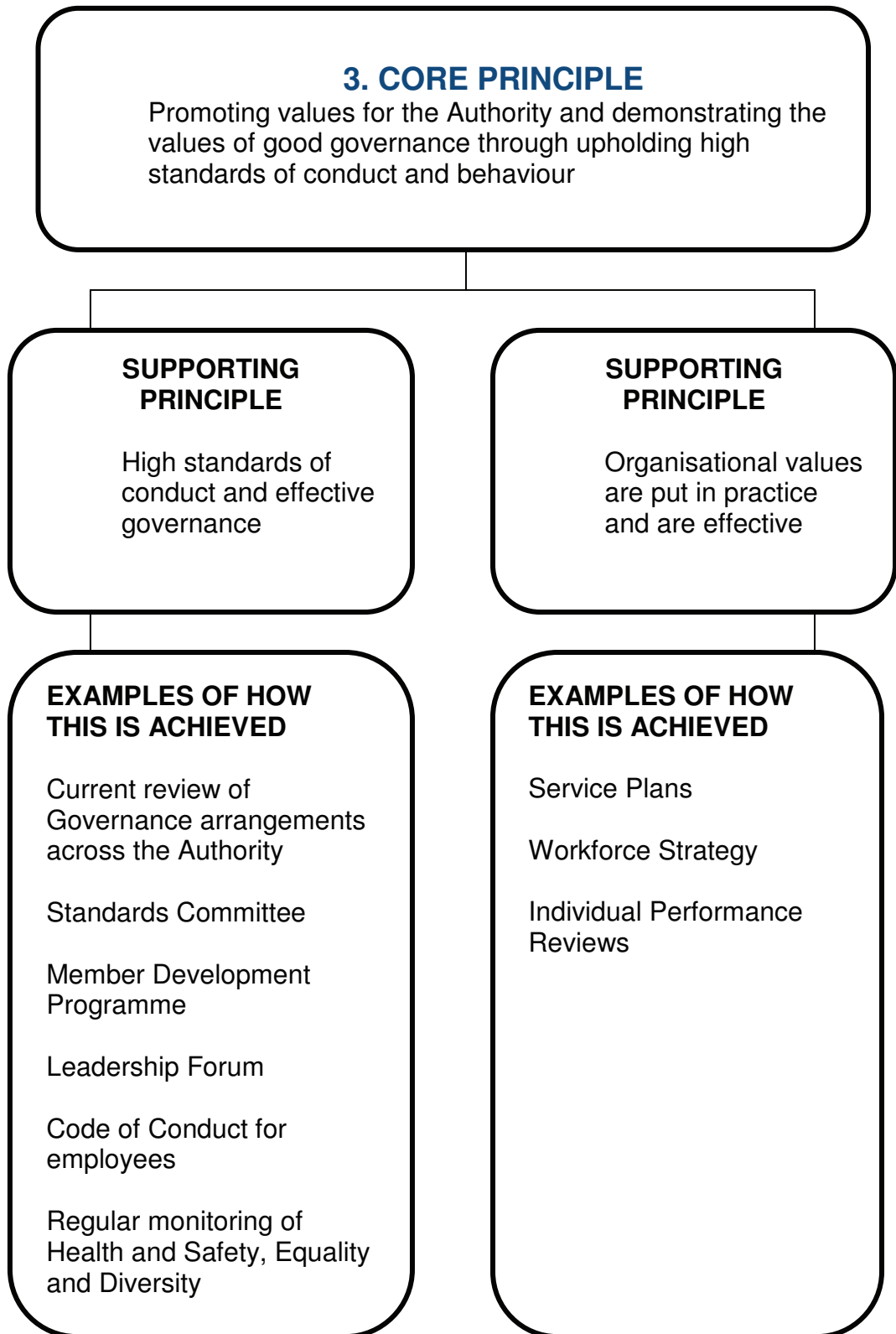
Constitution

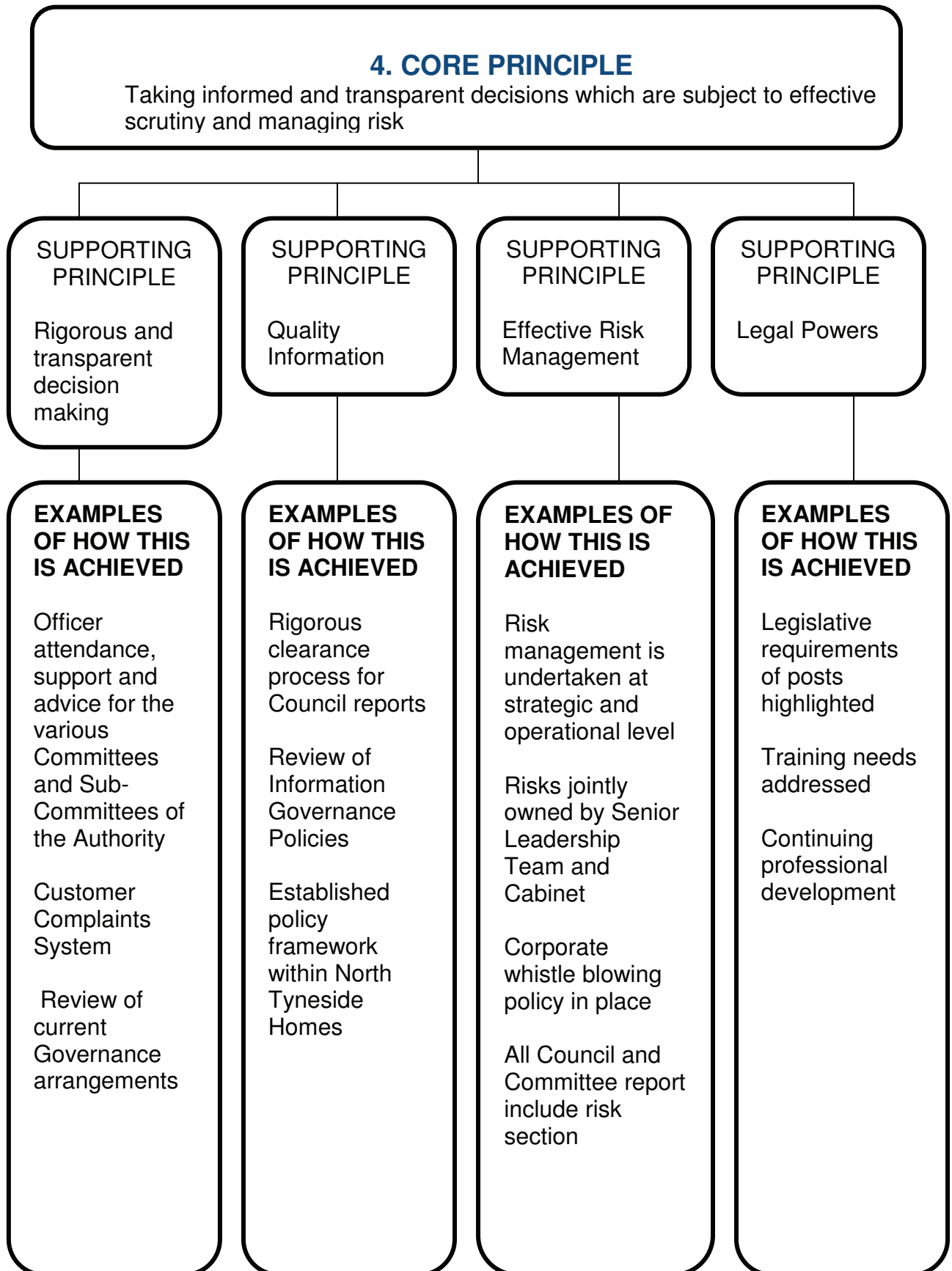
Working with Members training

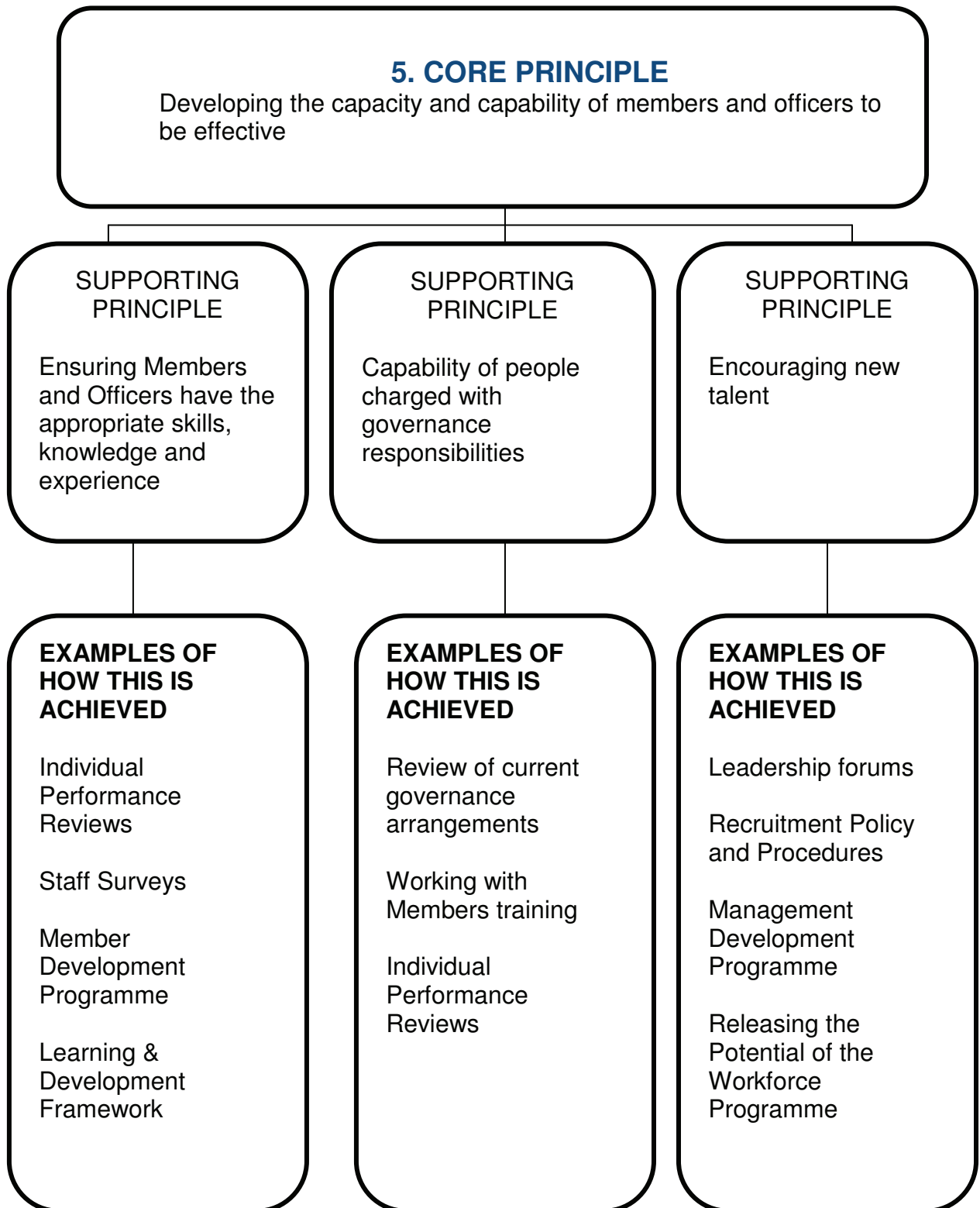
Protocols on Member/Officer Relations

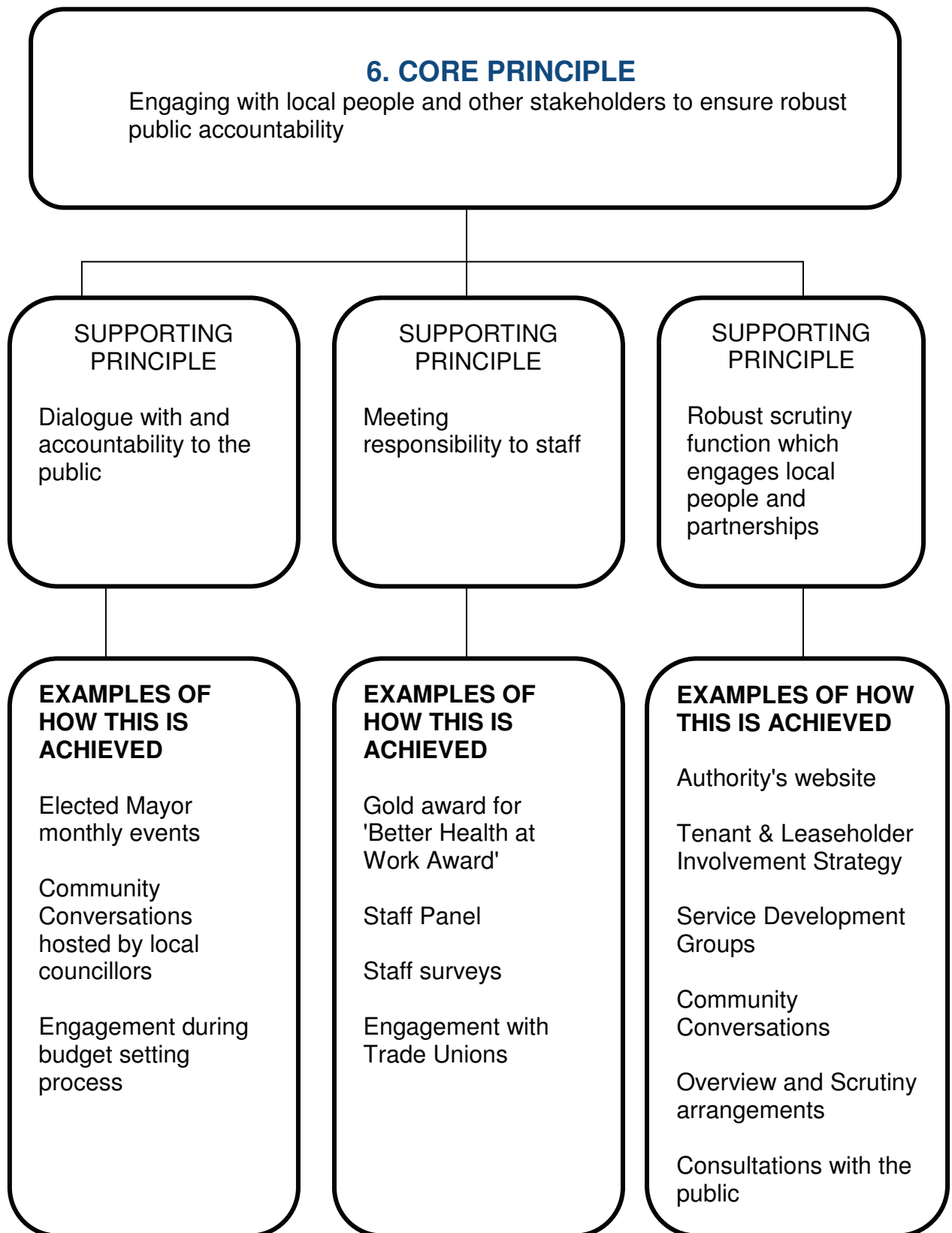
Member Development Programme











## 4.0 Review of effectiveness

North Tyneside Council has responsibility for conducting, at least annually, a review of the effectiveness of its governance framework including the system of internal control. The review of effectiveness is informed by the work of the Chief Executive, Deputy Chief Executive and Heads of Service within the Authority who have responsibility for the development and maintenance of the governance environment.

Listed below are the processes that are applied in maintaining and reviewing the effectiveness of the governance framework on a continuing basis:

- **The Full Council** – The Full Council is responsible within the scope of its responsibilities under law, for ensuring that the Authority’s business is conducted in accordance with the law and proper standards, and that public money is safeguarded and properly accounted for, and used economically, effectively and efficiently. All reports to Full Council document the financial, legal and operational implications of the decisions to be made. Reports are reviewed to ensure there are no governance issues identified or, where such an issue is identified, to ensure that it is appropriately addressed. The Elected Mayor, the Chief Executive and Chair of Council have signed this document.
- **The Council’s Executive** – The Council’s Executive comprising the Elected Mayor and Cabinet is responsible, within the scope of its responsibilities under the law, for ensuring that the Authority’s business is conducted in accordance with the law and proper standards, and that public money is safeguarded and properly accounted for, and used economically, effectively and efficiently. All reports to Cabinet document the financial, legal and operational implications of the decisions to be made. Reports are reviewed to ensure there are no governance issues identified or, where such an issue is identified, to ensure that it is appropriately addressed. The findings of the AGS are reported to and discussed with the Elected Mayor.
- **Head of Paid Service** – The Head of Paid Service is responsible for the corporate and overall strategic management of the Authority’s staff in accordance with Section 4 of the Local Government and Housing Act 1989.
- **Chief Finance Officer** – The Chief Finance Officer (CFO) has statutory duties in relation to the financial administration and stewardship of the Authority arising from Section 151 of the Local Government Act 1972. The CFO has completed a governance statement which outlines the governance arrangements that are required to ensure that they are able to carry out their responsibilities effectively. This statement is based on ‘The Role of the Chief Finance Officer’ produced by CIPFA.
- **Monitoring Officer** – The Monitoring Officer has responsibility for promoting and maintaining high standards of conduct and reporting any actual or potential breaches of the law or maladministration to the full Council and/or to the Cabinet as set out Section 5(2) of the Local Government and Housing Act 1989.
- **The Senior Leadership Team** - The Senior Leadership Team acts as the organisation’s overall ‘management board’, providing strategic direction to enable the business of the Authority to be undertaken. The Team provides ultimate

assurance to the Cabinet and non-executive Members in relation to the governance arrangements in place. The AGS is reviewed by the Senior Leadership Team as part of the production of the Statement.

- **The Audit Committee** - The Audit Committee improves corporate governance by reviewing the stewardship of the Authority's resources. The Audit Committee enhances the profile of audit throughout the Authority and enables it to be strong and effective. The findings of the annual governance review are reported to the Audit Committee. The terms of reference of the Audit Committee state that they receive the information necessary to undertake an annual review of the effectiveness of the Authority's system of internal control, will agree the methodology for the preparation of the AGS and will monitor the action plan prepared to address the issues identified in the AGS.
- **Overview and Scrutiny** - The Overview and Scrutiny Committee is about improving services for the people of North Tyneside by influencing decision makers. This is achieved by: acting as a critical friend to the Elected Mayor and Cabinet, investigating issues of interest and concern to communities within North Tyneside, involving communities in its work and making recommendations to decision makers on how services can be improved. There are currently five overview and scrutiny sub-committees which cover all Authority services:
  - Finance;
  - Adult Social Care, Health and Well Being;
  - Children Education and Skills;
  - Environment and Cultural; and
  - Economic Prosperity and Housing.
- **Standards Committee** - The Standards Committee is currently responsible for the promotion and maintenance of high ethical standards within the Authority, securing adherence to the Members' Code of Conduct, monitoring the operation of the Code within North Tyneside, the provision of training to members in relation to the Code and to requirements for disclosure of interests, monitoring complaints received in respect of member conduct, conducting hearings following investigation of complaints against members and making determinations in respect of such complaints.
- **Internal Audit** – Internal Audit plays a key role in the assessment of the control environment. Although part of the Authority's overall control framework, Internal Audit is not a substitute for effective internal control. The Chief Internal Auditor provides an annual summary of the results and conclusions of the year's work, this report includes an opinion on areas included within the AGS.
- **Risk Management Groups** – Risk Management is undertaken at operational and strategic level and is also a key element of managing our projects and partnerships. The Authority's Senior Leadership Team takes an active part in ensuring that strategic risks are identified and managed taking into consideration the Authority's priorities. Those strategic risks that are exceptional in nature are managed at Corporate Level and are jointly owned by the relevant member of the Senior Leadership Team and Cabinet Member. All risks are reviewed on a regular basis by the relevant risk management group to ensure that they are being

managed effectively, with progress reported to Senior Management, Senior Leadership Team, Cabinet, and the Audit Committee.

- **External Audit** - Officers meet regularly with the External Audit team, who also attend key Council meetings. Action Plans are formulated to address any formal recommendations raised by external inspectors. The views of our external auditors are expressed through the Annual Audit Letter and the Audit Completion Report.

All of the above work has been used in compiling this Statement and arriving at assessment of the internal control arrangements in place within the Authority.



## 5.0 Overall assessment of Governance Arrangements in place

The system of internal control can provide only reasonable and not absolute assurance that assets are safeguarded, that transactions are authorised and properly recorded, that material errors or irregularities are either prevented or would be detected within a timely period and that significant risks impacting on the achievement of the Authority's objectives have been mitigated.

The annual report produced by the Chief Internal Auditor has been reviewed and there are no significant governance issues that were identified.

As a result of reviewing the evidence outlined in Sections 3 and 4, the Senior Leadership Team has taken the view that as a whole, the governance arrangements in operation during 2013/14 within the Authority were adequate.

### 5.1 Outlook

As a result of reviewing the evidence outlined in Sections 3 and 4, together with the Authority's assurance statement, some issues were identified that will need to be monitored during 2014/15. These issues relate to the changing nature of the Authority and local government as a whole, with the Authority's approach to governance of partnership arrangements being a key feature. If the Authority failed to address these challenges properly it may result in future governance issues. Outlined below is a summary of these key challenges:

- 5.1.1 The Authority has embarked on a new Creating a Brighter Future Change Programme and will need to ensure that appropriate processes are in place to allow robust financial and service challenges to take place and enable the objectives of the Programme to be met.
- 5.1.2 The Authority will need to ensure that appropriate governance arrangements are in place to allow the new Combined Authority to effectively discharge its responsibilities in respect of bringing together aspects of economic development, regeneration and transport activities across the seven North East Local Authorities.
- 5.1.3 The Authority has statutory responsibilities in respect of Safeguarding and it is important that appropriate policies and procedures are in place to ensure the statutory guidance is complied with and collective responsibility is taken.
- 5.1.4 The Authority is undertaking a School Review Programme and will need to ensure that the correct level of communication takes place so that all affected parties are involved.
- 5.1.5 The Authority has statutory obligations around Health and Safety and needs to ensure that an appropriate review of the Health and Safety Framework is undertaken.
- 5.1.6 The Authority needs to continue to embed and review governance arrangements that are in place in respect of all partnerships to ensure required services are delivered satisfactorily, whilst also achieving and sustaining value for money.

5.1.7 The Authority needs to recognise the impact and associated risks of the changing structure of the workforce and ensure that an appropriate Workforce Strategy is in place to deliver its statutory responsibilities and be a fit for purpose organisation.

## 6.0 SIGNATURES

We, the undersigned, propose to ensure the areas identified above are monitored during the coming year in order that the governance arrangements within the Authority remain effective. These will be reviewed throughout the year.

**Signed:**

.....

**Elected Mayor**

**Date:**

.....

.....

**Chief Executive**

**Date:**

.....

.....

**Chair of Council**

**Date:**

.....

I confirm that the Audit Committee (at its meeting 28 May 2014) was satisfied on the basis of the information available to it, that the Annual Governance Statement 2013/14, which is required, under the Regulations governing the audit of local government accounts, has been prepared and approved after due and careful enquiry.

.....

**Chair of the Audit Committee**

**Date:**

.....

## Glossary of Terms

### A

**Accounting period:** the period of time covered by the accounts, normally twelve months commencing on 1 April. The end of the accounting period i.e. 31 March is the balance sheet date.

**Accounting policies:** are the specific principles, bases, conventions, rules and practices applied in preparing and presenting these accounts.

**Accruals basis:** the method of including amounts in accounts to cover income or expenditure attributable to an accounting period but for which payment has not been received or made by the end of the accounting period. This is based on the concept that income and expenditure are recognised as they are earned or incurred, not as money is received or paid.

**Acquired Operations:** operations comprise of services and divisions of service as defined in CIPFA's Standard Classification of Income and Expenditure. Acquired operations are those of the Authority that are acquired in the period.

**Actuarial Gains and Losses:** for a defined benefit pension scheme, the changes in actuarial deficits or surpluses that arise because:

- events have not coincided with the actuarial assumptions made for the last valuation or;
- the actuarial assumptions have changed.

**Amortised:** reducing the value of a balance in an accounting period. The reduction in value is transferred from the balance sheet to the Comprehensive Income and Expenditure Statement.

**Amortised Cost:** is the amount at which an asset or liability is measured (usually at cost) plus or minus accumulated interest.

**Appropriations:** transferring of an amount between specific reserves in the Comprehensive Income and Expenditure Statement.

**Asset:** something of value which is measurable in monetary terms.

**Audit Commission:** statutory body which oversees the conduct of local authority statutory audits.

**Authorised Limit:** this is the limit beyond which borrowing is prohibited.

**Authority:** this is the corporate body of North Tyneside Council.

**Available for Sale financial assets:** financial instruments that either do not have fixed or determinable payments or whose prices are quoted on an active market.

### B

**Bad (and doubtful) debts:** debts which may be uneconomic to collect or unenforceable in law.

**Balances:** the reserves of the Authority, both revenue and capital, which represent the accumulated surplus of income over expenditure on any of the funds.

**Balance Sheet:** a statement of the recorded assets, liabilities and other balances at the end of an accounting period.

**Billing authority:** a local authority empowered to collect Non - Domestic Rates and Council Tax i.e. metropolitan authorities, unitary authorities, London Boroughs, district authorities and the City of London. North Tyneside Council is a billing authority.

**Business Rates:** a tax on the occupation of non-domestic property in England (and Scotland and Wales) based on the notional annual rent of a property known as the Rateable Value.

**Business Rates Retention:** as a result of Government reforms to the way in which local government is funded, from 1 April 2013 Councils are able to retain a proportion of business rates revenues, as well as growth on the revenue that is generated in their area. In the case of North Tyneside Council, 49% of business rates income is retained in the borough, with 50% being distributed to Central Government and 1% to the Tyne & Wear Fire and Rescue Authority.

**Budget:** a statement of the Authority's expected level of service expressed as an amount of spending over a set period, usually one year.

## C

**Capital Adjustment Account:** provides a balancing mechanism between the different rates at which assets are depreciated under The Code and are financed through the capital controls systems.

**Capital expenditure:** expenditure on the acquisition or enhancement of non current assets. Capital expenditure can be incurred in some instances (where no asset is created) if Secretary of State permission is granted (e.g. equal pay, redundancy costs or where grants are made to other organisations for capital projects).

**Capital Financing Requirement:** the capital financing requirement is one of the indicators that must be produced as part of the CIPFA prudential code. This measures the Authority's underlying need to borrow for a capital purpose. In order to ensure that over the medium term net borrowing will only be for a capital purpose, the Authority should ensure that net external borrowing does not, except in the short term, exceed the total of capital financing requirement in the preceding year plus the estimates of any additional capital financing requirement for the current and the next two financial years.

**Capital receipts:** the proceeds from the sale of a fixed asset, or the repayment of some grants or loans made by the Authority.

**Capitalised:** transferred from revenue to capital.

**Cash and cash equivalents:** this comprises cash in hand, cash overdrawn and short term investments which are readily convertible into known amounts of cash.

**Cashflow:** movement in cash and cash equivalents by the Authority in the accounting period.

**CIPFA:** The Chartered Institute of Public Finance and Accountancy.

**CIPFA/LASAAC Code of Practice on Local Authority Accounting (The Code):** the code of practice applicable to preparing the accounts.

**Collection Fund:** this account reflects the statutory requirement contained in section 89 of the Local Government Finance Act 1988 (as amended by the Local Government Finance Act 1992) for billing authorities to establish and maintain a separate fund for the collection and distribution of amounts due in respect of council tax and non-domestic rates (NDR).

**Community assets:** assets that the Authority intends to hold in perpetuity have no determinable finite useful life and in addition may have restrictions on their disposal. Examples of community assets are playing fields and parks.

**Component:** is a significant part of an asset (such as a roof or major item of plant or equipment), which has to be separately identified for the purposes of accounting and asset management.

**Comprehensive Income & Expenditure Statement:** the account, that sets out the Authority's income and expenditure for the year for non-capital spending. It is sometimes referred to as the Revenue Account.

**Consistency:** the concept that the accounting treatment of like items within an accounting period and from one period to the next should be the same.

**Consolidated:** added together with adjustments to avoid double counting of income, expenditure, or to avoid exaggeration, e.g. debtors, creditors as a result of trading between services within the Authority which are reported on as a whole in the section on consolidated financial accounts.

**Consumer Price Index (CPI):** the index has been designed as a macro-economic measure of consumer price inflation. The official measure is calculated each month by taking a sample of goods and services that a typical household might buy including food, heating, household goods and travel costs.

**Contingent asset:** a contingent asset is a possible asset arising from past events whose existence will be confirmed only by the occurrence of one or more uncertain future events not wholly within the Authority's control.

**Contingent liabilities:** arises where an event has taken place that gives the Authority a possible obligation whose existence will only be confirmed by the occurrence or otherwise of uncertain future events not wholly within the control of the Authority.

**Contingencies:** sums set aside as a provision for liabilities which may arise in the future but which cannot be determined in advance.

**Corporate & Democratic Core:** comprises all activities that the Authority engage in specifically because it is an elected, multi-purpose authority. The cost of these activities are thus over and above those which would be incurred by a series of independent, single-

purpose, nominated bodies managing the same services. There is therefore no logical basis for apportioning these costs of service.

**Corporate management:** those activities and costs which provide the framework for services to be undertaken and information required for public accountability.

**Council (or Full Council):** the formal meeting of all Members of North Tyneside Council.

**Creditors:** amounts owed by the Authority for work done, goods received or services rendered to the Authority during the accounting period, but for which payment has not been made by the Balance Sheet date.

**Council Tax:** the main source of local taxation for local authorities. It is a banded property tax (using 1 April 1991 property values) which is levied on households within its area by the billing authority and is set annually for the properties in its area. Council Tax income is paid into the billing authority's Collection Fund for distribution to precepting authorities and for use by the billing authority's own General Fund.

**Current assets:** which will be consumed or cease to have value within the next accounting period, e.g. stock and debtors.

**Current liabilities:** amounts that the Authority owes to other bodies and due for payment within 12 months.

**Current Service Cost (Pensions):** the increase in the present value of a defined benefit scheme's liabilities expected to rise from employee service in the current period.

**Curtailment:** for a defined benefit pension scheme this is an event that reduces the expected years of future service of present employees or reduces for a number of employees the accrual of defined benefits for some or all of their future service, examples being termination of employees service through redundancy or amendment of the terms affecting future benefits.

## D

**Debtors:** amounts due to the Authority which relate to the accounting period and have not been received by the Balance Sheet date.

**Deferred Credits including Deferred capital receipts:** amounts derived from the asset sales which will be received in instalments over a period of a year (e.g. mortgages on the sale of Council houses).

**Deferred Liabilities:** these are liabilities which are payable beyond the next year at some point in the future or paid off by an annual sum over a period of time, e.g. deferred purchase arrangements.

**Depreciation:** the reduction in value of an asset due to age, wear and tear, deterioration or obsolescence.

**Defined Benefit Scheme:** a defined contribution scheme is a pension or other retirement benefit scheme into which an employer pays regular contributions fixed as an amount or a percentage of pay and will have no legal or constructive obligation to pay

further contributions if the scheme does not have sufficient assets to pay all the employees benefits relating to employee service in the current or prior periods. A defined benefit scheme is a pension or retirement benefit scheme other than a defined contribution scheme.

## E

**Earmarked reserves:** these reserves represent the monies set aside that can only be used for a specific usage or purpose (see Reserves definition for more information).

**Emoluments:** all sums paid to or receivable by an employee and sums due by way of expenses or allowances (as far as those sums are chargeable to UK income tax) and the monetary value of any other benefits received other than in cash. Pension contributions payable by either employer or employee are excluded.

**Enterprise Zones:** specific areas where a combination of financial incentives and reduced planning restrictions apply.

**Equity instrument:** a contract that evidences a residual interest in the assets of an entity after deducting all of its liabilities.

**Estimation Techniques:** methods adopted by the Authority to arrive at estimated monetary amounts, corresponding to the measurement bases selected, for assets, liabilities, gains, losses and changes to reserves.

**Events after the Balance Sheet Date:** events after the Balance Sheet date are those events, favourable and unfavourable, that occur between the Balance Sheet date and the date when the Statement of Accounts are authorised for issue.

**Exceptional items:** are ones that are material in terms of the Authority's overall expenditure for example impairments and changes in accounting regulations.

**Expenditure:** costs incurred by the Authority for goods received, services rendered or other value consumables during the accounting period, irrespective of whether or not any movement of cash has taken place.

**Extraordinary items:** these are very rare. They are material items with a high degree of abnormality that arise outside the normal activities of the Authority and are not expected to recur.

## F

**Fair Value:** the fair value of an asset is the price at which it would be exchanged in an arm's length transaction less, where applicable, any grants receivable towards the purchase or use of the assets.

**Finance Lease:** a lease that transfers substantially all the risk and rewards of ownership of a fixed asset to the body leasing the asset (see Leasing definition for more information).

**Financial Asset:** a right to future economic benefits controlled by the Authority that is represented by: cash, an equity instrument of another entity, a contractual right to receive cash or another financial asset from another entity.



**Financial Instruments:** contracts that give rise to a financial asset of one entity and a financial liability of another entity.

**Financial Liability:** an obligation to transfer economic benefits controlled by the Authority that is represented by: a contractual obligation to deliver cash (or another financial asset) to another entity, or a contractual obligation to exchange financial assets/liabilities with another entity.

## G

**General Fund:** the main revenue account of the Authority, which brings together all income and expenditure other than recorded in the Housing Revenue Account and the Collection Fund.

**Government grants:** grants made by the Government towards either revenue or capital expenditure to support the cost of the provision of local authority services. These grants may be specifically towards the cost of particular schemes or to support the general revenue spending of the Authority.

## H

**Historical cost:** the actual cost of assets, goods or services, at the time of their acquisition.

**Housing Benefits:** a system of financial assistance to individuals towards certain housing costs administered by local authorities and subsidised by central government.

**Housing Revenue Account:** a separate account that includes all income and expenditure arising from the provision of Council housing by the Authority.

## I

**Impairment:** a reduction in the value of a fixed asset, measured by specific means, below its stated carrying amount in the Balance Sheet.

**Income:** amounts which the Authority receives or expects to receive from any source, including rents, fees, charges, sales and grants.

**Infrastructure Assets:** assets such as highways, bridges, street lights and footpaths.

**Intangible Asset:** identifiable non-monetary asset without physical substance e.g. computer licences.

**Interest Cost (pensions):** for a defined benefit scheme, the expected increase during the period in the present value of the scheme liabilities because the benefits are one period closer to settlement.

**International Accounting Standards (IAS):** international accounting standards issued by the International Accounting Standards Board. They are authoritative statements of how particular types of transactions and other events should be reflected in financial statements.

**Inventories:** raw materials and consumable items which the Authority has procured to use on a continuing basis and have not been used by the end of the accounting period.

**Investment Property:** interests in land and/or buildings in respect of which construction work and development have been completed and which are held for their investment potential rather than for operational purposes, any rental income being negotiated at arm's length.

**Investments:** items such as company shares, other securities and money deposited with financial institutions (other than bank current accounts).

## L

**Leasing:** a method of acquiring the use of an asset by paying a rental for a specified period of time, rather than purchasing it outright. The two methods are:

- *Operating Leases* – may generally be described as those which do not provide for the property in the asset to transfer to the Authority, only the rental will be taken into account by the lessee; or
- *Finance Leases* – are leases that transfer substantially all of the risks and rewards of ownership of the asset to the lessee. The asset is recorded on the lessee's balance sheet.

**Lender Option Borrower Option Loans (LOBO):** borrowing whereby the lender can opt to increase the interest rate payable at the end of the initial period. If the lender opts to increase the interest rate payable then the borrower can either agree to this increase and continue to repay the loan up to the maturity date or can reject the new terms and repay the loan in full (without penalty).

**Levies:** similar to precepts, these sums are paid to other bodies. However, these amounts are not collected through Council Tax as with precepting bodies; they are items of expenditure on the face of the Comprehensive Income and Expenditure Statement. The bodies that charge a levy on the Authority are the Tyne and Wear Integrated Transport Authority, the Environment Agency and the Tyne Port Health Authority and Northumberland Inshore Fisheries and Conservation Authority.

**Liabilities:** amounts due to individuals or organisations, which will have to be paid at some time in the future.

**Long Term Assets:** assets which have value to the Authority for more than one year, e.g. land, buildings, equipment (also known as non current assets).

## M

**Major Repairs Allowance (MRA):** represents the capital cost of keeping Council Dwellings in their current condition.

**Material:** the concept that any omission from or inaccuracy in the statements of account should not be large enough to affect the understanding of those statements by a reader.

**Minimum Revenue Provision (MRP):** is the minimum amount which must be charged to an authority's revenue account each year and set aside as a provision for credit liabilities (repayment of debt), as required by the Local Government Act 1989.

## N

**National Multiplier:** the figure used to calculate a non-domestic rates bill from the rateable value.

**Non-Domestic Rates (NDR) (also known as Business Rates):** a tax levied on business properties and is a means by which local businesses or organisations contribute to the cost of local authority services. It is organised on a national basis, with the levy on businesses being based on a notional rate in the pound set by the government multiplied by the rateable value of the premises occupied. This multiplier is set annually by central Government, and comprises of a standard rates multiplier and a small business multiplier. The authority can now keep half of this revenue to invest in local services.

**Net Book Value:** the amount at which fixed assets are included in the balance sheet, i.e. their historical cost or current value less the cumulative amounts provided by depreciation.

**Net Realisable Value:** the open market value of the asset in its existing use (or open market value in the case of investment Property), less the expenses to be incurred in realising the asset.

**Non Current Asset:** assets which have value to the Authority for more than one year eg land, buildings, equipment (also known as Long Term Assets).

**Non Distributed Costs:** the SerCOP defines these costs as including the following – past service costs, settlements and curtailments relating to retirement benefits, impairment losses relating to assets under construction, other surplus assets held for disposal (but which do not satisfy the criteria in the Code to be classified as held for sale) and depreciation on these assets.

## O

**Operating Lease:** a type of lease where the ownership of the asset remains with the lessor, and rental payments are recorded against services in the Comprehensive Income & Expenditure Statement (see Leasing definition for more information).

## P

**Pooled Funds:** established to support partnership working. A pooled fund will receive funds from a variety of sources and will be administrated by the host partner.

**Precept:** the charge determined by precepting authorities on billing authorities. It requires the billing authority to collect income from Council taxpayers on their behalf. In the case of North Tyneside Council, the precepting authorities are the Police and Crime Commissioner for Northumbria and the Tyne and Wear Fire and Rescue Authority.

**Prior Year Adjustments:** material adjustments to the accounts of earlier years arising from changes in accounting policies or from the correction of prior year errors. A prior year error may include the effect of mathematical mistakes, mistakes in applying accounting

policies, oversights or misinterpretations of fact, and fraud. They do not include normal recurring corrections or adjustments of accounting estimates made in prior years.

**Provisions:** amounts set aside in the accounts for liabilities or losses which are certain or very likely to occur but where there is uncertainty as to the amounts involved or the dates on which they will arise.

**Private Finance Initiative (PFI):** public authority/private sector partnerships designed to procure new major capital investment resources for local authorities.

**Prudential Code:** The current system on financial controls for capital financing introduced on 1 April 2004 that local authorities are required to operate by.

**Public Works Loan Board (PWLB):** a central Government agency which lends money to local authorities at lower rates than those generally available from the private sector. Local authorities are able to borrow for their requirements to finance capital expenditure from this source.

## R

**Remuneration:** defined as sums paid to or receivable by an employee and sums due by way of expenses allowances (as far as those sums are chargeable to UK income tax) and the money value of any other benefits received other than in cash. Pension contributions payable by the employer are excluded.

**Replacement Cost:** cost of replacement of the asset at the balance sheet date.

**Reserves:** amounts set aside in the accounts to meet expenditure which the Authority may decide to incur in future period, but not allocated to specific liabilities which are certain or very likely to occur. Earmarked reserves are allocated to a specific purpose or area of spending. Unallocated reserves are often described as balances, and usually arise as unplanned surpluses of income over expenditure.

**Retail Price Index (RPI):** measurement of the monthly change in the average level of prices at the retail level weighted by the average expenditure pattern of the average person.

**Revaluation Reserve:** records unrealised revaluation gains arising (since 1 April 2007) from holding property, plant & equipment. This reserve is matched by fixed assets within the Balance sheet; therefore they are not resources available to the Authority.

**Revenue Contributions:** method of financing capital expenditure directly from revenue.

**Revenue Expenditure Funded from Capital under Statute:** expenditure classified as capital for funding purposes but does not result in the creation of an asset (previously called deferred charges).

**Revenue Support Grant:** a central Government grant paid to each local authority to help to finance its general expenditure, as opposed to specific grants.

**Ring-fenced:** this refers to the statutory requirement that certain accounts such as the Collection Fund and Housing Revenue Account must be maintained separately from the General Fund.

## S

**Section 151 Officer:** the Council officer designated under Section 151 of the Local Government Act 1972 to take overall responsibility for the financial administration of the Council.

**Service Reporting Code of Practice (SerCOP):** provides guidance on financial reporting to ensure data consistency and comparability. It was introduced in response to the demands placed upon local authorities to secure and demonstrate Best Value in the provision of services to the community.

**Service Concession:** an arrangement whereby the Authority contracts with a private operator to develop (or upgrade), operate and maintain infrastructure assets (in this case Schools and Street Lighting). The Authority controls or regulates what services the operator must provide using the assets, to whom, and at what price, and also controls any significant residual interest in the assets at the end of the contract.

**Strain on the Fund:** An early payment of retirement benefits for members aged 55 or over and under 65 generates a 'Strain on the Fund' cost. This results in the Authority reimbursing the Tyne & Wear Pension Fund for the loss of employer and employee contributions and investment income which results from the employee retiring early.

## T

**Tangible assets:** physical assets owned by the Authority, which can be seen or touched e.g. buildings and equipment.

## U

**Unuseable Reserves:** reserves earmarked for specific accounting treatments which are not available to fund general expenditure (see Reserves definition for more information).

**Useable Reserves:** reserves that can be applied to fund expenditure or reduce local taxation (see Reserves definition for more information).